In the Supreme Court of the United States

UNITED STATES OFFICE OF PERSONNEL MANAGEMENT, ET AL.,

Applicants,

v.

American Federation of Government Employees, AFL-CIO, et al., Respondents.

SUPPLEMENTAL APPENDIX TO OPPOSITION OF AMERICAN FEDERATION OF GOVERNMENT EMPLOYEES, AFL-CIO, ET AL., TO APPLICATION TO STAY THE INJUNCTION ISSUED BY THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA

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6	UNITED STATES I	DISTRICT COURT
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8	NORTHERN DISTRIC	CT OF CALIFORNIA
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.0	AMERICAN FEDERATION OF GOVERNMENT EMPLOYEES, AFL-CIO, et al.,	No. C 25-01780 WHA
2	Plaintiffs,	
.3	v.	ORDER ON MOTION FOR LEAVE
14	UNITED STATES OFFICE OF PERSONNEL MANAGEMENT, et al.,	TO AMEND
	Defendants.	

INTRODUCTION

In this action for declaratory and injunctive relief against defendant federal agency and its acting director, plaintiff unions and non-governmental organizations move for leave to amend the complaint, join new parties, and file additional declaratory evidence. Defendants oppose. For the reasons stated below, plaintiffs' motion is **GRANTED**.

STATEMENT

Plaintiffs filed their original complaint on February 19, 2025 (Dkt. No. 1). They filed a first amended complaint (FAC) (Dkt. No. 17) and an ex parte request for a temporary restraining order (Dkt. No. 18) four days later, February 23. The FAC added five non-union plaintiffs and various new factual allegations.

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The undersigned imposed a temporary restraining order following full briefing and hearing on February 27 (Dkt. No. 44 at 67–74). A written memorandum opinion and amended TRO issued the next day (Dkt. No. 45). The undersigned concluded that "OPM's January 20 memo, February 14 email, and all other efforts by OPM to direct the termination of employees at NPS, BLM, VA, DOD, SBA, and FSW are unlawful, invalid, and must be stopped and rescinded," and ordered OPM to provide written notice of the memorandum opinion to those agencies (id. at 24).

On March 4, OPM amended its January 20 memo, adding two sentences:

Please note that, by this memorandum, OPM is not directing agencies to take any specific performance-based actions regarding probationary employees. Agencies have ultimate decision-making authority over, and responsibility for, such personnel actions.

(Dkt. No. 64-1 at 2).

Plaintiffs were permitted to move for leave to amend the FAC at the close of the February 27 TRO hearing, and they did so five days later (Dkt. No. 49). Plaintiffs' proposed second amended complaint (SAC) aligns their factual allegations with information disclosed by defendants or third parties during or after the TRO briefing, adds plaintiffs, and adds federal agency defendants (and their heads) as both true defendants under Rule 20 (as to Claims 1–3) and relief defendants under Rule 19 (as to Claims 1-4) (Dkt. No. 49-1). Plaintiffs filed a revised second amended complaint (RSAC) alongside their reply in support of the motion for leave (Dkt. No. 69-1). The RSAC is substantially similar to the SAC except that it seeks to add the new federal agencies and their heads as Rule 19 relief defendants only (id. at 1) ("[T]he Federal Agency Defendants (listed below) . . . are sued solely for purposes of obtaining complete relief."). This order considers only the RSAC, which displaced the SAC.

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ANALYSIS

1. RULE 15 LEAVE TO AMEND.

Under Rule 15, leave to amend should be "freely give[n]... when justice so requires." FRCP 15(a)(2). "This policy is 'to be applied with extreme liberality." Eminence Cap. v. Aspeon, 316 F.3d 1048, 1051 (9th Cir. 2003) (quoting Owens v. Kaiser Found. Health *Plan*, 244 F.3d 708, 712 (9th Cir. 2001)). The Supreme Court has explained:

> If the underlying facts or circumstances relied upon by a plaintiff may be a proper subject of relief, he ought to be afforded an opportunity to test his claim on the merits. In the absence of any apparent or declared reason — such as undue delay, bad faith or dilatory motive on the part of the movant, repeated failure to cure deficiencies by amendments previously allowed, undue prejudice to the opposing party by virtue of allowance of the amendment, futility of amendment, etc. — the leave sought should, as the rules require, be "freely given." . . . [R]efusal to grant [] leave without any justifying reason appearing for the denial is not an exercise of discretion; it is merely abuse of that discretion and inconsistent with the spirit of the Federal Rules.

Foman v. Davis, 371 U.S. 178, 182 (1962).

Leave to amend is appropriate.

First, plaintiffs do not seek to amend for an improper purpose. Plaintiffs challenge the terminations of thousands (likely tens of thousands) of probationary employees across a wide range of federal agencies. Defendant OPM possesses records of those terminations: OPM has required other federal agencies to report lists of probationers, lists of those fired, lists of those remaining, and so forth. OPM and the terminating agencies have not, however, disclosed the identity or number of terminated probationers — not even to the unions that represent them. Plaintiffs have independently assembled some of that information piecemeal, without the benefit of formal discovery. In other instances, terminations, OPM memos, public reporting, and other developments relevant to the dispute occurred only after plaintiffs' previous filings. Plaintiffs' addition of Rule 19 defendants is also appropriate. Plaintiffs seek, among other things, to secure the provision of government services (and access to federal lands) through the reinstatement of probationary employees that they allege were terminated pursuant to an unlawful OPM directive. As the undersigned explained during the February 27

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TRO hearing, that relief will require that the terminating agencies be joined as relief defendants. The RSAC does not otherwise alter the scope of the dispute because it does not seek to join the non-OPM federal agencies as Rule 20 defendants.

In sum, the factual landscape is in flux. The RSAC re-aligns plaintiffs' allegations with facts discovered after the FAC was filed (and adds new plaintiffs based on those facts). That is appropriate considering the circumstances under which the parties are litigating.

Second, plaintiffs' amendment is timely. It comes five days after the TRO hearing, nine days after the FAC, and thirteen days after the filing of the dispute. The parties, moreover, have been engaged in non-stop motion practice during that span. Plaintiffs have moved as quickly as can be expected.

Defendants respond that amendment would be futile because "OPM's guidance [the March 4 revision to the January 20 memo] renders the case moot" (Opp. at 3). They fail to persuade.

For one thing, defendants' assumption that the addition of two sentences to the January 20 memo extinguished the parties' fact dispute regarding ongoing terminations is incorrect. OPM submits no evidence suggesting that federal agencies — some of which have continued to terminate probationers — are now acting at their own discretion. Nor has OPM submitted any evidence suggesting that it has rescinded or revised the other communications imparting its unlawful directive. Defendants' argument on this point simply asks that the undersigned accept OPM's factual contentions — supported only by counsel's say-so — as true. That is not enough. Plaintiffs, meanwhile, contend that those agencies now terminating probationers are still doing so at the direction of OPM (Reply at 2). There is a live controversy concerning past and ongoing terminations of probationary employees.

For another thing, assuming that defendants' actions did result in the total cessation of unlawful firings, defendants' revision to one of the several communications subject to the TRO is not enough to moot the dispute. Our court of appeals has explained:

> It is well-established . . . that voluntary cessation of allegedly illegal conduct does not deprive the tribunal of power to hear and determine the case unless [1] it can be said with assurance that

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Northern District of California United States District Court

there is no reasonable expectation that the alleged violation will recur and [2] interim relief or events have completely and irrevocably eradicated the effects of the alleged violation. A party asserting mootness has the heavy burden of persuading the court that the challenged conduct cannot reasonably be expected to start up again.

Fikre v. Fed. Bureau of Investigation, 904 F.3d 1033, 1037 (9th Cir. 2018) (cleaned up). Defendants fail on both counts. On factor [1], while "we presume that [the government] acts in good faith," it "must still demonstrate that the change in its behavior is entrenched or permanent." Ibid. (emphasis added; quotations omitted). "[T]he form the government action takes is critical and, sometimes, dispositive." *Id.* at 1038. Defendants' action — a twosentence revision to one memo among several held likely to constitute an unlawful directive — "could be easily abandoned or altered in the future" (via further revision to that memo, for example) and does not moot the present case. *Ibid.* (quotations omitted). On factor [2], defendants conflate the scope of the TRO with the scope of relief available to and sought by plaintiffs. OPM's revision to the January 20 memo has not "completely and irrevocably eradicated the effects of the alleged violation," even if it does constitute compliance with the TRO. *Ibid.* (emphasis added). True, one agency reinstated nearly all probationers following the undersigned's TRO (further suggesting that the terminations were not the product of that agency's own discretion), but the record suggests that the majority remain terminated, and that plaintiffs will continue to suffer harms due to the resulting diminishment or cessation of government services.

Defendants next argue that adding non-OPM agency defendants and their heads would prejudice them because "[d]efending such a sprawling lawsuit would substantially overburden [d]efendants while not materially advancing [p]laintiffs' claims" (Opp. at 8). The RSAC moots the issue: It adds non-OPM agency defendants and their heads as relief defendants only. Government counsel, moreover, does not point to any actual or potential prejudice beyond being "overburden[ed]" (ibid.).

Finally, defendants assert that the non-union plaintiffs' claims "must be channeled through the administrative processes" (id. at 5). Defendants' attempt to relitigate the

United States District Court Northern District of California channeling argument is not properly raised on a motion for leave to amend and remains denied for the reasons stated in the undersigned's February 28 memorandum opinion.

2. RULE 20 JOINDER.

Defendants also contest the addition of new plaintiffs (*id.* at 10). Our court of appeals has explained that "Rule 20(a)(1) imposes two specific requisites for the joinder of parties: (1) a right to relief must be asserted by, or against, each plaintiff or defendant relating to or arising out of the same transaction or occurrence; and (2) some question of law or fact common to all the parties will arise in the action." *League to Save Lake Tahoe v. Tahoe Reg'l Plan. Agency*, 558 F.2d 914, 917 (9th Cir. 1977). "Under the rules, the impulse is toward entertaining the broadest possible scope of action consistent with fairness to the parties; joinder of claims, parties and remedies is strongly encouraged." *United Mine Workers of Am. v. Gibbs*, 383 U.S. 715, 724 (1966).

Defendants argue that joinder of the new plaintiffs is inappropriate because these plaintiffs' claims present discrete issues of fact and law (Opp. at 10).

First, defendants misunderstand the rule. Rule 20 requires that "some question of law or fact common to all the parties will arise in the action." League to Save Lake Tahoe, 558 F.2d at 917; FRCP 20(a)(1) ("All persons may join in one action as plaintiffs if . . . any question of law or fact common to all these persons will arise in the action." (emphasis added)). Rule 20 does not require that all questions of law and fact be identical. Varying grounds for standing, for example, do not foreclose on joinder where common questions of law (such as those underpinning plaintiffs' ultra vires and APA claims) exist. Defendants' argument that "all [the new organizational plaintiffs] have different priorities, memberships, and purported injuries as to different agencies" fails for the same reason (Opp at 10). Some factual disparities do not foreclose joinder where "any question of . . . fact common to all these persons will arise in the action." FRCP 20(a)(1) (emphasis added).

Second, plaintiffs' claims relate to the same transaction or occurrence: OPM's purported directive to other federal agencies to terminate probationary employees. The argument to the

contrary again rests on the factual contention that no such directive was given and is rejected for the reasons laid out in the undersigned's February 28 memorandum opinion.

Defendants do not otherwise point to any unfairness or prejudice that would result from the joinder of the new plaintiffs. See Coleman v. Quaker Oats Co., 232 F.3d 1271, 1296 (9th Cir. 2000).

CONCLUSION

Plaintiffs' motion for leave to amend is GRANTED. Plaintiffs shall file the RSAC (Dkt. No. 69-2) by Tuesday, March 11, 2025, at Noon.

IT IS SO ORDERED.

Dated: March 10, 2025.

LIAM ALSUP

UNITED STATES DISTRICT JUDGE

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10	AMERICAN FEDERATION OF	
11	GOVERNMENT EMPLOYEES, AFL-CIO, et al.,	No. C 25-01780 WHA
12	Plaintiffs,	
13	v.	ORDER DENYING EX PARTE
14	UNITED STATES OFFICE OF	MOTION TO STAY PRELIMINARY INJUNCTION PENDING APPEAL
15	PERSONNEL MANAGEMENT, et al.,	
16	Defendants.	
-		

The undersigned issued a preliminary injunction on March 13, 2025 (Dkt. No. 115). Defendants appealed (Dkt. No. 119), and now move for a stay pending appeal (Dkt. No. 127). Plaintiffs oppose (Dkt. No. 129).

The "factors regulating the issuance of a stay" are as follows: "(1) whether the stay applicant has made a strong showing that he is likely to succeed on the merits; (2) whether the applicant will be irreparably injured absent a stay; (3) whether issuance of the stay will substantially injure the other parties interested in the proceeding; and (4) where the public interest lies." Hilton v. Braunskill, 481 U.S. 770, 776 (1987).

First, defendants' likelihood of success arguments were addressed at both the temporary restraining order and preliminary injunction stage. The memoranda supporting the TRO and PI

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are incorporated here (Dkt. Nos. 28, 132). For the reasons stated therein, this factor does not favor a stay.

Second, defendants' argument that a stay of the preliminary injunction would not injure plaintiffs retreads the arguments made in opposition to plaintiffs' motion for leave to amend (Dkt. No. 63). As explained in the order granting leave, defendants' purported voluntary cessation (via a two-sentence alteration to the January 20 memo) does not moot the case at hand (Dkt. No. 88). A stay would further injure plaintiffs because reinstatement becomes more difficult with every passing day. Terminated probationers are moving on with their lives, as they must. Fewer will be available to redress the harms suffered by the organizational plaintiffs tomorrow than there are today. And, the government has wholly failed to argue there is any other way to avoid the irreparable injuries flowing from the unlawful terminations except to reinstate the employees.

Finally, defendants argue that the public interest and the balance of the equities favor a stay. They rely in large part on six newly submitted declarations, one from each relief defendant agency subject to the injunction (Department of Defense (Dkt. No. 127-1), Department of Energy (Dkt. No. 128-2), Department of the Interior (Dkt. No. 127-3), Department of the Treasury (Dkt. No. 127-4), Department of Veterans Affairs (Dkt. No. 127-5), and Department of Agriculture (Dkt. No. 127-6). Two relief defendants (from DOD and DOI) assert, for the first time, that they reviewed their probationary employees' performance following OPM's January 20 memo (Dkt. No. 127-1 ¶ 7 (DOD); Dkt. No. 127-3 ¶ 7 (DOI)). The VA, Treasury, USDA, and DOE do not make that representation.

The declarations set out a substantially similar list of administrative harms that would result from reinstatement. These include the need to "identif[y], contact[], and onboard[]" the recently terminated probationers, "fill[] out human resources paperwork," "receiv[e] new equipment, obtain[] new security badges and clearances, and re-enroll[probationers] in benefits programs" (Dkt. No. 127-2); the frustration of supervisors' ability to "appropriately manag[e] their workforce" (Dkt. No. 127-1); and general "confusion" and "uncertainty" (Dkt. No. 127-3; Dkt. No. 127-4).

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This order pauses to address defendants' attempts to frustrate fact-finding. The defense submitted a single declaration, from defendant Charles Ezell, in opposition to plaintiffs' motion for a TRO. The undersigned ordered defendant Ezell to appear for cross examination at the subsequent evidentiary hearing, or, alternatively, to submit to a deposition at his convenience. Plaintiffs were likewise ordered to make their declarants available for examination. Defendants chose to withdraw the Ezell declaration to avoid submitting its declarant to examination, in violation of this Court's order. Defense counsel "understood coming out of the TRO hearing" that the undersigned "wanted to know what was actually communicated" during several phone calls between OPM and the relief defendant agencies (Dkt. No. 120). The purported reason to withdraw was that Ezell was not present at those calls, so his testimony "would have scant evidentiary value" anyway (Dkt. No. 75 at 12).

The undersigned did not impose sanctions at the time, as it appeared defendants had righted a wrong they would not repeat.

It was a surprise, then, that defendants submitted the declaration of Noah Peters, a "senior advisor" at OPM (Dkt. No. 77). Defense counsel represented to the Court that Peters participated in the calls at issue, but Peters declined to swear to it (ibid.). Indeed, Peters did not claim personal knowledge as to anything in his declaration. Persuaded by defense counsel's argument, the undersigned afforded the Peters Declaration scant evidentiary value.

Defendants refused to make any further effort to get at the truth, arguing that the only way forward was to wait on them to produce their administrative record, and "for gaps in that record to be litigated, to be supplemented by oral testimony, if necessary" (Dkt. No. 120 at 22). Defendants otherwise complained that the rapid pace of litigation prohibited the production of anything more than the Ezell declaration (Dkt. No. 120 at 20-21).

It is again surprising, then, that defendants managed (in the span of a single day) to muster a half-dozen declarations from relief defendants. None of these declarations, or the facts therein, were made available to the Court during its consideration of the TRO or PI now in place. This is a last-ditch attempt to relitigate those orders on a new, untested record.

Turning to the merits, defendants' arguments fail to persuade.

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First, the administrative harms described do not move the needle in favor of a stay. NSF,
for example, rehired its terminated probationers following the undersigned's TRO. Several
other agencies have rehired large swaths of terminated workers for myriad reasons. The
declarant for the USDA, for example, concedes that the agency "is already reinstating the
terminated probationary employees, pursuant to a 45-day March 5, 2025 Stay Order from the
Merit Systems Protection Board, which was requested by the Office of Special Counsel" (Dkt.
No. 127-6 at ¶4). It is unclear how the denial of a stay would thus harm USDA — though it
remains clear that granting the stay would put organizational plaintiffs at risk should there be
any failure of relief from the MSPB order. Nowhere do relief defendants claim that they are
uniquely incapable of rehiring recently terminated probationers, only that doing so would
require them to contact and onboard employees, get them equipment, assign them duties, and
so forth. Each "harm" stems from the unwinding of the unlawful act and the return to the
status quo.

Second, defendants' attempt to cast the probationers' return to work as harmful to those employees is rejected. Each probationer remains free to refuse relief defendants' offer of reinstatement.

Third, the evidence available at the time showed that the relief agencies wished to retain their employees and terminated them only because OPM directed them to do so. Only two of the six relief defendants (DOD and DOI) now claim that they conducted performance reviews of their probationary employees prior to termination (Dkt. Nos. 127-1, 127-3).

Fourth, defendants' suggestion that the preliminary injunction "precludes the Office of Personnel Management ('OPM') from giving further guidance to agencies on personnel matters" is incorrect. The undersigned stated from the bench:

> To repeat, this order holds that OPM and Acting Director Ezell have no authority whatsoever to direct, order, or require in any way that any agency fire any employee.

Now, given the arguments and the facts in this case, namely, that defendants have attempted to recast these directives as mere guidance, this order further prohibits defendants from giving guidance as to whether any employee should be terminated.

(Dkt. No. 120 at 52–53 (emphasis added)). The meaning of the order is plain: OPM cannot
direct another agency to fire an employee simply by dressing up the directive as guidance. The
undersigned has not and cannot circumscribe OPM's lawful performance of statutorily
authorized functions, including issuing guidance that goes no further.

Finally, defendants point out that the undersigned himself "noted that appellate consideration of the preliminary injunction would be appropriate" (Dkt. No. 127 at 3). True. All parties may appeal the grant (or denial) of an injunction as of right. 28 U.S.C. § 1292(a)(1). Defendants are requesting a stay. The propriety of appellate review has little bearing on the propriety of a stay.

NITED STATES DISTRICT JUDGE

Defendants' request is **DENIED**.

IT IS SO ORDERED.

Dated: March 15, 2025.

1	UNITED STATES DISTRICT COURT		
2	FOR THE NORTHERN DISTRICT OF CALIFORNIA		
3	SAN FRANCISCO DIVISION		
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5	AMERICAN FEDERATION OF GOVERNMENT EMPLOYEES, AFL-CIO;		
6	AMERICAN FEDERATION OF STATE CASE NO. CV-25-01780 WHA COUNTY AND MUNICIPAL EMPLOYEES,		
7	AFL-CIO, ET AL., SAN FRANCISCO, CALIFORNIA		
8	PLAINTIFFS, FEBRUARY 27, 2025		
9	VS. PAGES 1 - 73		
10	UNITED STATES OFFICE OF PERSONNEL MANAGEMENT, ET AL.,		
11	DEFENDANTS.		
12			
13	TRANSCRIPT OF PROCEEDINGS BEFORE THE HONORABLE WILLIAM H. ALSUP		
14	UNITED STATES DISTRICT JUDGE		
15	A-P-P-E-A-R-A-N-C-E-S		
16	FOR THE PLAINTIFFS: ALTSHULER BERZON LLP BY: STACEY M. LEYTON		
17	DANIELLE E. LEONARD ROBIN S. THOLIN		
18	EILEEN B. GOLDSMITH JAMES BALTZER		
19	SCOTT KRONLAND 177 POST STREET, SUITE 300		
20	SAN FRANCISCO, CALIFORNIA 94108		
21	(APPEARANCES CONTINUED ON THE NEXT PAGE.)		
22	(MILMANCED CONTINOED ON THE MENT PROD.)		
23	OFFICIAL COURT REPORTER: IRENE L. RODRIGUEZ, CSR, RMR, CRR		
24	CERTIFICATE NUMBER 8074		
25	PROCEEDINGS RECORDED BY MECHANICAL STENOGRAPHY, TRANSCRIPT PRODUCED WITH COMPUTER.		

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1		COME LD)
2	APPEARANCES: ((CONT'D)
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	4	(COURT CONVENED AT 1:31 P.M.)
01:31PM	5	THE CLERK: TO THE ZOOM ATTENDEES, ANY RECORDING OF
01:31PM	6	THIS PROCEEDING BY VIDEO, AUDIO, AND INCLUDING SCREENSHOTS IS
01:31PM	7	STRICTLY PROHIBITED.
01:31PM	8	CALLING CIVIL ACTION 25-1780, AMERICAN FEDERATION OF
01:31PM	9	GOVERNMENT EMPLOYEES, ET AL., VERSUS UNITED STATES OFFICE OF
01:31PM	10	PERSONNEL MANAGEMENT.
01:31PM	11	COUNSEL, PLEASE APPROACH THE PODIUM AND STATE YOUR
01:32PM	12	APPEARANCES FOR THE RECORD BEGINNING WITH COUNSEL FOR
01:32PM	13	PLAINTIFFS.
01:32PM	14	MS. LEONARD: GOOD AFTERNOON, YOUR HONOR.
01:32PM	15	DANIELLE LEONARD FROM ALTSHULER BERZON FOR PLAINTIFFS.
01:32PM	16	MS. LEYTON: GOOD AFTERNOON, YOUR HONOR.
01:32PM	17	STACEY LEYTON, COUNSEL FOR PLAINTIFFS AS WELL.
01:32PM	18	AND I'M HERE WITH EILEEN GOLDSMITH, ROBIN THOLIN,
01:32PM	19	JAMES BALTZER, SCOTT KRONLAND, AND RUSHAB SANGHVI.
01:32PM	20	THE COURT: WELCOME.
01:32PM	21	MR. HELLAND: GOOD AFTERNOON, YOUR HONOR.
01:32PM	22	ASSISTANT UNITED STATES ATTORNEY KELSEY HELLEND FOR THE
01:32PM	23	DEFENSE.
01:32PM	24	THE COURT: THANK YOU. WELCOME.
01:32PM	25	OKAY. WE'RE HERE ON A MOTION BY PLAINTIFFS FOR A TRO, AND

01:32PM	1	I'M READY TO HEAR ARGUMENT. SO WE'LL START WITH THE MOVING
01:33PM	2	PARTY.
01:33PM	3	MS. LEONARD: THANK YOU, YOUR HONOR. GOOD
01:33PM	4	AFTERNOON.
01:33PM	5	THE PLAINTIFF COALITION OF LABOR CONSERVATION, VETERANS,
01:33PM	6	AND SMALL BUSINESS GROUPS IS HERE TODAY TO ASK THIS COURT TO
01:33PM	7	STOP THE UNLAWFUL TERMINATION OF FEDERAL EMPLOYEES ACROSS THIS
01:33PM	8	COUNTRY.
01:33PM	9	I'LL START WITH THE FACTUAL ISSUE THAT IS AT THE HEART OF
01:33PM	10	THIS CASE, AND THEN WE'LL HAPPILY DISCUSS ANY OF THE LEGAL
01:33PM	11	ISSUES THAT FLOW FROM THAT.
01:33PM	12	AND MY COLLEAGUE, STACEY LEYTON, WILL BE PREPARED IN
01:33PM	13	PARTICULAR TO DISCUSS ANY QUESTIONS REGARDING STANDING OR HARM.
01:33PM	14	FIRST AND FOREMOST, OPM GAVE THE ORDER TO TERMINATE
01:33PM	15	FEDERAL EMPLOYEES THAT IS AT ISSUE HERE. "FIRE EVERYONE EXCEPT
01:33PM	16	FOR A LIMITED NUMBER OF PEOPLE WHO YOU ASK TO BE HELD BACK AS
01:33PM	17	MISSION CRITICAL."
01:33PM	18	THEN OPM APPROVED OR DISAPPROVED THOSE EXCEPTIONS AS WELL.
01:33PM	19	HOW DO WE KNOW THIS?
01:33PM	20	BECAUSE AGENCIES ACROSS THE FEDERAL GOVERNMENT HAVE SAID
01:33PM	21	so.
01:34PM	22	TESTIMONY IN FRONT OF CONGRESS, STATEMENTS TO THEIR OWN
01:34PM	23	WORKERS: OPM MADE US DO THIS, OPM DIRECTED THIS, OPM GAVE US
01:34PM	24	THE TEMPLATE THAT TOLD EMPLOYEES THAT THEY WERE BEING FIRED FOR
01:34PM	25	PERFORMANCE EVEN WHEN THEY WERE NOT.

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01:36PM 25

AS AGAINST THIS MOUNTAIN OF EVIDENCE THAT OPM DIRECTED THE ACTIONS AT ISSUE HERE, OPM HAS SUBMITTED A SINGLE DECLARATION, YOUR HONOR, FROM ACTING DIRECTOR EZELL DENYING THAT OPM ORDERED THESE TERMINATIONS.

BUT THE DOCUMENTS THEY ATTACH TO THAT DECLARATION PUT THE TRUTH TO THE LIE, AND IT IS A LIE, YOUR HONOR.

THE FEBRUARY 14TH EMAIL IS AN ORDER TO AGENCIES THAT SAYS
WE NOW DEFINE PERFORMANCE AS ONLY THOSE MISSION CRITICAL
EMPLOYEES AND FIRE EVERYONE ELSE. THAT IS WHAT THE ATTACHMENT
TO MR. EZELL'S DECLARATION TELLS THE AGENCIES TO DO. AND
REPORT BACK AFTER YOU HAVE FIRED EVERYONE.

WE WILL PROVE IN THIS CASE THAT REMARKABLY, AND I DO NOT SAY THIS LIGHTLY, YOUR HONOR, ACTING DIRECTOR EZELL IS NOT TELLING THE TRUTH TO THIS COURT.

THE COURT: I WANT TO MAKE SURE I'M FOCUSSING ON THE RIGHT DOCUMENT. THE ONE I HAVE HERE IS DATED JANUARY 20.

BUT YOU REFERRED TO AN EMAIL DATED FEBRUARY 14TH.

MS. LEONARD: THAT IS CORRECT, YOUR HONOR.

THE COURT: CAN I SEE THAT? I THOUGHT IT WAS ALL VERBAL. SO I -- SHOW ME THE FEBRUARY 14TH ONE. I DON'T HAVE EVERYTHING UP HERE. I JUST HAVE WHAT I -- DO YOU HAVE IT HANDY?

MS. LEONARD: I DO, AND WE CAN PASS UP A COPY OF IT.

IT IS -- THANK YOU.

THIS IS -- FOR THE RECORD, THIS IS AN EXHIBIT TO

18a ⁶

01:36PM	1	MR. EZELL'S DECLARATION. IT WAS A FEBRUARY 14TH EMAIL.
01:36PM	2	MR. HELLAND: JUST TO CONFIRM, IS THIS AT DOCKET
01:36PM	3	37-1?
01:36PM	4	MS. LEONARD: YES.
01:36PM	5	THE COURT: WELL, WAIT A MINUTE. I DO HAVE THIS
01:36PM	6	ONE. HANG ON A MINUTE. WHY IS IT THAT I'M CONFUSED?
01:36PM	7	MS. LEONARD: SO THERE WAS FIRST A JANUARY 20TH
01:36PM	8	COMMUNICATION.
01:36PM	9	THE COURT: YEAH.
01:36PM	10	MS. LEONARD: AND THEN WE CONTEND, AS IT WAS WIDELY
01:36PM	11	REPORTED, ON FEBRUARY 13TH THERE WAS A TELEPHONE CALL WHERE
01:36PM	12	THEY ORDERED AGENCIES TO FIRE, THAT THEY FOLLOWED UP WITH THIS.
01:36PM	13	THE COURT: ALL RIGHT. I SEE THE I HAD IT AFTER
01:36PM	14	ALL. IT WAS PART OF THE JANUARY IT LOOKED LIKE IT WAS JUST
01:36PM	15	PART OF THE JANUARY 20, BUT IT'S TWO DIFFERENT THINGS I GUESS.
01:36PM	16	ALL RIGHT. I'M NOW BACK ON TRACK. SO GO BACK TO YOUR
01:37PM	17	IT WOULD HELP ME TO HAVE A CHRONOLOGY HERE.
01:37PM	18	so there's january 20 and then you just referred to
01:37PM	19	SOMETHING THAT I DIDN'T KNOW ABOUT, FEBRUARY 13TH.
01:37PM	20	MS. LEONARD: CORRECT. SO ON JANUARY 20TH, WHAT
01:37PM	21	THEY DID WAS ASK ALL THE AGENCIES TO IDENTIFY THE PROBATIONARY
01:37PM	22	EMPLOYEES.
01:37PM	23	AND THEN ON FEBRUARY 13TH I'M SORRY. ON FEBRUARY 11TH,
01:37PM	24	THE PRESIDENT ISSUED AN EXECUTIVE ORDER THAT TOLD AGENCIES TO
01:37PM	25	START PLANNING FOR RIFS, BUT DIDN'T SAY ANYTHING ABOUT FIRING

01:37PM	1	PROBATIONARY EMPLOYEES.
01:37PM	2	THEN ON FEBRUARY 13TH, YOUR HONOR, AS IS WIDELY REPORTED
01:37PM	3	IN THE PRESS, AND WE BELIEVE TO BE TRUE FROM STATEMENT MADE BY
01:37PM	4	AGENCIES AFTER THE FACT AS THEY TOLD THEIR EMPLOYEES, THERE WAS
01:37PM	5	A TELEPHONE CALL BETWEEN OPM AND THE AGENCIES.
01:37PM	6	THE COURT: HOW MANY AGENCIES?
01:37PM	7	MS. LEONARD: WE DO NOT KNOW BECAUSE IT WAS NOT
01:37PM	8	PUBLIC.
01:37PM	9	THE COURT: LIKE 50? OR ALL AGENCIES?
01:38PM	10	MS. LEONARD: ALL, YOUR HONOR.
01:38PM	11	THE COURT: WELL, THAT'S A LOT OF AGENCIES. OKAY.
01:38PM	12	ALL RIGHT. TELEPHONE CALL. WHAT HAPPENED IN THAT CALL?
01:38PM	13	MS. LEONARD: WE BELIEVE
01:38PM	14	THE COURT: WHAT DOES THE RECORD ACTUALLY SHOW
01:38PM	15	HAPPENED AS OPPOSED TO WHAT YOU'RE ARGUING?
01:38PM	16	MS. LEONARD: WHAT AGENCIES HAVE SAID IS THAT OPM
01:38PM	17	ORDERED THE AGENCIES TO FIRE THEIR PROBATIONARY EMPLOYEES WITH
01:38PM	18	FEW EXCEPTIONS, YOUR HONOR.
01:38PM	19	THE COURT: WITH TWO EXCEPTIONS?
01:38PM	20	MS. LEONARD: WITH FEW EXCEPTIONS.
01:38PM	21	THE COURT: ALL RIGHT.
01:38PM	22	MS. LEONARD: AND THEN THEY FOLLOWED IT UP WITH THIS
01:38PM	23	COMMUNICATION TO AGENCIES ON FEBRUARY 14TH, WHICH SAYS WE HAVE
01:38PM	24	ASKED YOU WE HAVE ASKED THAT YOU SEPARATE PROBATIONARY
01:38PM	25	EMPLOYEES THAT YOU HAVE NOT IDENTIFIED AS MISSION CRITICAL BY

20a ⁸

01:38PM	1	NO LATER THAN THE DAY ON MONDAY, FEBRUARY 17TH. PRESIDENT'S
01:38PM	2	DAY, YOUR HONOR.
01:38PM	3	WE HAVE ATTACHED A TEMPLATE LETTER.
01:38PM	4	WE HAVE ASKED YOU TO SEPARATE YOUR EMPLOYEES.
01:38PM	5	SO ACTING DIRECTOR EZELL HAS TOLD THIS COURT, WE DIDN'T
01:38PM	6	ORDER ANY TERMINATIONS. AND THE DOCUMENT THAT OPM SENT TO THE
01:38PM	7	AGENCIES ADMITS THAT THEY ORDERED THE TERMINATIONS, YOUR HONOR.
01:39PM	8	THE COURT: WELL, SHOW ME WHICH ONE DOES THAT? THE
01:39PM	9	FEBRUARY 14TH?
01:39PM	10	MS. LEONARD: CORRECT.
01:39PM	11	THE COURT: ALL RIGHT. READ TO ME THE PARAGRAPH
01:39PM	12	THAT DOES THAT.
01:39PM	13	MS. LEONARD: "WE HAVE ASKED THAT YOU SEPARATE
01:39PM	14	PROBATIONARY EMPLOYEES THAT YOU HAVE NOT IDENTIFIED AS MISSION
01:39PM	15	CRITICAL NO LATER THAN THE END OF THE DAY MONDAY,
01:39PM	16	FEBRUARY 17TH. WE HAVE ATTACHED A TEMPLATE LETTER."
01:39PM	17	AND THAT TEMPLATE LETTER, YOUR HONOR, WHICH THE GOVERNMENT
01:39PM	18	DID NOT GIVE TO YOU, BUT WE HAVE. WE HAVE GIVEN YOU THE
01:39PM	19	TEMPLATE LETTER. IT IS ATTACHED TO A DOD COMMUNICATION THAT WE
01:39PM	20	HAVE IN WHICH THEY SAID THIS IS THE LETTER THAT WE GOT FROM
01:39PM	21	OPM, THE DEPARTMENT OF DEFENSE.
01:39PM	22	THE TEMPLATE LETTER SAYS, "YOU ARE FIRED FOR YOUR
01:39PM	23	PERFORMANCE."
01:39PM	24	OPM DIRECTED THESE TERMINATIONS, YOUR HONOR, AND OPM
01:39PM	25	ORDERED THE AGENCIES TO USE THIS LETTER IN WHICH THEY FIRED

01:39PM	1	PEOPLE FOR THEIR PERFORMANCE WHEN THEY KNEW THAT WAS NOT TRUE.
01:39PM	2	THAT IS THE FACTUAL ISSUE AT THE HEART OF THE CASE, DID
01:40PM	3	THEY DO THAT?
01:40PM	4	WE BELIEVE THERE'S A MOUNTAIN OF EVIDENCE THAT HAS
01:40PM	5	ESTABLISHED THAT THEY DID. THE AGENCIES ARE SAYING THIS.
01:40PM	6	SOMEONE TESTIFIED FROM THE VA TO CONGRESS JUST A FEW DAYS AGO
01:40PM	7	THAT OPM DIRECTED US TO DO IT.
01:40PM	8	THE I.R.S. HAS TOLD ALL OF ITS EMPLOYEES, OPM MADE US DO
01:40PM	9	THIS.
01:40PM	10	THE NATIONAL SCIENCE FOUNDATION TOLD ITS PROBATIONARY
01:40PM	11	EMPLOYEES TUESDAY MORNING, 9:00 A.M., THEY CALLED A 10:00 A.M.
01:40PM	12	MEETING, THE DAY AFTER PRESIDENT'S DAY, TO FIRE EVERYONE AND
01:40PM	13	THEY SAID WE TRIED TO SAVE YOU, WE ADVOCATED FOR YOU, AND THEY
01:40PM	14	TOLD US FIRE THEM ALL.
01:40PM	15	THIS IS COMING FROM AGENCY AFTER AGENCY AFTER AGENCY,
01:40PM	16	YOUR HONOR. WE HAVE GIVEN YOU ALL OF THE STATEMENTS THAT WE
01:40PM	17	HAVE, AND THEY HAVE GIVEN YOU IN RESPONSE A SINGLE DECLARATION
01:40PM	18	FROM ACTING DIRECTOR EZELL IN WHICH THEY JUST BALDLY DENY IT.
01:40PM	19	THERE IS NOT A SINGLE DECLARATION, YOUR HONOR, FROM ANY
01:40PM	20	AGENCY OF THE FEDERAL GOVERNMENT, THE AGENCIES THEY NOW CLAIM,
01:40PM	21	FALSELY, THAT MADE THESE DECISIONS INDEPENDENTLY,
01:41PM	22	SPONTANEOUSLY, ALL AT EXACTLY THE SAME TIME, TO FIRE ALL OF
01:41PM	23	THEIR PROBATIONARY EMPLOYEES.
01:41PM	24	IT IS SIMPLY NOT CREDIBLE, YOUR HONOR.
01:41PM	25	SO PLAINTIFFS ARE INCREDIBLY LIKELY TO SHOW AND PROVE IN

THIS CASE THAT OPM DID THIS. 1 01:41PM AND IF THAT IS TRUE, IF THAT IS TRUE, YOUR HONOR, IT IS 2 01:41PM INCREDIBLY UNLAWFUL. IT IS UNLAWFUL IN AT LEAST SIX DIFFERENT 3 01:41PM 01:41PM 4 WAYS. 5 SO IF WE START FROM THAT POINT, THAT FACTUAL ISSUE, IF WE 01:41PM 01:41PM 6 ARE ABLE TO PROVE THAT, AND WE BELIEVE EVEN JUST ON THIS TRO WE HAVE SHOWN THE COURT THAT THAT IS WHAT HAPPENED, AND BY THE 01:41PM 7 TIME WE GET FURTHER IN THIS CASE, WE WILL CERTAINLY HAVE MORE 01:41PM 8 EVIDENCE, AND WE WILL GO OUT AND GET IT IF YOUR HONOR ALLOWS US 01:41PM 9 01:41PM 10 TO. 01:41PM 11 IF WE START FROM THAT FACTUAL DETERMINATION, OPM HAS NO 01:41PM 12 LEGAL AUTHORITY TO ORDER THE TERMINATION OF ANY EMPLOYEE AT A FEDERAL AGENCY, LET ALONE ALL OF THE PROBATIONARY EMPLOYEES 01:42PM 13 01:42PM 14 NATIONWIDE. 01:42PM 15 THE COURT: DOES THE GOVERNMENT OR THE DEFENDANT, I GUESS, OPM, DOESN'T COUNSEL FOR OPM AGREE WITH YOU ON THAT 01:42PM 16 POINT, THAT OPM DOES NOT HAVE THE AUTHORITY TO FIRE AND HIRE? 01:42PM 17 18 MS. LEONARD: I WOULD -- I'M SORRY. 01:42PM 01:42PM 19 THE COURT: I THINK THEY AGREE WITH THAT. 01:42PM 20 BUT WHAT DO THEY ARGUE THAT THEY DID INSTEAD? MS. LEONARD: SO I AGREE THAT THEY HAVE CONCEDED 01:42PM 21 BECAUSE THEY HAVE NOT TRIED TO DEFEND OPM'S -- THEY SIMPLY 01:42PM 22 01:42PM 23 ARGUE THE FACTUAL POINT AND SAY WE DIDN'T DO IT, RELYING ONLY ON THE SINGLE LINE IN DIRECTOR EZELL'S DECLARATION. 01:42PM 24 01:42PM 25 AND THEN THEY SAY WE JUST GAVE GUIDANCE, ALL WE DID WAS

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01:44PM 25

GIVE GUIDANCE TO THE AGENCIES, AND THEY MADE THEIR OWN

INDEPENDENT DECISIONS. ALL OF THE FACTS, THE TIMING -- IF THIS

WERE A TRIAL ON THIS ISSUE, YOUR HONOR, WE WOULD WIN TOMORROW.

THERE IS NO WAY THAT THE AGENCIES INDEPENDENTLY MADE THESE

DECISIONS IN THE TIMEFRAME AND ACCORDING TO THE LAW THAT THEY

HAVE TO FOLLOW.

BUT IF -- SO WE AGREE THAT THEY HAVE CONCEDED THAT OPM DOESN'T HAVE THE LEGAL AUTHORITY.

WHAT THEY'VE TRIED TO SAY IS THAT IT WAS LAWFUL FOR THE AGENCIES TO DO THIS BECAUSE THE GOVERNMENT'S POSITION FOR THE FIRST TIME IN HISTORY OF THE UNITED STATES IS THAT THESE EMPLOYEES CAN BE FIRED AT WILL.

THAT IS NOT THE LAW, YOUR HONOR. PROBATIONARY EMPLOYEES

AND AGENCIES DO HAVE OBLIGATIONS BEFORE FIRING PROBATIONARY

EMPLOYEES. WE'VE SET IT FORTH IN OUR BRIEFING.

AND MOREOVER, IF THEY ARE GOING TO ENGAGE IN A RIF, THERE ARE STATUTORY OBLIGATIONS FOR THAT AND THAT THEY HAVE NOT COMPLIED WITH;

AND THEY CERTAINLY THEY CERTAINLY CANNOT FIRE PEOPLE BASED ON A LIE CLAIMING PERFORMANCE WAS THE REASON WHEN IT IS NOT.

THERE IS NO TIME -- WE HAVE A DECLARATION FROM THE FORMER OPM DIRECTOR TO SAY THIS IS NOT LAWFUL AND THERE IS NO WAY, IT IS NOT POSSIBLE FOR THE AGENCIES TO HAVE CONDUCTED THE TYPE OF PERFORMANCE EVALUATIONS THAT THEY WOULD HAVE TO CONDUCT TO MAKE THOSE LETTERS TRUE.

THOSE LETTERS ARE NOT TRUE. 1 01:44PM SO WHAT OPM HAS ENGAGED IN HERE IS A WHOLESALE FRAUD ON 2 01:44PM THE FEDERAL WORK FORCE TO TERMINATE THEM ALL ON THE PRETEXT OF 3 01:44PM PERFORMANCE WHEN IT'S NOT TRUE. THAT VIOLATES AT LEAST THE 01:44PM 4 5 STATUTES THAT GOVERN --01:44PM THE COURT: COULD YOU SHOW ME THAT TEMPLATE LETTER. 01:44PM MS. LEONARD: YES. THAT IS --01:44PM THE COURT: I'VE SEEN SOME OF THESE. I'VE TRIED TO 8 01:44PM COME UP TO SPEED ON YOUR CASE. 01:44PM 9 01:44PM 10 SOME OF THEM DON'T SAY PERFORMANCE. 01:44PM 11 MS. LEONARD: THE TEMPLATE THAT OPM PROVIDED, 01:44PM 12 YOUR HONOR -- SOME OF THEM -- THAT IS RIGHT THAT SOME OF THEM 01:44PM 13 SAY YOU'RE JUST BEING FIRED. 01:44PM 14 THE TEMPLATE --01:45PM 15 THE COURT: THAT'S RIGHT, SOME SAY YOU'RE FIRED AND SOME SAY -- I DON'T KNOW, I'M TRYING TO FIND OUT HOW MANY 01:45PM 16 ACTUALLY DID SAY PERFORMANCE. 17 01:45PM 18 MS. LEONARD: SO THE TEMPLATE FROM OPM IS ATTACHED 01:45PM TO THE SCHWARZ REPLY DECLARATION. IT'S EXHIBIT C, AND I CAN 01:45PM 19 20 GET YOU A COPY. 01:45PM THE COURT: OKAY. GIVE ME A COPY, BUT I WOULD LIKE 21 01:45PM YOU TO READ INTO THE RECORD FOR THE BENEFIT OF THE PUBLIC THE 01:45PM 22 01:45PM 23 KEY LANGUAGE. MS. LEONARD: I'M BEING CORRECTED. IT'S EXHIBIT D. 01:45PM 24

DO YOU GUYS HAVE A COPY?

01:45PM 25

LET ME GET YOU MY COPY, YOUR HONOR. 1 01:45PM 2 (PAUSE IN PROCEEDINGS.) 01:45PM MS. LEONARD: IT IS EXHIBIT D. IT IS AN TEMPLATE 3 01:46PM 01:46PM 4 THAT DOES NOT HAVE THE AGENCY NAME. IT'S MEMORANDUM FOR BRACKET, EMPLOYEE, BRACKET, TITLE, BRACKET, ORGANIZATION, AT, 01:46PM BRACKET, AGENCY. 01:46PM AND THE LANGUAGE IN THIS TEMPLATE SAYS, "BASED ON THE OPM 01:46PM GUIDANCE REFERENCED ABOVE, THE AGENCY FINDS BASED ON YOUR 01:46PM 8 01:46PM 9 PERFORMANCE THAT YOU HAVE NOT DEMONSTRATED THAT YOUR FURTHER 01:46PM 10 EMPLOYMENT AT THE AGENCY WOULD BE IN THE PUBLIC INTEREST." 01:46PM 11 THIS IS THE DOCUMENT THAT OPM GAVE TO EVERY AGENCY AND REQUIRED -- AND ORDERED THEM TO USE. THAT ACTION BY OPM WAS 01:46PM 12 NOT AUTHORIZED BY ANY STATUTE, EXCEEDS THEIR STATUTORY 01:46PM 13 AUTHORITY, INTRUDES ON THE STATUTORY AUTHORITY OF EVERY AGENCY, 01:46PM 14 01:46PM 15 AND IS ARBITRARY AND CAPRICIOUS IN VIOLATION OF THE APA, JUST TO NAME A FEW OF THE LAWS THAT THIS VIOLATES, YOUR HONOR. 01:46PM 16 I COUNT SIX WAYS THAT OPM HAS VIOLATED THE LAW HERE. 01:47PM 17 SO FIRST, OPM IS AUTHORIZING STATUTES, THE STATUTES THAT 18 01:47PM 01:47PM 19 GIVE EMPLOYMENT AUTHORIZATION ONLY BY CONGRESS TO THE AGENCIES. 20 THERE ARE HUNDREDS OF THOSE STATUTES, YOUR HONOR. 01:47PM THEN THERE'S THE CSRA PROTECTIONS FOR THE PROBATIONARY 21 01:47PM 01:47PM 22 EMPLOYEES. 01:47PM 23 THE COURT: THAT MEANS WHAT, CIVIL SERVICE? 01:47PM 24 MS. LEONARD: THE CIVIL SERVICE REFORM ACT OF 1978, 01:47PM 25 CORRECT.

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THE RIF STATUTE, WHICH IS PART OF THE CSRA, THE REDUCTION IN FORCE. IF THEY'RE GOING TO REDUCE THE SIZE OF THE FEDERAL GOVERNMENT FOR REASONS THAT RELATE TO -- THAT ARE UNRELATED TO PERFORMANCE, YOU NEED TO USE A RIF.

THE APA, ARBITRARY AND CAPRICIOUS. THE APA REQUIREMENTS FOR RULE MAKING. THIS ACTION BY OPM IS A RULE. IN FACT, THE FEBRUARY 14TH -- THEY DON'T DENY IT. THE GOVERNMENT DOESN'T DENY IT. THEY DON'T ARGUE OTHERWISE. THIS IS A RULE. IT CHANGES RIGHTS AND OBLIGATIONS.

AND THE FEBRUARY 14TH EMAIL THAT WE POINTED YOU TO, IT SAYS WE ARE REDEFINING PERFORMANCE.

WELL, THAT IS DEFINED IN THE REGULATIONS FOR PROBATIONARY
EMPLOYEES, AND IF YOU ARE GOING TO CHANGE LEGISLATIVELY ENACTED
ACT NOTICE AND COMMENT RULES, THAT'S A RULE UNDER THE APA.
THIS IS BLACK LETTER ADMINISTRATIVE LAW.

THEY HAD AT THE VERY LEAST HAD TO GO THROUGH NOTICE AND COMMENT. THEY DIDN'T DO THAT.

SO THAT'S SIX WAYS THAT THIS IS UNLAWFUL.

AND IF YOUR HONOR THINKS THAT THIS WHOLESALE ABDICATION

AND IGNORING OF THE STATUTES THAT CONGRESS HAS PASSED BY THE

ADMINISTRATION RISES TO THE CONSTITUTIONAL SEPARATION OF POWERS

PROBLEM, IF IT'S SO FAR OUTSIDE THE BOUNDS OF OPM'S STATUTORY

AUTHORITY, WHICH WE MAINTAIN THAT IT IS, THAT IS SEVEN,

YOUR HONOR.

THE COURT: THAT'S WHAT?

MS. LEONARD: SEVEN WAYS THAT THEY HAVE VIOLATED THE 1 01:48PM 2 LAW. 01:48PM SO THIS IS VERY UNLAWFUL. 3 01:48PM AND THE QUESTION REALLY IS, YOUR HONOR, WELL, WHAT IS TO 01:49PM 4 5 BE DONE? 01:49PM THE COURT: WELL, WAIT. OKAY. I DON'T WANT TO GET 01:49PM INTO THE NEXT THING. THERE ARE TOO MANY POINTS. 01:49PM SO LET'S HEAR WHAT THE GOVERNMENT SAYS ON WHAT THEY 01:49PM 8 01:49PM 9 ALLEGEDLY DID WRONG. 01:49PM 10 SO WE'LL HEAR FROM OPM NEXT, AND THEN WE'LL PICK IT UP AT 01:49PM 11 THAT POINT LATER ON. 01:49PM 12 ALL RIGHT. LET'S GIVE OPM A CHANCE. MR. HELLAND: THANK YOU, YOUR HONOR. 01:49PM 13 RESPECTFULLY, I THINK PLAINTIFFS ARE CONFLATING A REQUEST 01:49PM 14 01:49PM 15 BY OPM WITH AN ORDER BY OPM, AND, UNFORTUNATELY, THAT MAKES A WORLD OF DIFFERENCE IN THIS CASE. 01:49PM 16 I DO WANT TO PUT A PIN IN SOME LEGAL ISSUES. I THINK 17 01:49PM 18 WE'LL COME BACK TO THEM LATER, BUT THEY'RE IMPORTANT QUESTIONS 01:49PM ABOUT THIS COURT'S JURISDICTION TO EVEN RESOLVE THE DISPUTE 01:49PM 19 20 PRESENTED HERE. 01:49PM THE COURT: WE'RE GOING TO COME TO THAT. 2.1 01:49PM 01:49PM 22 MR. HELLAND: I KNOW WE'LL COME TO THAT. 01:49PM 23 THE COURT: ALL RIGHT. I WANT TO STICK WITH THE 01:49PM 24 MERITS NOW.

MR. HELLAND: YES.

01:49PM 25

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THE COURT: SO YOU'RE SLIDING OFF ONTO SOMETHING
ELSE WHERE YOU DON'T WANT TO TALK ABOUT WHAT SHE JUST SAID.

I WANT YOU TO TALK ABOUT HER POINT.

MR. HELLAND: ABSOLUTELY, YOUR HONOR.

THE COURT: AND I'LL GIVE YOU A CHANCE LATER FOR JURISDICTION.

MR. HELLAND: ABSOLUTELY. THANK YOU.

AS A FACTUAL MATTER, I AGREE THAT THE FACTUAL DISPUTE IS

VERY IMPORTANT IN THIS CASE, AND, RESPECTFULLY, I DON'T THINK

THAT THE RECORD SHOWS WHAT PLAINTIFFS ARE CLAIMING THAT IT

SHOWS.

THE DECLARATION FROM ACTING DIRECTOR EZELL SHOWS THAT HE ASKED AGENCIES TO UNDERTAKE A REVIEW OF THEIR PROBATIONARY EMPLOYEES.

THE EMAIL THAT IS SUPPOSEDLY THE SMOKING GUN THAT YOU WERE JUST READ SHOWS THAT OPM ASKED AGENCIES TO PERFORM CERTAIN ACTIONS.

AN ORDER IS NOT USUALLY PHRASED AS A REQUEST. ASKING IS NOT ORDERING TO DO SOMETHING.

AGAIN, THAT IS THE HOUSE OF CARDS UPON WHICH THE PLAINTIFFS' CLAIM IS BUILT, RIGHT?

IF OPM MERELY ASKED AGENCIES TO TAKE THEIR OWN ACTION,
THEN I THINK ALL OF PLAINTIFFS' CLAIMS, THEY FAIL. THERE'S -THEIR THEORY DEPENDS ON YOU CONSTRUING THIS REQUEST AS AN
ORDER.

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I DON'T THINK ALSO THAT THE CONGRESSIONAL TESTIMONY OR THE OTHER FORMS OF EVIDENCE THAT PLAINTIFFS HAVE SUBMITTED SHOWS THAT IT WAS AN ORDER INSTEAD OF A REQUEST.

YOU HAVE OFFICIALS FROM THE AGENCIES SAYING THAT THEY WERE ASKED BY OPM TO DO SOMETHING. I THINK IF YOU LOOK AT THE VA CONGRESSIONAL TESTIMONY THAT PLAINTIFFS HAVE REFERRED TO, EVEN THERE IT WAS FRAMED AS WE WERE ASKED TO DO SOMETHING.

THE COURT: WELL, I HAVE A SUMMARY OF THAT. LET'S GO THROUGH THEM.

NSF: "WE WERE DIRECTED BY OPM LAST FRIDAY TO TERMINATE
ALL PROBATIONERS EXCEPT FOR A MINIMAL NUMBER OF MISSION
CRITICAL PROBATIONERS." SO "DIRECTED" IS THE WORD THAT THEY
USE.

FURTHER DOWN, "THEY TOLD US THAT THEY DIRECTED US TO REMOVE PROBATIONERS. THERE WAS NO LIMITED DISCRETION. THIS IS NOT A DECISION THAT THE AGENCY MADE. THIS IS A DIRECTION THAT WE RECEIVED."

NOW, THAT'S FROM THE NSF.

DOD, DEPARTMENT OF DEFENSE. THIS WAS, QUOTE, "IN

ACCORDANCE WITH DIRECTION FROM OPM ALL DOD COMPONENTS MUST

TERMINATE THE EMPLOYMENT OF ALL INDIVIDUALS WHO ARE CURRENTLY

SERVING A PROBATIONARY OR TRIAL PERIOD."

THEN THE VA. THIS WAS PART OF THE CONGRESSIONAL TESTIMONY

JUST RECENTLY. ONE OF THE CONGRESS PEOPLE SAY, "SO, NOBODY

ORDERED YOU TO CARRY OUT THESE TERMINATIONS? YOU DID IT ON

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YOUR OWN?

"WITNESS: THERE WAS DIRECTION FROM THE OFFICE OF PERSONNEL MANAGEMENT."

I.R.S. IN A TOWN HALL CHIEF HUMAN CAPITAL OFFICER STATED,
"I'VE NEVER SEEN THIS HAPPEN BEFORE. I'M NOT SURE WHY IT'S
HAPPENING. REGARDING THE REMOVAL OF THE PROBATIONARY
EMPLOYEES, AGAIN, THAT WAS SOMETHING THAT WAS DIRECTED FROM
OPM. AND EVEN THE LETTERS THAT YOUR COLLEAGUES RECEIVED
YESTERDAY WERE LETTERS THAT WERE WRITTEN BY OPM PUT FORTH
THROUGH TREASURY AND GIVEN TO US."

AND THEN FINALLY, DEPARTMENT OF ENERGY. "PER OPM INSTRUCTIONS, DOE FINDS THAT YOUR FURTHER EMPLOYMENT WOULD NOT BE IN THE PUBLIC INTEREST. FOR THIS REASON, YOU'RE BEING REMOVED FROM YOUR POSITION," ET CETERA, ET CETERA, "EFFECTIVE TODAY."

NOW, HOW DO YOU -- WHAT DO YOU SAY TO THAT? THAT SOUNDS LIKE A DIRECT ORDER.

MR. HELLAND: OH, I DISAGREE, YOUR HONOR. I THINK
THERE ARE MAYBE TWO BUCKETS HERE. THERE'S A BUCKET OF
STATEMENTS WHERE OFFICIALS ARE SAYING THAT THEY ACTED IN
ACCORDANCE WITH DIRECTION OR DIRECTIVE FROM OPM. THAT'S NOT
INCONSISTENT WITH OPM HAVING ISSUED A REQUEST OR EVEN GUIDANCE
FOLLOWING THAT REQUEST.

ACTING IN ACCORDANCE WITH A REQUEST IS STILL MERELY -- IT DOESN'T CHANGE THE FACT THAT WHAT ORIGINATED WAS A REQUEST.

THE OTHER BUCKET IS STATEMENTS FROM PEOPLE WHO WE DON'T 1 01:54PM KNOW IF THEY WERE IN THE PHONE CALL OR WE DON'T KNOW WHO TOLD 2 01:54PM THEM WHAT THEY HEARD CHARACTERIZING THIS AS --3 01:54PM 01:54PM 4 THE COURT: WE CAN HAVE A GOOD EVIDENTIARY HEARING 5 AND BRING YOUR GUY HERE, AND WE'LL BRING THESE OTHER PEOPLE 01:54PM HERE, AND I'D LIKE TO HAVE A LITTLE TRIAL ON THIS. IT WILL 01:54PM TAKE A COUPLE OF DAYS. WE CAN DO IT. AND WE'LL GET TO THE 01:54PM BOTTOM OF WHAT YOUR GUY SAID AND WHAT THESE PEOPLE HEARD ON THE 8 01:54PM PHONE AND THAT -- BUT RIGHT NOW WE'RE DEALING WITH THE RECORD 01:54PM 9 01:54PM 10 THAT WE GOT. 01:54PM 11 MR. HELLAND: EXACTLY, YOUR HONOR. 01:54PM 12 AND AT A TRO LEVEL, WE DON'T THINK THE RECORD THEY PUT 01:54PM 13 FORWARD QUALIFIES. IT DOESN'T GET THEM OVER THE HUMP. AGAIN, IT'S A HIGH BURDEN ON A TRO. 01:54PM 14 01:54PM 15 THE GOVERNMENT'S CONFIDENT THAT IF WE DID PROCEED TO HAVE AN EVIDENTIARY HEARING, A MINI TRIAL, IF THE COURT WERE TO LOOK 01:54PM 16 INTO THE UNDERLYING EVIDENCE, THE GOVERNMENT IS CONFIDENT IN 01:55PM 17 01:55PM 18 ITS POSITION ON WHAT HAPPENED. 01:55PM 19 THE COURT: BUT THINK ABOUT THIS, THOUGH. WE HAVE 01:55PM 20 ALL OF THESE AGENCIES -- I THINK EVEN YOU CONCEDE THAT THE 01:55PM 21 AGENCIES HAVE THE STATUTORY AUTHORITY TO HIRE AND FIRE, RIGHT? 01:55PM 22 MR. HELLAND: YES. THE COURT: OKAY. AND OPM CANNOT DO IT FOR THEM AND 01:55PM 23 01:55PM 24 CANNOT ORDER THEM TO DO IT, RIGHT? 01:55PM 25 MR. HELLAND: YES.

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THE COURT: SO HERE WE HAVE A SITUATION WHERE
SUDDENLY SOMETHING ABERRATIONAL HAPPENS NOT JUST IN ONE AGENCY
BUT ALL ACROSS THE GOVERNMENT, IN MANY AGENCIES, ON THE SAME
DAY, THE SAME THING.

DOESN'T THAT SOUND LIKE TO YOU THAT SOMEBODY ORDERED IT TO HAPPEN AS OPPOSED TO, OH, WE JUST GOT GUIDANCE?

OH, JUST GOT GUIDANCE?

IT'S ALL OF THOSE THINGS HAPPENING AT ONCE THAT TENDS TO CORROBORATE WHAT THE PLAINTIFFS ARE SAYING.

MR. HELLAND: RESPECTFULLY, I DISAGREE, YOUR HONOR.

WE DON'T DENY THAT THE ACTING DIRECTOR OF OPM ISSUED THIS

GUIDANCE TO ALL OF THESE AGENCIES.

PLAINTIFFS HAVE PUT FORWARD A STRAW MAN WHERE WE'RE TRYING
TO SAY THAT OPM HAD NO ROLE IN WHAT HAPPENED.

OPM CERTAINLY HAD A ROLE. IT ISSUED A REQUEST.

SO THE FACT THAT ALL OF THESE STARTED HAPPENING QUICKLY,
ONE AFTER THE OTHER, IT IS MERELY EVIDENCE THAT OPM DID, IN
FACT, ISSUE THE REQUEST THAT WE SAY THAT IT DID.

BUT THAT DOESN'T MEAN THAT IT'S AN ORDER, RIGHT? IT WOULD

BE STRANGE -- I'LL POINT OUT, SOME AGENCIES DID NOT, IN FACT,

TERMINATE ANY PROBATIONARY EMPLOYEES. AGENCIES FELT WILLING TO

DISREGARD THE REQUEST: THE DEPARTMENT OF JUSTICE, THE EEOC, A

NUCLEAR REGULATORY AGENCY, ALL OF THEM DID NOT TERMINATE

PROBATIONARY EMPLOYEES UNDER THIS, NOR WERE THERE ANY SORT OF

THREATENED PUNISHMENTS OR CONSEQUENCES IF AGENCIES DID NOT

FOLLOW THROUGH ON THE REQUEST THAT WAS MADE OF THEM BY OPM. 1 01:56PM THE COURT: WELL, THE HEAD OF THE AGENCY COULD BE 2 01:57PM REPLACED IF THEY DIDN'T. ISN'T THAT THE UNDERLYING? 3 01:57PM 01:57PM MR. HELLAND: BUT THERE'S NO EVIDENCE THAT THAT WAS THREATENED FOR ANY HEADS OF AGENCIES. 01:57PM THE COURT: NOT YET, NOT YET. BUT A LOT OF PEOPLE 01:57PM HAVE BEEN TERMINATED QUICKLY IN THE -- RECENTLY, AND SO IT'S 01:57PM PRETTY EASY TO TERMINATE AN AGENCY HEAD, AT LEAST THOSE SUBJECT 8 01:57PM TO THE SERVICE CONSIDERATION OF THE PRESIDENT. 01:57PM 9 01:57PM 10 MR. HELLAND: IF I MAY, YOUR HONOR, IF PLAINTIFFS 01:57PM 11 WANT TO PUT FORWARD EVIDENCE AT THE PRELIMINARY INJUNCTION 01:57PM 12 01:57PM 13 01:57PM 14 01:57PM 15 NOW, OF COURSE. 01:57PM 16 01:57PM 17 01:57PM 18 01:57PM 19 01:57PM 20 AGENCIES DID THINK THAT THEY WERE DIRECTED. 01:57PM 21 01:57PM 22 01:58PM 23 01:58PM 24 01:58PM 25

STAGE SAYING THAT, IN FACT, THE HEADS OF THESE AGENCIES WERE THREATENED WITH TERMINATION THEMSELVES, THEY ARE FREE TO TRY TO MARSHAL THAT EVIDENCE. I DON'T THINK IT EXISTS, AND THEY HAVEN'T PUT IT FORWARD AT THE TRO STAGE, WHICH IS WHERE WE ARE THE COURT: WELL, HOW COULD IT BE THAT THEY ALL THOUGHT THAT THEY WERE DIRECTED TO DO THIS BY OPM? MR. HELLAND: WELL, THAT GETS ME TO THE OTHER POINT, YOUR HONOR. WE DON'T KNOW THAT THE ACTUAL HEADS OF THESE WE HAVE STATEMENTS FROM HUMAN RESOURCES OFFICERS OR LOWER LEVEL STAFF AT SOME OF THESE AGENCIES, WHICH FOR ALL WE KNOW ARE MERELY CHARACTERIZING HOW SOMEONE ELSE TOLD THEM WHAT HAPPENED. UNITED STATES COURT REPORTERS

01:58PM	1	WE DON'T KNOW THAT THEY HAVE FIRSTHAND KNOWLEDGE OF WHAT
01:58PM	2	OPM CONVEYED TO THE AGENCY HEADS ABOUT THE REQUEST THAT WAS
01:58PM	3	MADE.
01:58PM	4	THE COURT: IS THERE A RECORDING OF THIS VERBAL
01:58PM	5	CONVERSATION ON FEBRUARY 13TH?
01:58PM	6	MR. HELLAND: I AM NOT AWARE OF ONE, YOUR HONOR.
01:58PM	7	THE COURT: WELL, HOW COME IT WAS VERBAL? HOW COME
01:58PM	8	THERE WAS NO WRITTEN RECORD OF IT?
01:58PM	9	MR. HELLAND: WELL
01:58PM	10	THE COURT: THERE'S A THING CALLED THE AGENCY
01:58PM	11	ADMINISTRATIVE RECORD.
01:58PM	12	MR. HELLAND: AND, YOUR HONOR, I'M NOT SAYING THAT
01:58PM	13	THERE WASN'T. I TRULY JUST DO NOT KNOW THE ANSWER TO THAT.
01:58PM	14	THERE WAS, OF COURSE, THE FEBRUARY 14TH FOLLOW-UP EMAIL
01:58PM	15	AND SO THAT SETS FORTH AND I BELIEVE IT'S SUPPOSED TO
01:58PM	16	SUMMARIZE THE GUIDANCE COMING OUT OF THAT CALL THE DAY BEFORE.
01:58PM	17	SO THERE IS THAT WRITTEN RECORD. AND
01:58PM	18	THE COURT: WELL, THERE COULD HAVE BEEN OTHER THINGS
01:58PM	19	SAID IN THE VERBAL PART THAT JUST MADE THE MEMO ICING ON THE
01:58PM	20	CAKE. IT WOULD BE INTERESTING TO KNOW WHO WAS IN THAT CALL AND
01:59PM	21	WHAT THEY REMEMBER BEING SAID.
01:59PM	22	OKAY. SO YOUR BASIC POINT IS ALL RIGHT, THE AGENCY DOES
01:59PM	23	HAVE THE STATUTORY AUTHORITY, OPM, TO GIVE GUIDANCE, TRUE.
01:59PM	24	THAT'S TRUE.
01:59PM	25	AND IT CAN'T DIRECT AN ORDER, BUT IT CAN GIVE GUIDANCE

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AND -- SO THE OTHER SIDE SAYS THAT YOU CAN'T JUST TERMINATE

PROBATIONARY EMPLOYEES, AN AGENCY CAN'T DO THAT UNLESS THERE'S

A RIF.

AND THEN YOU HAVE TO GO THROUGH THE RIF PROCEDURES.

AND THAT THIS AMOUNTS TO A RIF. WHAT DO YOU -- A REDUCTION IN FORCE. WHAT DO YOU SAY TO THAT?

MR. HELLAND: SO I DON'T BELIEVE THAT THESE WERE REDUCTIONS IN FORCE, YOUR HONOR. A RIF ELIMINATES POSITIONS, IT DOESN'T TERMINATE EMPLOYEES.

IT IS TRUE THAT THE EXECUTIVE ORDER DIRECTED AGENCIES TO BEGIN MAKING PREPARATIONS FOR RIFS. SO THE IDEA THAT DOWN THE ROAD THERE MAY BE RIFS, BUT RIFS DID NOT HAPPEN -- AS FAR AS I UNDERSTAND, THE POSITIONS WHICH THESE PROBATIONARY EMPLOYEES OCCUPIED STILL EXIST, THEREFORE, THEY HAVEN'T BEEN ELIMINATED PURSUANT TO A RIF.

RATHER WHAT HAPPENED WAS PROBATIONARY EMPLOYEES WERE TERMINATED. SO THAT IS, EMPLOYEES WERE TERMINATED, NOT POSITIONS TERMINATED. AND THAT MAKES THE DIFFERENCE FOR WHETHER THE RULES OF A RIF APPLY.

THE COURT: ALL RIGHT. I DON'T WANT -- I WANT TO

MAKE SURE THAT YOU HAVE A FULL OPPORTUNITY TO REPLY TO

EVERYTHING THAT HAS JUST BEEN SAID ON THIS SUBJECT OF WHAT

HAPPENED ON THE FACTS AND WE STILL HAVE OTHER ISSUES TO COME

TO.

BUT HAVE YOU SAID EVERYTHING THAT YOU WANT TO SAY ON THAT

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POINT?

MR. HELLAND: YES, YOUR HONOR. I WOULD JUST, AGAIN, EMPHASIZE THAT NOT EVERY AGENCY DID IN FACT TERMINATE

PROBATIONARY EMPLOYEES. AND I THINK IF YOU TAKE A CLOSE LOOK

AT THE STATEMENTS THAT THE PLAINTIFFS HAVE PUT FORWARD, IT'S

EITHER NOT FROM PEOPLE THAT THEY HAVE SHOWN WERE IN THE ROOM,

AND, THEREFORE, HEARD WHAT HAPPENED OR THEY'RE ACTUALLY ONLY

SAYING THAT OPM ASKED US TO DO THIS. THEY DIDN'T ORDER US TO

DO THIS.

THE COURT: ALL RIGHT. LET'S HEAR WHAT YOUR REBUTTAL IS TO THE THOSE TWO POINTS.

MS. LEONARD: SO COUNSEL FOR THE GOVERNMENT IS

MAKING FACTUAL ASSERTIONS THAT THERE IS ABSOLUTELY NO RECORD

EVIDENCE THAT THEY HAVE PRESENTED TO THIS COURT TO SUPPORT.

SO THE IDEA THAT NO AGENCIES FIRED PROBATIONARY EMPLOYEES, THEY HAVE NOT GIVEN YOU THAT INFORMATION, YOUR HONOR.

THE COURT: THAT'S BECAUSE THAT'S -- I GUESS THAT'S NOT IN THE RECORD. BUT LET'S SAY -- IS IT TRUE? DO YOU KNOW?

MS. LEONARD: WE DON'T KNOW, YOUR HONOR, BECAUSE

IT'S BEEN DONE IN SECRET, AND IT'S JUST REVEALING AGENCY BY

AGENCY.

WE HAVE HAD TO COLLECT INFORMATION AS IT IS REVEALED.

THE COURT: HE CAN AT LEAST KNOW FOR THE JUSTICE
DEPARTMENT BECAUSE HE'S IN THE JUSTICE DEPARTMENT. SO I THINK
HE WOULD KNOW ABOUT THAT JUSTICE DEPARTMENT.

02:02PM	1	MS. LEONARD: I WOULD HOPE THAT HE WAS MAKING THAT
02:02PM	2	REPRESENTATION ACCURATELY ABOUT THE JUSTICE DEPARTMENT,
02:02PM	3	YOUR HONOR, DESPITE THE FACT THAT THERE'S NO EVIDENCE BEFORE
02:02PM	4	THE COURT.
02:02PM	5	I DO NOT KNOW THE ANSWER TO THAT, AND I DON'T KNOW WHETHER
02:02PM	6	THE JUSTICE DEPARTMENT WAS EXCEPTED FROM THE ORDER.
02:02PM	7	THE COURT: WELL, LET'S ASSUME THAT IT TURNED OUT TO
02:02PM	8	BE TRUE FOR A MOMENT, AND WE HAVE AN EVIDENTIARY HEARING AND IT
02:02PM	9	TURNS OUT THAT THAT'S TRUE, THEN DOESN'T THAT HURT YOUR
02:02PM	10	POSITION THAT IT WAS ACROSS THE BOARD IN THE ENTIRE EVERY
02:02PM	11	AGENCY?
02:02PM	12	MS. LEONARD: NO, NOT IF OPM MADE THE DECISION TO
02:02PM	13	GIVE THE EXCEPTION TO DOJ.
02:02PM	14	WHO MADE THE DECISION, YOUR HONOR?
02:02PM	15	WHO MADE THE DECISION ON THE EXCEPTIONS?
02:02PM	16	WHEN THE CDC SAYS WE TRIED TO SAVE PEOPLE AND THE ORDER
02:02PM	17	COMES FROM OPM "FIRE THEM ALL."
02:02PM	18	WHEN THE NATIONAL SCIENCE FOUNDATION SAYS, "WE WERE
02:02PM	19	ORDERED." THE QUOTE IN THE RECORD IS "ORDERED," YOUR HONOR.
02:02PM	20	"WE WERE ORDERED TO DO THIS."
02:03PM	21	THE COURT: ALL RIGHT. THAT LEADS TO THE SECOND
02:03PM	22	POINT. HOW DO WE KNOW THAT THE PERSON WHO SAID THAT WAS IN THE
02:03PM	23	MEETING?
02:03PM	24	MS. LEONARD: WE DON'T NECESSARILY KNOW WHO WAS IN
02:03PM	25	THAT MEETING, BUT THERE IS NO RECORD EVIDENCE FROM THE

02:03PM	1	GOVERNMENT EITHER THAT THESE PEOPLE WHO ARE TESTIFYING IN FRONT
02:03PM	2	OF CONGRESS, THE HEAD, HEAD HUMAN RESOURCES PERSON AT VA, THE
02:03PM	3	HEAD HUMAN RESOURCES HUMAN CAPITAL AS THEY CALL IT AT THE
02:03PM	4	I.R.S., THE HEAD PERSON IS SAYING WE WERE ORDERED.
02:03PM	5	WE DON'T KNOW, BUT THEY ALSO HAVEN'T PUT ANYTHING IN THE
02:03PM	6	RECORD, YOUR HONOR, ABOUT THAT FEBRUARY 13TH CALL AT ALL. THEY
02:03PM	7	HAVEN'T DENIED THAT IT HAPPENED. THEY HAVEN'T DENIED THAT ANY
02:03PM	8	OF THE PEOPLE THAT WE PUT IN THE RECORD WERE THERE OR WERE
02:03PM	9	TOLD.
02:03PM	10	THERE'S NOT A SHRED OF EVIDENCE THAT THIS THAT
02:03PM	11	COUNTERACTS WHAT THESE AGENCIES ARE SAYING.
02:03PM	12	ARE THEY REALLY CONTENDING TO THIS COURT THAT ALL OF THESE
02:03PM	13	FEDERAL EMPLOYEES ARE LYING, YOUR HONOR? THAT'S WHAT COUNSEL
02:03PM	14	IS SAYING. I DON'T THINK IT'S CREDIBLE, YOUR HONOR. IT'S NOT
02:04PM	15	CREDIBLE.
02:04PM	16	THE COURT: WELL, NOT NECESSARILY LYING BUT
02:04PM	17	MISTAKEN.
02:04PM	18	MS. LEONARD: IT'S HARD TO SEE HOW THEY COULD BE
02:04PM	19	MISTAKEN ABOUT AN ORDER TO FIRE PROBATIONARY ALL
02:04PM	20	PROBATIONARY EMPLOYEES.
02:04PM	21	THE COURT: DIRECTION I THINK IS THE WORD THAT WAS
02:04PM	22	USUALLY USED, DIRECTION.
02:04PM	23	MS. LEONARD: THEY WERE GIVEN DIRECTION, YOUR HONOR.
02:04PM	24	WE FULLY EMBRACE AND SUPPORT YOUR HONOR'S IDEA OF HAVING
02:04PM	25	AN EVIDENTIARY HEARING ON THIS, AND IF YOUR HONOR ALTERNATIVELY

02:04PM	1	WANTS TO AUTHORIZE US TO GO WE WILL GO GET THE DISCOVERY
02:04PM	2	TOMORROW, YOUR HONOR. WE STAND AT THE READY TO PROVE THIS.
02:04PM	3	THE PLAINTIFFS, BUT MORE THAN PLAINTIFFS, SHOULD KNOW,
02:04PM	4	THIS COURT SHOULD KNOW THE TRUTH.
02:04PM	5	THE GOVERNMENT SHOULD NOT OPERATE IN SECRECY WHEN IT COMES
02:04PM	6	TO WHOLESALE ORDERS TO FIRE SO MANY PEOPLE.
02:04PM	7	AND I THINK IT SHOULD BE LOOKED WITH GREAT SKEPTICISM UPON
02:05PM	8	COUNSEL'S STATEMENT TO THIS COURT THAT THE AGENCIES MADE THESE
02:05PM	9	DECISIONS WHEN THEY HAVE NOT PUT A SHRED OF EVIDENCE. WHY
02:05PM	10	DON'T THEY HAVE AGENCY DECLARATIONS, YOUR HONOR? WHAT WAS IT
02:05PM	11	THAT THEY WANTED THE AGENCIES TO SAY THAT THEY REFUSE TO SAY TO
02:05PM	12	THIS COURT? WHY AREN'T THEY ADDRESSING THIS, YOUR HONOR?
02:05PM	13	THE COURT: WELL, ALL RIGHT. THAT'S A GOOD POINT.
02:05PM	14	BUT HOW MANY DAYS DID THEY HAVE TO GET THIS OPPOSITION
02:05PM	15	TOGETHER, TWO? THREE?
02:05PM	16	MS. LEONARD: I THINK YOUR HONOR GAVE THEM MORE
02:05PM	17	AS MUCH TIME AS WE HAD TO PUT THE WHOLE CASE TOGETHER.
02:05PM	18	THE COURT: I THINK IT WAS VERY QUICK. I THINK
02:05PM	19	DIDN'T I SEND THE ORDER OUT ON WHEN WAS IT? THIS WEEK.
02:05PM	20	MS. LEONARD: WE FILED ON SUNDAY. IT WAS THIS WEEK.
02:05PM	21	THEY HAD TO TO BE FAIR, THEY HAD A SHORT PERIOD OF
02:05PM	22	TIME, BUT THIS GOVERNMENT, WHEN THEY WANT TO FILE DECLARATIONS
02:05PM	23	IN SUPPORT OF THEIR POSITION CAN DO IT VERY QUICKLY, WE KNOW
02:05PM	24	THAT.
02:05PM	25	AND THEY HAVE NOT GIVEN
		·

02:06PM	1	THE COURT: SO YOU HAVE EIGHT LAWYERS THERE, IF I'M
02:06PM	2	COUNTING RIGHT, AND THERE'S JUST ONE HERE.
02:06PM	3	MS. LEONARD: BECAUSE MAIN JUSTICE DIDN'T SEND
02:06PM	4	ANYONE TO DEFEND THIS DECISION, YOUR HONOR, THAT'S WHY THERE'S
02:06PM	5	ONLY ONE HERE.
02:06PM	6	THE COURT: ARE YOU A LOCAL HERE?
02:06PM	7	MR. HELLAND: I AM, YOUR HONOR.
02:06PM	8	THE COURT: OKAY.
02:06PM	9	MS. LEONARD: SO WHICH SAYS, SAYS A LOT.
02:06PM	10	THE COURT: I DON'T THINK I DON'T KNOW ABOUT
02:06PM	11	THAT. ALL RIGHT. LOOK, WE'VE GOT TO MOVE TO OTHER ISSUES.
02:06PM	12	MAYBE I'LL COME BACK TO SOME OF THIS ON THE MERITS.
02:06PM	13	MS. LEONARD: I JUST WANT TO MAKE TWO MINOR
02:06PM	14	THE COURT: LET'S MOVE TO THE OKAY. GO AHEAD AND
02:06PM	15	MAKE YOUR TWO OTHER MINOR POINTS.
02:06PM	16	MS. LEONARD: I JUST WANTED TO CLARIFY SOMETHING
02:06PM	17	ABOUT WHAT WAS BEING SAID ABOUT IT'S A RIF.
02:06PM	18	THE COURT: ABOUT WHAT?
02:06PM	19	MS. LEONARD: IT'S A RIF AND RESPONDING TO THE
02:06PM	20	POINTS OF WHETHER THERE ARE MULTIPLE WAYS, AS I EXPLAINED
02:06PM	21	EARLIER, ABOUT THE WAY THAT THIS MASS TERMINATION ORDER FOR
02:06PM	22	PROBATIONARY EMPLOYEES IS ILLEGAL WHETHER OR NOT IT VIOLATES
02:06PM	23	THE RIF PROVISIONS.
02:07PM	24	AND WE CAN HAVE A HEALTHY DEBATE ABOUT WHETHER THIS IS

REALLY A RIF OR NOT A RIF, BUT SET ASIDE THE RIF, IT IS STILL

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UNLAWFUL BECAUSE PROBATIONARY EMPLOYEES ARE SUPPOSED TO BE

EVALUATED AND GIVEN REASONS. THE AGENCIES ARE REQUIRED TO GIVE

THEM REASONS RELATED TO PERFORMANCE, AND THEY CANNOT LIE ABOUT

THEM, YOUR HONOR.

SO THAT IN AND OF ITSELF IS UNLAWFUL. SETTING ASIDE

WHETHER THIS IS ACTUALLY A RIF OR NOT A RIF, WHICH IF YOU'RE

DOWNSIZING BECAUSE OF --

THE COURT: WELL, HELP ME. WHAT IS THE REGULATION
THAT SAYS WHAT YOU JUST TOLD ME, OR STATUTE?

MS. LEONARD: IT IS -- THEY ARE SET FORTH -- SORRY.

THEY ARE SET FORTH IN OUR REPLY BRIEF, AND I WILL GIVE YOU THE PAGE CITE.

THE COURT: HERE'S WHAT I'VE GOT, 5 C.F.R. 315.803.

I'LL JUST READ IT OUT LOUD. "THE AGENCY SHALL UTILIZE THE

PROBATIONARY PERIOD --" THIS IS AN OPM, I BELIEVE, REGULATION,

BUT IT'S TALKING ABOUT AGENCIES.

"THE AGENCIES SHALL UTILIZE THE PROBATIONARY PERIOD AS
FULLY AS POSSIBLE TO DETERMINE THE FITNESS OF THE EMPLOYEE AND
SHALL TERMINATE HIS OR HER SERVICES DURING THE PERIOD IF THE
EMPLOYEE FAILS TO DEMONSTRATE FULLY HIS OR HER QUALIFICATIONS
FOR CONTINUED EMPLOYMENT." SO THAT'S A.

IS THAT THE ONE YOU'RE REFERRING TO?

MS. LEONARD: THAT IS ONE OF THEM, YOUR HONOR. IHERE'S ALSO 804.

THE COURT: 804 I DON'T HAVE. READ IT TO ME,

PLEASE. 1 02:08PM MS. LEONARD: 804 HAS BEEN -- I DON'T HAVE THE 2 02:08PM LANGUAGE OF 804, BUT IT MAY TERMINATE AN EMPLOYEE FOR 3 02:08PM INADEQUATE PERFORMANCE, BUT AS THAT HAS BEEN INTERPRETED, THEY 02:08PM 4 5 MUST GIVE HONEST REASONS, YOUR HONOR. 02:08PM THIS IS ALL ON PAGE 7 OF OUR REPLY BRIEF WHERE WE GO 02:08PM THROUGH THE AUTHORITIES AND THE INTERPRETATIONS OF THOSE 02:09PM AUTHORITIES. 8 02:09PM THE COURT: ALL RIGHT. I DON'T HAVE THAT HERE IN 9 02:09PM 02:09PM 10 FRONT OF ME, BUT OKAY. ALL RIGHT. 11 MS. LEONARD: THERE'S ALSO 5 U.S.C. 2301 WHICH SAYS, 02:09PM 02:09PM 12 "ALL EMPLOYEES ARE TO BE RETAINED ON THE BASIS OF THE ADEQUACY OF THEIR PERFORMANCE." 13 02:09PM THAT'S THE CSRA FROM WHICH THE PROBATIONARY EMPLOYEES 14 02:09PM 02:09PM 15 REGULATIONS, WHICH ARE NOTICE AND COMMENT APPROVED RULES FROM OPM, THAT ARE BEING CHANGED BY THE AGENCY NOW WITHOUT GOING 16 02:09PM THROUGH NOTICE AND COMMENT. 17 02:09PM 18 THAT IS THE STATUTORY PROVISION FROM WHICH THAT FLOWS. 02:09PM SO THIS IS ALL ON PAGE 7 OF OUR BRIEF. 02:09PM 19 20 SO MY POINT, YOUR HONOR, WAS SIMPLY THAT WE CAN GET INTO 02:09PM WHETHER THIS WAS SUPPOSED TO BE A RIF OR WHETHER IT WAS A RIF, 2.1 02:09PM 22 BUT EVEN SETTING ASIDE THAT, THAT IT WAS UNLAWFUL. 02:09PM 23 IF YOUR HONOR HAS ANY FURTHER QUESTIONS ABOUT THE 02:09PM 02:09PM 24 LEGALITY. 02:09PM 25 THE COURT: WELL, I WANT TO GIVE THE OTHER SIDE --

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DO YOU WANT TO RESPOND TO ANYTHING THAT I JUST HEARD? IF NOT, WE'RE GOING TO GO TO A NEW POINT. BUT IF YOU DO -- SHE DID MORE THAN REBUTTAL. SHE MADE NEW POINTS.

SO DO YOU HAVE ANYTHING YOU WANT TO ADD?

MR. HELLAND: WELL, YOUR HONOR, I THINK THE ONLY
POINTS I WOULD SAY IN RESPONSE TO THAT MIGHT ANTICIPATE WHERE
YOU'RE GOING NEXT, WHICH IS THE JURISDICTIONAL QUESTIONS.

THE COURT: ALL RIGHT. LET'S GO TO JURISDICTION.

WHY DON'T YOU MAKE THE JURISDICTIONAL ARGUMENT, AND THEN

WE'LL LET THE OTHER SIDE RESPOND.

MR. HELLAND: YES. THANK YOU, YOUR HONOR.

WE PRESENTED SEVERAL JURISDICTIONAL ARGUMENTS IN OUR
PAPERS, BUT I THINK THE ONE THAT IS PERHAPS MOST STRAIGHT
FORWARD FOR THE COURT TO CONSIDER IS THE FACT THAT THESE TYPES
OF CLAIMS NEED TO BE CHANNELED THROUGH CERTAIN ADMINISTRATIVE
REVIEW PROCESSES.

THERE'S A LONG AND NEARLY UNBROKEN LINE OF CASES HOLDING
THAT WHEN FEDERAL EMPLOYEES OR ORGANIZATIONS REPRESENTING
FEDERAL EMPLOYEES ARE CHALLENGING THESE KINDS OF PERSONNEL
ACTIONS, THOSE CLAIMS NEED TO GO EITHER TO THE MERITS SYSTEMS
PROTECTION BOARD, THE MSPB, OR THE FLRA IN THE CASE OF UNION
CLAIMANTS.

I WOULD REFER YOUR HONOR -- THESE CASES ARE IN OUR PAPERS,
BUT THE AFGE V. TRUMP CASE OUT OF THE D.C. CIRCUIT FROM 2019
AND SEVERAL RECENT DISTRICT COURT DECISIONS, TWO FROM THE

02:11PM	1	DISTRICT OF COLUMBIA AND ONE FROM THE DISTRICT OF MASSACHUSETTS
02:11PM	2	MADE IN THE LAST COUPLE OF WEEKS THAT ADDRESS VERY SIMILAR
02:11PM	3	CLAIMS, SOMETIMES VIRTUALLY IDENTICAL CLAIMS BY VERY SIMILAR
02:11PM	4	PLAINTIFFS, SOMETIMES LITERALLY THE SAME PLAINTIFFS, WHERE THE
02:11PM	5	COURTS IN THOSE CASES HELD THOSE CLAIMS NEED TO GO THROUGH THE
02:11PM	6	ADMINISTRATIVE REVIEW PROCESS.
02:11PM	7	THE COURT: WHAT WOULD BE THE ADMINISTRATIVE I
02:11PM	8	KNOW IT'S A MERITS SYSTEMS PROTECTION BOARD, RIGHT?
02:11PM	9	MR. HELLAND: YEAH.
02:11PM	10	THE COURT: ALL RIGHT. SO HOW WOULD THAT WORK? HOW
02:11PM	11	WOULD THE CLAIM BE PROCESSED?
02:11PM	12	MR. HELLAND: THERE'S MULTIPLE WAYS THAT IT COULD
02:11PM	13	BE, YOUR HONOR.
02:11PM	14	SO INDIVIDUAL EMPLOYEES CAN PETITION TO THE MERITS SYSTEM
02:11PM	15	PROTECTION BOARD. THEY CAN ALSO ASK FOR HELP FROM THE OFFICE
02:12PM	16	OF SPECIAL COUNSEL.
02:12PM	17	NOW, OUR DECLARATION WITH OUR OPPOSITION PRESENTED THE
02:12PM	18	COURT WITH AN EXAMPLE WHERE SIX EMPLOYEES, VERY RECENTLY, WENT
02:12PM	19	THROUGH THE OSC PROCESS AND OBTAINED A STAY OF THEIR
02:12PM	20	TERMINATIONS.
02:12PM	21	THE COURT: BY THE?
02:12PM	22	MR. HELLAND: BY THE MERITS SYSTEMS PROTECTION
02:12PM	23	BOARD.
02:12PM	24	SO THE OSC EVEN IF A CERTAIN EMPLOYEE DOESN'T HAVE THE
02:12PM	25	ABILITY TO PETITION THE MSPB DIRECTLY, THEY CAN ASK FOR HELP

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FROM THE OSC. THEY CAN ASK THE OSC TO INVESTIGATE A CLAIM.

THE OSC CAN THEN ASK THE MSPB TO STAY THE TERMINATION FOR TIME

FOR FURTHER INVESTIGATION AND CAN THEN SEEK FURTHER RELIEF

RELATED TO THOSE, AND THAT'S WHAT HAPPENED.

THE COURT: THAT AROSE RIGHT OUT OF THIS VERY, THIS ACTION THAT WE'RE CONCERNED WITH?

MR. HELLAND: EXACTLY, EXACTLY, YOUR HONOR. IT SHOWS THAT THERE IS AN ALTERNATIVE SYSTEM WHERE THE AFFECTED EMPLOYEES CAN SEEK RELIEF.

THE OTHER ADMINISTRATIVE PROCESS IS THE FLRA THAT IS

DESIGNED TO LET UNIONS BRING CERTAIN KINDS OF GRIEVANCES AND

IT'S ONE AS FAR AS I'M AWARE THAT THE UNION PLAINTIFFS HERE CAN

CERTAINLY MAKE USE OF.

SO AGAIN, IN THIS LINE OF CASES, <u>AFGE VERSUS TRUMP</u>, THE

THREE RECENT DISTRICT COURT DECISIONS, VERY SIMILAR CLAIMS HAVE

BEEN HELD CHANNELLED THROUGH THOSE ADMINISTRATIVE PROCESSES.

NOT ONLY THAT, BUT DISTRICT COURTS SUCH AS THIS ONE DO NOT HAVE JURISDICTION TO ADDRESS THE CLAIMS. CONGRESS HAS EXCLUDED FROM THIS COURT'S JURISDICTION THE KINDS OF CLAIMS COVERED BY THE CSRA. NOTABLY, YOUR HONOR, PLAINTIFFS' REPLY BRIEFS ASK NOT ADDRESS THOSE RECENT DISTRICT COURT DECISIONS AT ALL. IT'S COMPLETELY SILENT ON THEM EVEN THOUGH THEY ARE VERY, VERY ANALOGOUS.

WE CITED THEM IN OUR BRIEFS, BUT WE CITED THE ECF DOCKETS.

I CONFIRMED THAT THEY HAVE SINCE BEEN ON -- MADE AVAILABLE ON

02:13PM	1	WESTLAW. I'VE BROUGHT PRINTED COPIES IF YOU WOULD LIKE. I CAN
02:13PM	2	SUBMIT THEM.
02:13PM	3	BUT THE IMPORTANT POINT IS THAT PLAINTIFFS IGNORED THEM.
02:13PM	4	THEIR CHOICE IN RESPONDING TO THEM IS TO SIMPLY IGNORE THEM.
02:13PM	5	THEY DO RESPOND TO THE 2019 D.C. DISTRICT COURT DECISION,
02:14PM	6	AFGE V. TRUMP, BUT THEIR RESPONSE IS ENTIRELY UNPERSUASIVE.
02:14PM	7	THEY TRY TO SAY THAT THE REASON THAT THAT CASE DOESN'T
02:14PM	8	APPLY IS, FIRST, THAT IT'S OUT OF CIRCUIT, AND, SECOND, THAT
02:14PM	9	APA CLAIMS WERE NOT PRESENTED IN THIS CASE.
02:14PM	10	WELL, FIRST OF ALL, IT MAKES SENSE THAT IT WAS OUT OF
02:14PM	11	CIRCUIT BECAUSE BY THEIR NATURE, THESE KINDS OF CLAIMS OFTEN GO
02:14PM	12	UP THROUGH THE COURTS IN D.C. THERE'S HARDLY ANY IN-CIRCUIT
02:14PM	13	AUTHORITY. AND THE ONE CASE, OF COURSE, THE COURT IS AWARE OF
02:14PM	14	IS THE <u>VEIT</u> CASE IN THE NINTH CIRCUIT WHICH HOLDS FOR THE
02:14PM	15	GOVERNMENT ON THIS CASE. THE EMPLOYEES' CLAIMS THERE WERE HELD
02:14PM	16	CHANNELLED INTO THE PROCESS.
02:14PM	17	SO SETTING THAT ASIDE, LOOKING AT THE AFGE VERSUS TRUMP
02:14PM	18	CASE, THEIR OTHER ARGUMENT IS THAT IT DIDN'T INVOLVE APA
02:14PM	19	CLAIMS, BUT IT HAD AN EXTENDED DISCUSSION
02:14PM	20	THE COURT: WHAT DIDN'T INVOLVE?
02:14PM	21	MR. HELLAND: THE CLAIMS IN THAT SPECIFIC CASE, THE
02:14PM	22	AFGE VERSUS TRUMP CASE. I BELIEVE THAT
02:14PM	23	THE COURT: DID OR DID NOT INCLUDE?
02:14PM	24	MR. HELLAND: DID NOT.
02:14PM	25	THE COURT: OKAY.

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MR. HELLAND: NOW, CONSTITUTIONAL CLAIMS WERE PRESENTED THERE JUST AS PLAINTIFFS HERE PRESENT CONSTITUTIONAL CLAIMS, AND THOSE WERE HELD CHANNELLED THROUGH THE ADMINISTRATIVE REVIEW PROCESS.

BUT TO PLAINTIFFS' POINT, THE ONE ARGUMENT THAT THEY DO MAKE IN RESPONDING TO THAT CASE, THAT CASE DID DISCUSS OTHER CASES THAT INVOLVED APA CLAIMS, IN FACT, ALSO INVOLVING THE SAME PLAINTIFFS.

THE AFGE VERSUS SECRETARY OF THE AIR FORCE CASE FROM A FEW YEARS EARLIER, APA CLAIMS WERE PRESENTED IN THAT CASE. AGAIN, WE CITED IT IN OUR PAPERS. AND THE CLAIMS THERE, AGAIN, WERE HELD CHANNELLED THROUGH THE ADMINISTRATIVE PROCESSES POST DATING THE AFGE VERSUS TRUMP CASE.

THE FEDERAL LAW EMPLOYMENT OFFICERS CASE, ALSO OUT OF THE D.C. CIRCUIT, THAT ONE ALSO INCLUDED APA CLAIMS, AND THEY WERE ALSO HELD CHANNELLED THROUGH THE ADMINISTRATIVE PROCESSES.

SO THE ONLY RESPONSE THAT PLAINTIFFS HAVE PUT FORWARD FOR WHY AFGE VERSUS TRUMP IS UNPERSUASIVE IS REFUTED BY THE DISCUSSION IN AFGE VERSUS TRUMP ITSELF, WHICH AGAIN TOUCHED ON APA, THE APA CASES THAT I JUST MENTIONED AND BY THOSE OTHER CASES.

AND MOST, I THINK, ACUTELY, IT'S REFUTED BY THREE RECENT DISTRICT COURT DECISIONS THAT HAVE REFUSED TO ISSUE TRO'S AND HAVE HELD THAT THESE EXACT KIND OF CLAIMS NEED TO BE CHANNELLED THROUGH THE ADMINISTRATIVE PROCESSES.

02:16PM	1	IT'S REMARKABLY TELLING TO ME THAT WE DISCUSSED THESE
02:16PM	2	CASES IN OUR PAPERS AND PLAINTIFFS DO NOT EVEN MENTION THEM,
02:16PM	3	EVEN THOUGH THEY ARE SO CLOSELY ANALOGOUS.
02:16PM	4	THE COURT: WELL, WHAT DO THEY SAY?
02:16PM	5	MR. HELLAND: WHAT DO THOSE CASES SAY?
02:16PM	6	THE COURT: NO, NO. WHAT DO THE PLAINTIFFS SAY IN
02:16PM	7	THEIR BRIEF THAT MAYBE THIS IS YOUR CHANCE TO THEY MUST
02:16PM	8	MAKE SOME ARGUMENT.
02:16PM	9	MR. HELLAND: NO, NO. I'M SURPRISED, BUT THEY DID
02:16PM	10	NOT, YOUR HONOR. I CONTROL F'D, I LOOKED FOR IT. THEY SIMPLY
02:16PM	11	IGNORE THESE DECISIONS THAT, YES, THEY'RE OUT OF CIRCUIT BUT
02:16PM	12	THE COURT: WELL, DID THEY SAY THAT THE OTHER
02:16PM	13	PLAINTIFFS, THE ORGANIZATIONAL PLAINTIFFS DO HAVE STANDING?
02:16PM	14	MR. HELLAND: I'M SORRY?
02:16PM	15	THE COURT: THERE ARE OTHER PLAINTIFFS IN THE CASE
02:16PM	16	OTHER THAN THE UNIONS. WE HAVE FOUR OR FIVE ORGANIZATIONAL
02:17PM	17	PLAINTIFFS LIKE NATIONAL PARKS AND THE VA AND THOSE
02:17PM	18	ORGANIZATIONS.
02:17PM	19	THEY DID SAY SOMETHING ABOUT THOSE ORGANIZATIONS HAVE
02:17PM	20	STANDING, RIGHT?
02:17PM	21	MR. HELLAND: THEY DID, YOUR HONOR.
02:17PM	22	THE COURT: A DIFFERENT KIND OF INJURY.
02:17PM	23	MR. HELLAND: WELL, SO YES, YOUR HONOR.
02:17PM	24	SO TO BE CLEAR, THEY DIDN'T MENTION THESE DECISIONS IN
02:17PM	25	THEIR REPLY BRIEF AFTER WE HAD DISCUSSED THEM IN OUR

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OPPOSITION.

THE COURT: RIGHT.

MR. HELLAND: THEY DID MENTION THEM VERY BRIEFLY IN THEIR MOVING PAPERS, I THINK, IN THEIR MOTION. BUT THEIR PRIMARY RESPONSE THERE WAS THE ONE THAT YOU ARE JUST MAKING NOW, WHICH IS THAT THOSE OTHER CASES NOTED THE ABSENCE OF NON-UNION PLAINTIFFS WHEREAS THERE ARE NON-UNION PLAINTIFFS HERE.

THAT DOES NOT CHANGE THE OUTCOME.

WHAT MATTERS UNDER THUNDER BASIN IS WHETHER THERE'S AN ADEQUATE FORUM FOR JUDICIAL REVIEW.

THE ADMINISTRATIVE PROCESSES PROVIDE THAT ADEQUATE FORUM
BOTH FOR THE UNIONS, FOR THE AFFECTED EMPLOYEES, AND THE FACT
THAT NON-UNION ORGANIZATIONS, WHICH HAVE AN EVEN MORE TENUOUS
CONNECTION TO THE CLAIMS OF THE EMPLOYEES AT ISSUE, DOES NOT
SOMEHOW SAVE THIS CASE OR PRESERVE JURISDICTION FOR THIS COURT.

THOSE -- SO CONGRESS HAS MADE THE DETERMINATION IN THE CSRA THAT CERTAIN KINDS OF CLAIMS INVOLVING EMPLOYEE, FEDERAL EMPLOYEE PERSONNEL ACTIONS NEED TO BE CHANNELLED THROUGH THE ADMINISTRATIVE PROCESS.

THE COURT: IS THIS A TRUE STATEMENT OR NOT, THAT EVERY SINGLE PROBATIONARY EMPLOYEE WHO WAS TERMINATED HAS A RIGHT TO GO TO THE MERITS SYSTEMS PROTECTION BOARD?

MR. HELLAND: I BELIEVE THAT IS A NOT TRUE STATEMENT, YOUR HONOR, BUT THEY CAN GO TO THE OSC. THEY CAN

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USE THEIR OWN UNION GRIEVANCE PROCESSES TO GO TO THE FLRA.

SO THE SAME CLAIMS CAN BE MADE THROUGH THE ADMINISTRATIVE PROCESSES, NOTWITHSTANDING THAT NOT EVERY PROBATIONARY EMPLOYEE HAS A RIGHT TO GO DIRECTLY TO THE MSPB.

MOREOVER, YOUR HONOR, IF I MAY?

THE COURT: GO AHEAD.

MR. HELLAND: THE NON-UNION ORGANIZATIONAL

PLAINTIFFS HERE, IT'S MY UNDERSTANDING AT LEAST, THAT THEY CAN

PETITION TO INTERVENE IN MSPB PROCEEDINGS OR THEY CAN FILE AS

AMICI AS WELL, SO TO THE EXTENT THAT THEY HAVE INTEREST, THEY

CAN BE HEARD THERE.

BUT THE SUPREME COURT IN SACKETT VERSUS EPA HAS SAID THAT
THE FACT THAT CONGRESS CREATED AN ADMINISTRATIVE REVIEW
STRUCTURE THAT REQUIRES ADMINISTRATIVE EXHAUSTION FROM CERTAIN
KINDS OF PLAINTIFFS CREATES A STRONG PRESUMPTION THAT OTHER
PARTIES DO NOT HAVE THEIR OWN CLAIMS, RIGHT?

AS APPLIED HERE, THE FACT THAT CONGRESS CREATED THIS

ELABORATE SCHEME WHERE INDIVIDUAL FEDERAL EMPLOYEES OR UNIONS

EACH HAVE, YOU KNOW, VERY COMPREHENSIVE AND SPECIFIC

ADMINISTRATIVE PROCESSES TO GO TO, THAT CREATES A STRONG

PRESUMPTION THAT OTHER PLAINTIFFS, ESPECIALLY PLAINTIFFS WHOSE

CLAIMS ARE MORE TENUOUSLY CONNECTED TO THE ACTIONS AT ISSUE, DO

NOT THEMSELVES HAVE THEIR OWN STAND-ALONE CLAIMS, RIGHT?

THAT'S SACKETT VERSUS EPA.

FOR THAT PRINCIPLE <u>SACKETT</u> CITES <u>BLOCK VERSUS NUTRITIONAL</u>

02:20PM	1	INSTITUTE, I BELIEVE, SOMETHING LIKE THAT. AND THAT CASE
02:20PM	2	INVOLVED MILK PRODUCERS WHO HAD TO GO THROUGH AN ADMINISTRATIVE
02:20PM	3	PROCESS, AND THE SUPREME COURT HELD THAT MILK CONSUMERS DIDN'T
02:20PM	4	HAVE THEIR OWN STAND-ALONE CLAIMS.
02:20PM	5	AS APPLIED HERE, WHAT THAT MEANS IS THE FACT THAT ANY
02:20PM	6	NON-UNION PLAINTIFFS MAY NOT THEMSELVES BE ABLE TO DIRECTLY
02:20PM	7	PARTICIPATE IN THESE ADMINISTRATIVE PROCESSES, THAT DOESN'T
02:20PM	8	SAVE THEIR CLAIMS. IT WOULD BE A VERY BIZARRE RESULT IF THIS
02:20PM	9	COURT'S JURISDICTION WERE MAINTAINED, ESPECIALLY FOR THE UNION
02:20PM	10	PLAINTIFFS AS WELL, BUT FOR THIS COURT'S JURISDICTION TO BE
02:20PM	11	MAINTAINED SIMPLY BECAUSE THEY'VE ADDED PARTIES WITH EVEN MORE
02:20PM	12	TENUOUSLY CONNECTED CLAIMS.
02:20PM	13	THE COURT: ALL RIGHT. LET'S HEAR WHO IS GOING
02:20PM	14	TO ARGUE FOR THIS POINT?
02:20PM	15	MS. LEONARD: I AM.
02:20PM	16	THE COURT: I THOUGHT YOU SAID SOMEONE WAS GOING TO
02:21PM	17	ARGUE.
02:21PM	18	MS. LEONARD: MS. LEYTON IS GOING TO ARGUE STANDING
02:21PM	19	AND HARM, YOUR HONOR.
02:21PM	20	THE COURT: WELL, THAT'S WHAT THIS IS, ISN'T IT?
02:21PM	21	MS. LEONARD: NO. THIS IS WHAT WE CALL
02:21PM	22	ADMINISTRATIVE CHANNELLING. IT'S ONE OF THE SUBJECT MATTER
02:21PM	23	JURISDICTION BLOCKADES THAT THEY'RE TRYING TO PREVENT THIS
02:21PM	24	COURT FROM
02:21PM	25	THE COURT: THAT'S OKAY. ALL RIGHT. GO AHEAD.

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MS. LEONARD: SURE. THIS IS A SLEIGHT OF HAND BY THE GOVERNMENT, YOUR HONOR.

THEY'RE NOT TALKING ABOUT THE SAME KIND OF CLAIMS,

THEY'RE NOT TALKING ABOUT THE SAME KIND OF PLAINTIFFS, AND

THEY'RE NOT TALKING ABOUT THE SAME DEFENDANT.

SO FIRST I'M GOING TO START WITH THE PLAINTIFFS.

THE POINT THERE IS NO THUNDER BASIN ADMINISTRATIVE

CHANNELLING CASE THAT HAS EVER HELD THAT A NON-EMPLOYEE OR

NON-EMPLOYEE REPRESENTATIVE, THIRD PARTY ORGANIZATIONAL

PLAINTIFF, WITH AN APA CLAIM, SHOULD BE SENT TO THE MSPB OR THE

FLRA.

THAT IS SIMPLY AN INVENTION OF THE GOVERNMENT TO TRY TO AVOID JURISDICTION FOR THOSE PLAINTIFFS.

CONGRESS DID NOT INTEND FOR THIRD PARTIES WITH AN APA

CLAIM CHALLENGING A GOVERNMENT WIDE POLICY TO BE SENT TO AN

AGENCY THAT IT CREATED TO HEAR INDIVIDUAL EMPLOYEE CLAIMS

AGAINST THEIR EMPLOYING AGENCY, YOUR HONOR. IT IS A COMPLETE

MISREPRESENTATION OF WHAT CONGRESS INTENDED. THERE'S NOTHING

IN THE STATUTE THAT SUPPORTS THAT.

THE STATUTE SAYS THAT THOSE PROCESSES ARE FOR INDIVIDUAL EMPLOYEES AGAINST THEIR EMPLOYING AGENCY.

THESE ORGANIZATIONAL PLAINTIFFS, AND WE'LL GET TO THE
UNION PLAINTIFFS IN A MINUTE, BUT THE ORGANIZATIONAL PLAINTIFFS
OTHER THAN THE UNIONS HAVE AN APA CLAIM, YOUR HONOR. THEY CAN
CHALLENGE, IF WE ESTABLISH STANDING, THEY CAN CHALLENGE A

GOVERNMENT WIDE	1	02:22PM
CHALLENGE IT AS	2	02:22PM
CSRA OR THE LAE	3	02:22PM
ADMINISTRATIVE	4	02:22PM
THE GOVERNMENT	5	02:22PM
THAT HAS THE AE	6	02:22PM
THE	7	02:22PM
SPECIAL BECAUSE	8	02:23PM
DECIDE AN APA C	9	02:23PM
MS.	10	02:23PM
AGAINST A NON-E	11	02:23PM
AN APA CLAIM AG	12	02:23PM
SO THE PLA	13	02:23PM
THEIR CLAIMS TH	14	02:23PM
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IS SAYING ABOUT	16	02:23PM
THUNDER BASIN.	17	02:23PM
IN FACT, <u>s</u>	18	02:23PM
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POLICY AS UNLAWFUL UNDER THE APA. THEY CAN UNCONSTITUTIONAL. THERE IS NOTHING ABOUT THE OR LAWS THAT SENDS THEIR CLAIMS TO THOSE AGENCIES, WHICH COULD NOT HEAR THOSE CLAIMS. IS ABSOLUTELY WRONG THAT THEY ARE NOT A PARTY ILITY TO PARTICIPATE.

COURT: YOU'RE SAYING THE APA CLAIMS MAKE IT THE MERIT SYSTEMS PROTECTION BOARD CANNOT CLAIM, IS THAT IT?

LEONARD: SO THEY CAN'T DECIDE AN APA CLAIM MPLOYER, THAT'S RIGHT, YOUR HONOR. AND THIS IS GAINST OPM.

INTIFFS, THE NON-UNION PLAINTIFFS CAN'T BRING ERE, AND THE GOVERNMENT CITES NO CASE LAW. THIS O SACKETT DOES NOT SUPPORT WHAT THE GOVERNMENT THIRD PARTIES BEING CHANNELLED UNDER THAT'S NOT WHAT THAT CASE SAYS.

ACKETT AND THE LINE OF CASES UNDER THE APA SAY HAT JUDICIAL REVIEW UNDER THE APA IS A COMMAND, ONS TO JUDICIAL REVIEW UNDER THE APA ARE VERY, AND WE DO NOT IMPLY THOSE LIGHTLY.

HEY'RE TRYING TO DO HERE IS EXPAND THE EXCEPTION APA CLAIMS IN THIS CASE.

BUT THE PLAINTIFFS, THE NON-UNION PLAINTIFFS CAN'T BE CHANNELLED, THEN THE DEFENDANT IS DIFFERENT HERE. WE ARE NOT

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SUING THE EMPLOYING AGENCIES BECAUSE THEY'RE NOT THE ONES WHO MADE THE DECISION, YOUR HONOR.

IF WE'RE RIGHT ABOUT THE FIRST POINT, OPM CANNOT BE A
DEFENDANT IN THOSE AGENCIES PROCESSES. YOU CANNOT BRING A
CHALLENGE TO A GOVERNMENT WIDE RULE OR POLICY CREATED BY OPM IN
THOSE PROCESSES. THAT'S SIMPLY NOT AVAILABLE, THEREFORE, THESE
ARE NOT THE TYPE OF CLAIMS THAT CONGRESS EVER INTENDED TO BE
HEARD THROUGH THOSE ADMINISTRATIVE AGENCIES.

PARTICULARLY, I WANT TO MAKE A PARTICULAR POINT ABOUT THE PROCEDURAL APA CLAIM. NO COURT HAS CHANNELLED THAT KIND OF CLAIM IN THE NINTH CIRCUIT OR THE SUPREME COURT.

SO WHAT IS GOING ON HERE IS THAT THE D.C. CIRCUIT HAS EXPANDED THE DOCTRINE BEYOND WHERE THE SUPREME COURT AND THE NINTH CIRCUIT ARE.

AND THERE ARE MANY REASONS, WHICH WE PUT IN OUR BRIEF, FOR THIS COURT TO HOLD THE LINE AND NOT EXPAND THE DOCTRINE BEYOND WHERE THE NINTH CIRCUIT HAS GONE. THIS IS NOT AN INDIVIDUAL EMPLOYEE CASE MAKING AN AS APPLIED CHALLENGE TO AN ACTION TAKEN BY ITS EMPLOYER.

THIS IS A CLAIM AGAINST OPM FOR CREATING A GOVERNMENT WIDE UNLAWFUL POLICY ORDERING THE AGENCIES TO DO THINGS THAT HAVE --

THE COURT: LET'S JUST SAY THAT YOU'RE RIGHT FOR A

MOMENT AND LET'S FIGURE OUT WHERE THIS WOULD LEAD. I'M GOING

TO THINK OUT LOUD.

GIVE ME ONE OF YOUR ORGANIZATIONS THAT -- A NON-UNION

		55a ⁺³
02:25PM	1	ORGANIZATION. TELL ME THE NAME OF ONE OF THEM.
02:25PM	2	MS. LEONARD: SO WE'VE GOT THE NOT ONE OF THE
02:25PM	3	UNIONS, OR ONE OF THE UNIONS?
02:25PM	4	THE COURT: NON-UNION.
02:25PM	5	MS. LEONARD: OH, SORRY. WE CAN START WE'VE GOT
02:26PM	6	MAIN STREET ALLIANCE OR THE COALITION TO PROTECT AMERICAS
02:26PM	7	PARKS.
02:26PM	8	THE COURT: SAY THAT AGAIN.
02:26PM	9	MS. LEONARD: AMERICAS NATIONAL PARKS.
02:26PM	10	THE COURT: WHAT IS THE ONE ABOUT THE PARKS AGAIN?
02:26PM	11	MS. LEONARD: THE COALITION TO PROTECT AMERICAS
02:26PM	12	NATIONAL PARKS.
02:26PM	13	WE CAN CALL THEM THE PARKS COALITION IF THAT'S EASIER.
02:26PM	14	THE COURT: ALL RIGHT. BUT YOU DON'T HAVE ANY
02:26PM	15	DECLARATIONS FROM THE PARK SERVICE, OR DO YOU?
02:26PM	16	MS. LEONARD: OH, WE DO. WE ABSOLUTELY DO,
02:26PM	17	YOUR HONOR.
02:26PM	18	WE HAVE DECLARATIONS FROM THE ORGANIZATION AND
02:26PM	19	THE COURT: ABOUT PROBATIONARY EMPLOYEES?
02:26PM	20	MS. LEONARD: WE HAVE DECLARATIONS FROM THE
02:26PM	21	ORGANIZATIONS, INCLUDING THE FORMER DIRECTOR OF THE NATIONAL
02:26PM	22	PARKS, ABOUT THE IMPACT ON CERTAIN
02:26PM	23	THE COURT: OH, I DID READ THAT.
02:26PM	24	BUT, I MEAN, DO YOU HAVE SOMETHING FROM WITHIN THE
02:26PM	25	NATIONAL PARK SERVICE SAYING THAT WE WERE ORDERED TO DO THIS?

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I DON'T THINK YOU DO.

MS. LEONARD: I DON'T THINK WE HAVE THAT PUBLIC EVIDENCE HAS BEEN MADE OF THE NATIONAL -- FROM THE CURRENT ORGANIZATION OF THE NATIONAL PARK SERVICE IN WHICH THEY HAVE REVEALED ANYTHING ABOUT WHETHER THEY WERE ORDERED OR NOT. I THINK THAT'S RIGHT, YOUR HONOR.

THE COURT: ALL RIGHT. WELL, LET'S USE THEM ANYWAY.

LET'S SAY THAT WE WERE TO -- I'M NOT STICKING NOW WITH

JUST THE APA CLAIM.

IT THEN BECOMES IRRELEVANT IF THERE WAS AN ORDER UNDER THE APA CLAIM. THE QUESTION IS WHETHER THEY SHOULD HAVE GONE THROUGH THE RULE MAKING PROCESS.

SO WHAT WOULD BE THE RELIEF? LET'S SAY THAT THE JUDGE

AGREES WITH YOU, WHAT RELIEF DO YOU GET THAT IS ANY GOOD? THE

PEOPLE HAVE ALREADY BEEN FIRED.

SO WHAT DO WE SAY, WHAT, GO BACK AND GO THROUGH RULE

MAKING? STOP TRYING TO USE A RULE THAT HASN'T BEEN PROPERLY

ADOPTED?

WHAT WOULD BE THE FORM OF THE RELIEF?

MS. LEONARD: SO THE APA REQUIRES THE COURT TO HOLD UNLAWFUL AND SET ASIDE ANY UNLAWFUL AGENCY ACTION, INCLUDING UNLAWFUL RULE MAKING.

THE COURT: UNLAWFUL WHAT?

MS. LEONARD: RULE MAKING, YOUR HONOR. HOLD UNLAWFUL AND SET ASIDE. SET ASIDE IN ITS ENTIRETY

THE COURT: SO LET'S SAY I -- WELL, LET ME -- WE'RE

O2:28PM 2 GOING TO CONFUSE OUR COURT REPORTER. TELL ME IF YOUR FINGERS

O2:28PM 3 ARE GETTING TIRED AND WE'LL TAKE A BREAK.

O2:28PM 4 SO LET'S SAY THAT I DECIDE THAT THIS DECEMBER -- SORRY,

SO LET'S SAY THAT I DECIDE THAT THIS DECEMBER -- SORRY, FEBRUARY 14TH EMAIL IS A RULE. OKAY?

MS. LEONARD: OKAY.

THE COURT: AND NOT ADVISORY BUT A COMMAND. SO THEN

I SAY -- YOU SAY YOU'RE RIGHT AND I SET IT ASIDE.

WHAT GOOD DOES THAT DO YOU?

AND THEN I SAY, IF YOU'RE GOING TO DO THIS, YOU'VE GOT TO GO THROUGH THE PUBLIC RULE MAKING PROCESS.

ALL RIGHT. SO TELL ME WHY THAT'S PRACTICAL RELIEF?

MS. LEONARD: SO IT'S PRACTICAL RELIEF BECAUSE THE ORDER TO SET ASIDE IS AN ORDER TO OPM TO RESCIND THIS UNLAWFUL PROGRAM, YOUR HONOR.

AND IN ORDER TO RESCIND THIS UNLAWFUL PROGRAM, THEY
NEED --

THE COURT: YOU'VE JUST USED A WORD. YOU'VE SLID

OFF. AGAIN, YOU'VE GONE FROM THIS MEMO TO A PROGRAM.

I CAN SET IT ASIDE. IF I CAN SET THIS ASIDE, I DON'T KNOW
WHAT -- THERE'S NO PROOF OF A CONTINUING PROGRAM. THESE PEOPLE
HAVE ALREADY BEEN TERMINATED.

MS. LEONARD: YOUR HONOR, DOD IS GOING TO TERMINATE
THOUSANDS OF PROBATIONARY EMPLOYEES TOMORROW, TOMORROW PURSUANT
TO THIS OPM DIRECTIVE.

02:29PM 23

02:29PM 24

02:29PM 25

5

02:28PM

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02:28PM

02:28PM 8

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02:29PM	1	IN OUR REPLY EVIDENCE WE HAVE GIVEN YOU
02:29PM	2	THE COURT: I DIDN'T REALIZE IT. INFORM ME ABOUT
02:29PM	3	THAT.
02:29PM	4	MS. LEONARD: THE DECLARATION OF PACE SCHWARZ TALKS
02:29PM	5	ABOUT DOD AND WHAT THEY HAVE ANNOUNCED.
02:29PM	6	THE COURT: READ IT TO ME. READ TO ME WHAT THEY
02:29PM	7	HAVE ANNOUNCED.
02:29PM	8	MS. LEONARD: THEY HAVE ANNOUNCED THEY HAVE
02:30PM	9	ANNOUNCED ONE MOMENT, YOUR HONOR.
02:30PM	10	(PAUSE IN PROCEEDINGS.)
02:30PM	11	MS. LEONARD: LOOKING FOR EXHIBIT C. THIS IS DOD.
02:30PM	12	THEY'RE TALKING ABOUT THEIR CIVILIAN EMPLOYEES, BECAUSE, OF
02:30PM	13	COURSE, THE MILITARY IS A DIFFERENT ANIMAL. BUT THE CIVILIAN
02:30PM	14	EMPLOYEES OF DOD, WHICH THERE ARE TENS OF THOUSANDS OF ALL OVER
02:30PM	15	THIS COUNTRY.
02:30PM	16	"FOR CIVILIAN POLICY COUNCIL MEMBERS." THIS IS A
02:30PM	17	THE COURT: READ SLOWLY NOW.
02:30PM	18	MS. LEONARD: SURE.
02:30PM	19	THIS IS "IN ACCORDANCE WITH DIRECTION FROM OPM, BEGINNING
02:30PM	20	FEBRUARY 28TH, 2025, ALL DOD COMPONENTS MUST TERMINATE THE
02:30PM	21	EMPLOYMENT OF ALL INDIVIDUALS WHO ARE CURRENTLY SERVING A
02:30PM	22	PROBATIONARY OR TRIAL PERIOD. FEBRUARY 28TH."
02:30PM	23	THESE TERMINATIONS ARE ONGOING EVERY DAY, YOUR HONOR.
02:31PM	24	THEY ARE NOT ALL IN THE PAST. THIS IS AN ONGOING RULE THAT
02:31PM	25	THEY ARE CONTINUING TO ENFORCE AND APPLY.

02:31PM	1	AND TO SET ASIDE THAT, WE SAY THAT NEEDS TO BE RESCINDED
02:31PM	2	AND THE STATUS QUO IN ORDER FOR THIS COURT TO EFFECTUATE RELIEF
02:31PM	3	THAT IS PROVIDED UNDER THE APA GOING FORWARD TO UNWIND THE
02:31PM	4	UNLAWFUL ACTIONS OF OPM. THAT IS WHY WE ARE ASKING NOT ONLY
02:31PM	5	FOR THE TERMINATIONS TO BE STOPPED, YOUR HONOR, BUT ALSO FOR
02:31PM	6	THE STATUS QUO EMPLOYMENT STATUS TO BE PUT BACK IN PLACE,
02:31PM	7	BECAUSE OTHERWISE EVERY DAY THAT THIS GOES ON, YOUR HONOR, THE
02:31PM	8	EFFECTS CONTINUE AND SNOWBALL.
02:31PM	9	AND IT WILL BE IMPOSSIBLE FOR THIS COURT AT THE END OF
02:31PM	10	THIS CASE TO ISSUE EFFECTIVE RELIEF.
02:31PM	11	THE COURT: DOD IS NOT A PARTY. OPM IS THE ONLY
02:31PM	12	DEFENDANT.
02:31PM	13	SO HOW WOULD THAT WORK? I WOULD ORDER OPM TO DO WHAT?
02:32PM	14	MS. LEONARD: OPM AND ALL OF THOSE ACTING IN
02:32PM	15	CONCERT, YOUR HONOR.
02:32PM	16	THE COURT: OH, COME ON.
02:32PM	17	MS. LEONARD: THAT'S
02:32PM	18	THE COURT: NO, NO. THAT'S LIKE SOME KIND OF GIANT
02:32PM	19	RICO THING. YOU SHOULD HAVE MADE SOME OF THESE PEOPLE PARTIES
02:32PM	20	MAYBE.
02:32PM	21	MS. LEONARD: WELL, IF YOUR HONOR BELIEVES THEY'RE
02:32PM	22	PARTIES NECESSARY TO EFFECTUATE RELIEF, WE'RE HAPPY TO JOIN
02:32PM	23	THEM UNDER RULE 19 TONIGHT. WE WILL JOIN, IF YOUR HONOR
02:32PM	24	BELIEVES THAT. SO THE CLAIM IS AGAINST OPM. THE CLAIM IS
		1

02:32PM 25

AGAINST OPM.

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OPM ENGAGED IN THE UNLAWFUL ACT. 1 02:32PM THE COURT: LET'S STICK WITH JUST OPM. WHAT WOULD I 2 02:32PM SAY TO OPM BY WAY OF RELIEF IF WE DID AN ORDER TODAY? 3 02:32PM 02:32PM 4 MS. LEONARD: OPM MUST RESCIND ITS ORDER TO ALL 5 FEDERAL AGENCIES TO FIRE ALL PROBATIONARY EMPLOYEES WITH -- AND 02:32PM THEY MUST RESCIND ENFORCEMENT OF THAT ORDER BECAUSE IT IS 6 02:32PM UNLAWFUL AND ALL OF THOSE ACTING IN CONCERT. 02:32PM I KNOW YOUR HONOR IS -- THAT -- UNDER RULE 65, WE WOULD 8 02:32PM SUBMIT THAT, WE WOULD SUBMIT THAT THAT SHOULD BE OBEYED BY THE 02:33PM 9 02:33PM 10 AGENCIES, AND IF IT IS NOT, THEN THERE'S AN ENFORCEMENT ISSUE. 02:33PM 11 BUT WE ARE VERY HAPPY, YOUR HONOR, TO -- FOR PURPOSES OF 02:33PM 12 EFFECTUATING RELIEF, BECAUSE THEY ARE THE AGENCIES WHO HAVE 02:33PM 13 IMPLEMENTED OPM'S UNLAWFUL RULE, WE CAN ADD THEM AS DEFENDANTS, YOUR HONOR, IF IT'S NECESSARY. 02:33PM 14 THE COURT: ALL RIGHT. I WANT TO GIVE THE OTHER 02:33PM 15 SIDE A CHANCE TO RESPOND. 02:33PM 16 17 MR. HELLAND: THANK YOU, YOUR HONOR. 02:33PM 02:33PM 18 THIS POINT ABOUT HOW THESE OTHER AGENCIES ARE NOT PARTIES 02:33PM 19 IS CRITICAL. IT GOES TO AN EARLIER POINT THAT PLAINTIFFS MADE 20 ABOUT WHY DECLARATIONS WERE NOT SUBMITTED. 02:33PM THE OTHER AGENCIES WERE NOT PARTIES. THE GOVERNMENT IN 02:33PM 21 02:33PM 22 ITS TWO DAYS TO PREPARE ITS OPPOSITION, DID NOT CONTACT OR DID 02:33PM 23 NOT WORK WITH NON-PARTIES TO PREPARE DECLARATIONS IN SUPPORT 02:33PM 24 HERE. 02:33PM 25 RELATEDLY, I THINK IT WOULD BE VERY PROBLEMATIC TO ISSUE A

TEMPORARY RESTRA	1	02:34PM
HAVE NOT THEMSEL	2	02:34PM
OPM IS THE	3	02:34PM
THINK IT WOULD B	4	02:34PM
AGENCIES.	5	02:34PM
TO RESPOND	6	02:34PM
ARGUMENT. THE C	7	02:34PM
INCLUDING IN THE	8	02:34PM
SO-CALLED SYSTEM	9	02:34PM
ADEQUATELY HEARD	10	02:34PM
IT WAS MADE	11	02:34PM
YOUR HONOR TO PR	12	02:34PM
SUPREME COURT CA	13	02:34PM
WAS A CLAIM AGAI	14	02:34PM
A NATIONWIDE CHA	15	02:34PM
CHANNELLED THROU	16	02:34PM
I ALSO UNDE	17	02:34PM
RELIEF IN THE AD	18	02:34PM
LARGE NUMBERS OF	19	02:35PM
IT'S BELIED BY T	20	02:35PM
THE CO	21	02:35PM
THAT IS YOUR GUE	22	02:35PM
MR. HE	23	02:35PM
THINK I CAN POIN	24	02:35PM
BUT NO. I'	25	02:35PM

TEMPORARY RESTRAINING ORDER AGAINST SOME SET OF NON-PARTIES WHO HAVE NOT THEMSELVES HAD A CHANCE TO REPRESENT THEIR INTERESTS.

OPM IS THE PARTY AND OPM PREPARED ITS OPPOSITION, BUT I
THINK IT WOULD BE PROBLEMATIC TO EXPAND THAT TO NON-PARTY
AGENCIES.

TO RESPOND TO A FEW POINTS THAT PLAINTIFFS MADE IN THEIR ARGUMENT. THE COURTS HAVE REPEATEDLY REJECTED THIS ARGUMENT, INCLUDING IN THE CASES THAT I MENTIONED PREVIOUSLY, THAT SO-CALLED SYSTEMATIC OR NATIONWIDE TYPE CLAIMS CANNOT BE ADEQUATELY HEARD THROUGH THE ADMINISTRATIVE PROCESSES.

IT WAS MADE IN THE DISTRICT COURT CASES THAT I POINTED

YOUR HONOR TO PREVIOUSLY. IT ALSO CAME UP IN THE ELGIN

SUPREME COURT CASE, ELGIN VERSUS TREASURY WHERE I BELIEVE IT

WAS A CLAIM AGAINST THE CONSTITUTIONALITY OF THE DRAFT. IT WAS

A NATIONWIDE CHALLENGE, AND THAT WAS HELD TO BE IMPROPERLY

CHANNELLED THROUGH THE ADMINISTRATIVE PROCESSES.

I ALSO UNDERSTAND THAT THERE ARE MECHANISMS FOR CLASSWIDE
RELIEF IN THE ADMINISTRATIVE PROCESSES. SO THIS IDEA THAT
LARGE NUMBERS OF EMPLOYEES WON'T BE ABLE TO BE HEARD, I THINK
IT'S BELIED BY THE REGULATIONS THAT CONTEMPLATE IT.

THE COURT: ARE YOU SURE OF THAT OR ARE YOU SAYING THAT IS YOUR GUESS, CLASSWIDE RELIEF?

MR. HELLAND: NO. IF YOU GIVE ME ONE SECOND, I THINK I CAN POINT YOU TO THE REGULATION.

BUT NO. I'VE BEEN INFORMED BY AGENCY COUNSEL THAT THERE

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02:36PM 25

ARE REGULATIONS THAT ALLOW FOR CLASSWIDE RELIEF IN THE MSPB PROCEEDINGS.

SO, AGAIN, THIS GOES TO THIS ISSUE OF SO-CALLED SYSTEM WIDE CLAIMS, NATIONWIDE CLAIMS NOT BEING THE TYPE THAT CAN BE HEARD. BUT THEY CAN AND OTHER COURTS HAVE FOUND THAT THEY CAN.

AND, OF COURSE, EVEN IF THE AGENCIES THEMSELVES CANNOT -IN THE ADMINISTRATIVE PROCESSES DON'T HAVE THE FULL COMPETENCE
TO REVIEW ALL OF THESE ISSUES, THERE IS A FURTHER APPEAL
PROCESS TO THE COURTS OF APPEALS SUCH THAT ARTICLE III COURTS
CAN CONSIDER THESE VERY ISSUES.

THIS IS A GROUND THAT COMES UP AGAIN AND AGAIN IN THESE DECISIONS HOLDING THAT SIMILAR CLAIMS ARE CHANNELLED THROUGH THE ADMINISTRATIVE REVIEW PROCESSES.

THOSE SAME DECISIONS, WHICH RECOGNIZE THAT ULTIMATELY

THERE WILL BE JUDICIAL REVIEW, ALSO EXPLAIN THAT AGENCIES HAVE

IMPORTANT ROLES TO PLAY IN THAT ADMINISTRATIVE PROCESS. THEY

CAN CLARIFY THE FACTUAL RECORD; THEY CAN MAKE PRELIMINARY LEGAL

RULINGS THAT, YES, WHILE SUBJECT TO FURTHER JUDICIAL REVIEW ARE

THEMSELVES VERY HELPFUL FOR THE REVIEWING COURTS; AND, OF

COURSE, THEY CAN MOOT ISSUES, RIGHT? OR THEY CAN DECIDE ISSUES

IN WAYS THAT ARE NARROWER PERHAPS THAN CONSTITUTIONAL GROUNDS

BUT ARE FAVORABLE TO THE EMPLOYEES SUCH THAT FURTHER JUDICIAL

REVIEW ISN'T EVEN NECESSARY.

SO, AGAIN, THERE'S ALL OF THESE CONSIDERATIONS WHICH SHOW
THAT THERE IS AN ADEQUATE REVIEW PROCESS IN THE ADMINISTRATIVE

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PROCESSES HERE.

COUNSEL MADE THE POINT THAT OPM WOULD NOT BE A PROPER
DEFENDANT IN THE ADMINISTRATIVE PROCEEDINGS BECAUSE THE
AFFECTED EMPLOYEES THEMSELVES ARE GENERALLY, NOT ALWAYS, BUT
GENERALLY EMPLOYEES OF OTHER AGENCIES.

I DON'T KNOW OF ANY REASON WHY IN THOSE PROCEEDINGS, THOSE EMPLOYEES COULDN'T STILL MAKE THE ARGUMENT THAT THEIR TERMINATION WAS UNLAWFUL FOR REASONS THAT ALLEGEDLY STARTED WITH OPM.

NOW, AS A FACTUAL MATTER, WE STILL MAINTAIN THAT IT WAS
MERELY A REQUEST. THERE WAS NO ORDER HERE. AND WE WOULD BE
WILLING TO STIPULATE, BY THE WAY, THAT OPM'S ACTIONS WERE NOT
BINDING, THAT THEY DID NOT ISSUE BINDING ACTIONS ON THE
AGENCIES.

BUT ALL THAT BEING SAID, I DON'T THINK THERE'S ANYTHING
PREVENTING EMPLOYEES FROM MAKING THIS ARGUMENT IN THE PROPER
ADMINISTRATIVE PROCEEDINGS SIMPLY BECAUSE AN OPM ACTION IS
SOMETHING THAT SET OFF THIS PROCESS --

THE COURT: I HAVE A SOMEWHAT RELATED QUESTION.

IS THERE ANY OTHER DISTRICT COURT DECISION OR CASE NOW PENDING THAT RAISES THE SAME ISSUE AS THIS CASE?

MR. HELLAND: WELL, I BELIEVE THE AFGE VERSUS EZELL

CASE IN THE DISTRICT OF MASSACHUSETTS RAISED VIRTUALLY THIS

ISSUE, AND THE TRO THERE I BELIEVE WAS DENIED. IT'S ONE OF THE

CASES THAT WE'VE CITED.

02:38PM	1	I DON'T KNOW THE SUBSEQUENT STATUS OF IT, THAT IS, I DON'T
02:38PM	2	KNOW IF APPEALS ARE UNDERWAY OR IF FURTHER BRIEFING IS
02:38PM	3	HAPPENING THERE BUT
02:38PM	4	THE COURT: WELL, WHICH UNION WAS IT IN THAT CASE?
02:38PM	5	MR. HELLAND: I BELIEVE AFGE WAS THE LEAD NAMED
02:38PM	6	PLAINTIFF. FOR MANY OF THESE CASES THERE'S MULTIPLE UNIONS
02:38PM	7	INVOLVED, BUT I BELIEVE AFGE, THE SAME LEAD NAMED PLAINTIFF
02:38PM	8	HERE WAS THE NAMED PLAINTIFF.
02:38PM	9	THE COURT: LET ME ASK THE PLAINTIFFS, ISN'T
02:38PM	10	THERE IT SOUNDS LIKE JUDGE SHOPPING TO ME TO HAVE A CASE GO
02:38PM	11	ON IN BOSTON AND ONE GOING HERE BY THE SAME PLAINTIFF
02:38PM	12	CHALLENGING THE SAME CONDUCT.
02:38PM	13	SO WHAT DO YOU SAY TO THAT POINT?
02:38PM	14	MS. LEONARD: THE CASE IN THE DISTRICT COURT IN
02:38PM	15	MASSACHUSETTS CHALLENGED THE FORK IN THE ROAD PROGRAM,
02:38PM	16	YOUR HONOR, WHICH IS VERY DIFFERENT FROM OPM'S ORDER TO
02:39PM	17	TERMINATE.
02:39PM	18	THE COURT: WELL, THAT HAS NOTHING TO DO WITH
02:39PM	19	PROBATIONARY EMPLOYEES?
02:39PM	20	MS. LEONARD: THAT IS THE FORK IN THE ROAD PROGRAM
02:39PM	21	THAT WAS OFFERED BY OPM TO 2 MILLION
02:39PM	22	THE COURT: I'M SORRY. THAT'S A DIFFERENT THING.
02:39PM	23	OKAY.
02:39PM	24	IS THERE ANOTHER CASE WHERE THE SAME UNION IS CHALLENGING
02:39PM	25	THE SAME CONDUCT, THE PROBATIONARY THING?

02:39PM	1	MR. HELLAND: PERHAPS NOT THE SAME UNION,
02:39PM	2	YOUR HONOR. AND I MAY HAVE MISSPOKEN, AND I APOLOGIZE FOR
02:39PM	3	DOING SO.
02:39PM	4	I BELIEVE THE CASE I'M THINKING OF IS ACTUALLY THE <u>NTU</u>
02:39PM	5	CASE IN THE DISTRICT OF COLUMBIA, AND I DON'T BELIEVE THAT
02:39PM	6	THERE'S ANY OVERLAP IN THE PLAINTIFFS THERE.
02:39PM	7	MS. LEONARD: THERE IS NOT, YOUR HONOR.
02:39PM	8	THE COURT: OKAY. THEN ENOUGH ON THAT ONE.
02:39PM	9	MS. LEONARD: AND IF I MAY TO RESPOND TO COUNSEL'S
02:39PM	10	POINT ABOUT OUR NOT ADDRESSING THESE CASES AND HE WAS TALKING
02:39PM	11	ABOUT SEARCHING THE REPLY BRIEF.
02:39PM	12	THE REASON IS THEY WERE ADDRESSED IN OUR OPENING
02:39PM	13	MEMORANDUM, YOUR HONOR, ON PAGE 26. I JUST WANT TO MAKE THAT
02:39PM	14	VERY CLEAR THAT WE ARE NOT SHYING AWAY FROM THE DECISIONS THAT
02:39PM	15	CHANNELLED OTHER TYPES OF CLAIMS THAT ARE DIFFERENT FROM THIS
02:39PM	16	CASE. WE HAVE ADDRESSED THEM AND DISTINGUISHED THEM. THAT'S
02:40PM	17	IN OUR OPENING MEMORANDUM.
02:40PM	18	THE COURT: LET'S GO TO THE STANDING OF THE
02:40PM	19	ORGANIZATIONAL NOT THE UNIONS, BUT THE NON-UNION
02:40PM	20	ORGANIZATIONS.
02:40PM	21	MS. LEYTON: YES, YOUR HONOR.
02:40PM	22	WE HAVE A NUMBER OF ORGANIZATIONS IN THIS CASE THAT ARE
02:40PM	23	NOT UNIONS. THEIR RELATIONSHIP TO THESE ACTIONS IS NOT TENUOUS
02:40PM	24	AS COUNSEL HAS CHARACTERIZED. THERE ARE NUMEROUS VETERANS
02:40PM	25	ORGANIZATIONS, VOTE VETS AS WELL AS THE COMMON DEFENSE

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ORGANIZATION; THERE ARE NUMEROUS PARKS ORGANIZATIONS AND PUBLIC LANDS ORGANIZATIONS, AND A SMALL BUSINESS ASSOCIATION.

THOSE ORGANIZATIONS HAVE DEMONSTRATED IN THEIR

DECLARATIONS EXTENSIVE AND WIDESPREAD HARM THAT IS BOTH

ANTICIPATED AND IMMINENT AND HARM THAT HAS ACTUALLY OCCURRED.

STARTING WITH, FOR EXAMPLE, THE VETERANS ORGANIZATIONS.

THE DECLARATIONS SHOW THE TERMINATION OF EMPLOYEES WHO ANSWER

PHONES AND SCHEDULE APPOINTMENTS AT THE VA HOSPITALS, WHO STAFF

THE CRISIS LINE THAT IS AVAILABLE FOR VETERANS WHO ARE FACING

MENTAL HEALTH CRISES WHO HAVE SUICIDAL IDEATION AND NEED TO BE

CONNECTED WITH SERVICES, THAT ENGAGE IN ADDICTION RECOVERY

RESEARCH, BURN PIT EXPOSURE RESEARCH, ALL SORTS OF VETERANS

SERVICES THAT ARE CRITICAL TO THOSE ORGANIZATIONS.

VOTE VETS, WHICH REPRESENTS 2 MILLION VETERANS AND THEIR FAMILIES ACROSS THE COUNTRY, HAS BEEN INUNDATED WITH CALLS FROM VETERANS WHO ARE EXPERIENCING THE IMPACT AND ARE CONCERNED ABOUT THE IMPACT, AS WELL AS REPRESENTING MANY FEDERAL EMPLOYEES BECAUSE 30 PERCENT OF FEDERAL EMPLOYEES ARE VETERANS BECAUSE OF THE PREFERENCES THEY HAVE.

THE ENVIRONMENTAL ORGANIZATIONS HAVE DEMONSTRATED HARMS TO PROTECTIONS OF SPECIOUS THAT THE BUREAU OF LAND MANAGEMENT IS NO LONGER RESPONDING TO A FREEDOM OF INFORMATION ACT REQUEST; THAT THE TOADS AND THE FISH THAT ARE PROTECTED BY ENVIRONMENTAL STATUTES WILL NO LONGER BE PROTECTED; THAT JOSHUA TREE WAS NOT OPEN BECAUSE THERE WAS INADEQUATE STAFFING UP AT THE HATCHERY

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THAT PROTECTS THE TOADS HAS LOST THEIR SUPERVISOR. ALL SORTS OF IMPACTS ON PUBLIC LANDS AND ON THIS COUNTRY'S NATIONAL RESOURCES, AND THESE ORGANIZATIONS HAVE DEMONSTRATED HARMS TO CRITICAL SAFETY PROJECTS:

CIVILIAN FIREFIGHTERS ON NAVAL BASES HAVE BEEN TERMINATED; RESEARCH ON FIREFIGHTER SAFETY HAS BEEN LOST; FAA EMPLOYEES WHO ARE WORKING ON SAFETY REGULATIONS AND WHO ARE PROCESSING CANDIDATES FOR AIR TRAFFIC CONTROL PROGRAMS HAVE BEEN TERMINATED; AND 10 PERCENT OF NSF EMPLOYEES WERE LAID OFF TERMINATING CRITICAL MANAGERS OF NSF GRANT PROGRAMS. SO THESE ORGANIZATIONS HAVE DEMONSTRATED THAT THEIR MEMBERS HAVE FACED INJURIES AND WILL BE HARMED AS WELL AS THE DECLARATIONS FROM THE UNIONS DOCUMENTING THE EXTENSIVE IRREPARABLE HARM TO THEIR MEMBERS.

AND I WOULD JUST LIKE TO ADD, YOUR HONOR, THAT THE AGENCIES THAT ARE NOT CURRENTLY PARTIES BUT COULD BE ADDED AS RULE 19 PARTIES IMPLEMENTED THE ORDER THAT OPM ISSUED THAT WAS UNLAWFUL.

OUR CLAIM OF UNLAWFULNESS IS NOT ONLY PREDICATED ON OPM'S ROLE OF OVERRIDING THE HEADS OF THE AGENCIES BUT IS ALSO PREDICATED ON THE FACT THAT OPM INSTRUCTED THE AGENCIES TO DO SOMETHING THAT WAS INDEPENDENTLY UNLAWFUL BECAUSE THEY TOLD THE AGENCIES TO SAY THAT THESE EMPLOYEES WERE BEING FIRED FOR PERFORMANCE REASONS, SOMETHING THAT WILL CREATE A STAIN ON THE RECORD OF THESE EMPLOYEES AND HARM THEM IN THE FUTURE, EVEN

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THOUGH THAT WAS NOT TRUE AND EVEN THOUGH IT IS ILLEGAL FOR THE AGENCIES TO DO THAT.

SO IN ORDER TO CEASE THE UNLAWFULNESS AND RESTORE THE
STATUS QUO, IT IS NECESSARY NOT ONLY TO ENJOIN THE THOUSANDS OF
TERMINATIONS THAT WE KNOW ARE SCHEDULED FOR TOMORROW, THE
THOUSANDS OF TERMINATIONS THAT MAY BE SCHEDULED FOR TOMORROW
AND THE UPCOMING WEEKS, BUT ALSO TO ORDER THE AGENCIES TO -- TO
ORDER THE OPM TO HAVE THE AGENCIES RESCIND THEIR UNLAWFUL
IMPLEMENTATION OF THE OPM ORDER. THAT IS WHAT IS NECESSARY TO
STOP THE ONGOING HARM TO THE ENVIRONMENT, TO VETERANS, TO THOSE
WHO ENJOY THE NATIONAL PARKS AND PUBLIC LANDS, AND TO ALL OF
THE IMPORTANT GOVERNMENT SERVICES THAT HAVE BEEN HARMED AND
WILL CONTINUE TO FACE ONGOING HARM UNTIL OPM'S DIRECTIVE AND
THE IMPLEMENTATION OF THAT DIRECTIVE IS ENJOINED.

THE COURT: OKAY. THANK YOU.

MR. HELLAND: THANK YOU, YOUR HONOR.

OUR PRIMARY RESPONSE HERE IS THE FACTUAL ONE. THERE WAS NOT AN ORDER HERE, THERE WAS A REQUEST. THE REQUEST WAS CARRIED OUT BY SOME BUT NOT ALL AGENCIES, AND IT'S THOSE AGENCIES INDEPENDENT INTERVENING ACTIONS THAT MORE PROXIMATELY CREATE THE ALLEGED HARMS THAT PLAINTIFFS ARE DESCRIBING.

SO, IN OTHER WORDS, THE CHAIN OF CAUSATION BETWEEN THE CHALLENGED ACTION AND THE ALLEGED HARMS IS TOO LONG TO SUPPORT ARTICLE III STANDING.

SEPARATELY, THERE'S THE QUESTION OF REDRESSABILITY OR THE

RELATED CHANNELLING THROUGH THE ADMINISTRATIVE PROCESSES. 1 02:45PM 2 02:45PM 3 02:45PM 02:45PM 4 5 02:45PM 02:45PM 02:45PM 02:45PM 8 02:45PM 9 02:45PM 10 02:45PM 11 PROCESSES. 02:45PM 12 02:45PM 13 02:45PM 14 02:46PM 15 THEY'RE NOT AN EMPLOYEE. MR. HELLEND: RIGHT. 02:46PM 16 02:46PM 17 02:46PM 18 02:46PM 19 02:46PM 20 02:46PM 21 02:46PM 22 02:46PM 23 02:46PM 24 02:46PM 25

WHAT PLAINTIFFS ARE SEEKING HERE, THE RELIEF THAT THEY'RE SEEKING IS THE REINSTATEMENT OF THESE FEDERAL EMPLOYEES WHOM PLAINTIFFS SAY ONCE REINSTATED WILL BE ABLE TO TAKE ALL OF THESE GOVERNMENT ACTIONS AND PERFORM THESE SERVICES THAT PLAINTIFFS SAY ARE SO IMPORTANT.

WHILE THE MECHANISM FOR DOING THAT IS GOING THROUGH THE ADMINISTRATIVE PROCESSES BECAUSE THE REINSTATEMENT OF THOSE FEDERAL EMPLOYEES ARE EXACTLY THE KINDS OF PERSONNEL ACTIONS THAT CONGRESS HAS SAID NEED TO BE CHANNELLED THROUGH THOSE

THE COURT: BUT HOW COULD THE, HOW COULD THIS GROUP THAT REPRESENTS THE PARKS, COALITION TO PROTECT AMERICA'S NATIONAL PARKS, HOW COULD THEY GO TO THE MSPB AND LAUNCH --

THE COURT: THEY HAVEN'T BEEN TERMINATED.

THE AGENCY WILL JUST LOOK AT THEM AND SAY YOU'RE JUST AN INTERLOPER AND SIT ON THERE AND DO NOTHING.

I DON'T SEE HOW THE COALITION TO PROTECT AMERICAS NATIONAL PARKS HAS ANY REMEDY AT THE MSPB.

MR. HELLAND: WELL, I THINK THE POLITE WORD FOR AN INTERLOPER IS AN INTERVENER, AND THEY COULD PETITION TO INTERVENE. SO THEY COULD BE HEARD OR THEY COULD ASK TO HAVE --

THE COURT: THEY CAN'T INTERVENE UNLESS THE EMPLOYEE

BRINGS A CLAIM AND A LOT OF THEM ARE JUST GOING TO SAY FORGET 1 02:46PM IT. THEY DON'T WANT ME, I GUESS I'M GOING TO LEAVE, AND WITH A 2 02:46PM STAIN ON MY RECORD. 3 02:46PM 02:46PM 4 BUT THEY'RE NOT GOING TO GO TO THE TROUBLE, A LOT OF THEM, 5 SOME OF THEM WILL, AND YOU MENTIONED SIX ALREADY HAVE. BUT 02:46PM 6 THERE ARE THOUSANDS HERE. 02:46PM MR. HELLAND: WELL, SIX HAVE GONE THROUGH THE OFFICE 02:46PM OF SPECIAL COUNSEL IN A RECORDED PROCEEDING, WHICH HAS ALREADY 8 02:47PM RESULTED IN A STAY AND FOR WHICH WE UNDERSTAND THE SPECIAL 9 02:47PM 10 COUNSEL IS EXAMINING WAYS TO EXPAND THAT TO OTHER EMPLOYEES. 02:47PM 11 BUT HUNDREDS OF EMPLOYEES HAVE PETITIONED THE MSPB RELATED 02:47PM 02:47PM 12 TO THESE ACTIONS. SO CERTAINLY AFFECTED EMPLOYEES ARE PURSUING 13 THAT. 02:47PM THE COURT: BUT NOT ALL, BUT NOT ALL. AND MAYBE NOT 02:47PM 14 02:47PM 15 EVEN A MAJORITY, RIGHT? MR. HELLAND: PERHAPS NOT A MAJORITY. 02:47PM 16 THE COURT: MAYBE JOSHUA TREE WILL HAVE TO STAY 17 02:47PM 18 CLOSED. 02:47PM 02:47PM 19 MR. HELLAND: RIGHT, WHICH BRINGS ME BACK TO MY 20 FIRST POINT. I BELIEVE THAT THAT IS JUST TOO ATTENUATED FROM 02:47PM 2.1 THE CHALLENGED ACTION HERE TO SUPPORT ARTICLE III STANDING. 02:47PM 02:47PM 22 YOU'RE TALKING ABOUT AN OPM REQUEST THAT GOES TO AN 02:47PM 23 AGENCY, THE AGENCY MAKES ITS OWN REVIEW, THAT RESULTS IN 02:47PM 24 STAFFING DECISIONS, THOSE STAFFING DECISIONS HAVE THEIR OWN 02:47PM 25 CONSEQUENCES IN TERMS OF WHETHER JOSHUA TREE OR YOSEMITE OR ANY

1 02:47PM 2 02:47PM 3 02:47PM 02:48PM 4 02:48PM 6 02:48PM 02:48PM 02:48PM 02:48PM 9 02:48PM 10 02:48PM 11 02:48PM 12 13 02:48PM 14 02:48PM 02:48PM 15 02:48PM 16 17 02:48PM 18 02:48PM 02:49PM 19 20 02:49PM 2.1 02:49PM 02:49PM 22 02:49PM 23

02:49PM 24

02:49PM 25

NUMBER OF OTHER NATIONAL PARKS LOCATIONS CONTINUE TO RECEIVE STAFFING. THERE'S SO MANY LINKS IN THAT CHAIN THAT IT DOESN'T SUPPORT ARTICLE III STANDING FOR THIS KIND OF CLAIM.

I THINK <u>CLAPPER</u> IS PROBABLY THE BEST CASE ON POINT FOR
THAT, BUT THE FUNDAMENTAL POINT REMAINS THAT YOU NEED TO HAVE A
CLOSE CONNECTION BETWEEN THE CHALLENGED ACTION AND THE INJURY
IN ORDER TO SUPPORT ARTICLE III STANDING AND THE VARIOUS STEPS
THAT ARE AT ISSUE HERE ARE SIMPLY TOO MANY.

THE COURT: ANY REBUTTAL?

MS. LEYTON: YOUR HONOR, JUST ONE LEGAL POINT THAT I
WANT TO POINT OUT, AND THIS RELATES TO WHAT MY COCOUNSEL
ADDRESSED WITH CHANNELLING, BUT THE STATUTES REGARDING THE MSPB
DO NOT ALLOW ORGANIZATIONS TO INTERVENE, AND THAT IS ADDRESSED
ON PAGES 13 AND 14 OF OUR REPLY BRIEF. SO I WOULD CALL YOUR
ATTENTION TO THAT.

I WOULD ALSO JUST POINT OUT, THIS IS CLASSIC ARTICLE III
STANDING CLASSIC IRREPARABLE HARM, THIS KIND OF INJURY TO THE
ABILITY TO ENJOY NATIONAL PARKS, TO GOVERNMENT SERVICES.

THERE IS NO SUPPORT FOR THE ARGUMENT THAT THESE

ORGANIZATIONS WOULD GET CHANNELLED. THERE'S NO PRECEDENCE FOR

THAT.

AND THE REMEDIES THAT THE EMPLOYEES COULD OBTAIN IN THAT
PROCEEDING, BACKPAY MANY YEARS FROM NOW, WOULD IN NO WAY REMEDY
THE IMMEDIATE AND THE IRREPARABLE INJURY THAT THESE
ORGANIZATIONS AND THEIR MEMBERS WHO THEY STAND IN THE SHOES OF,

WHICH THE GOVERNMENT DOES NOT CONTEST, ARE FACING EVERY DAY 1 02:49PM THAT THESE TERMINATIONS ARE ALLOWED TO STAND. 2 02:49PM THE COURT: ALL RIGHT. WHAT OTHER ISSUES ARE THERE 3 02:49PM 02:49PM 4 THAT NEED TO BE ARGUED? ANYTHING MORE? MR. HELLAND: I DON'T THINK WE HAVE OTHER ISSUES, 5 02:49PM 6 YOUR HONOR. 02:49PM I WOULD ASK IN CLOSING THAT YOUR HONOR TAKE A VERY CLOSE 02:49PM LOOK AT THE RECORD EVIDENCE. I'M THINKING ABOUT THE WAY I 8 02:49PM 02:49PM 9 DESCRIBED THE BUCKETS PREVIOUSLY, BECAUSE I DON'T THINK IT 02:49PM 10 SUPPORTS THE ORDER THAT PLAINTIFFS ARE CHARACTERIZING IT. I 02:49PM 11 THINK IT SHOWS THAT IT WAS MERELY A REQUEST AND ASK. 02:50PM 12 AND I WOULD ALSO ENCOURAGE YOUR HONOR TO TAKE A VERY CLOSE 02:50PM 13 LOOK TO LOOK AT THE THREE DISTRICT COURT DECISIONS THAT I'VE BEEN REFERRING TO AND THE AFGE V. TRUMP D.C. CIRCUIT DECISION. 02:50PM 14 02:50PM 15 THE COURT: THANK YOU. MS. LEONARD: THANK YOU, YOUR HONOR. 02:50PM 16 I THINK I WANT TO JUST CLOSE BY COMING BACK TO THE POINT 17 02:50PM 18 ABOUT THE SCOPE OF REMEDY BECAUSE THE GOVERNMENT HAS ARGUED 02:50PM 02:50PM 19 THAT WE SHOULD NOT BE ENTITLED TO A REMEDY THAT COULD ACTUALLY 20 ADDRESS THE PROBLEM THAT THIS CASE SEEKS TO ADDRESS, WHICH IS 02:50PM RIPPING OUT THIS UNLAWFUL RULE FROM THE ROOT AND ENJOINING ITS 2.1 02:50PM 02:50PM 22 IMPLEMENTATION ACROSS THIS COUNTRY TO PREVENT THE HARMS THAT MY 02:50PM 23 COLLEAGUE WAS ADDRESSING. 02:50PM 24 WE RECOGNIZE THAT THIS IS AN EXTRAORDINARY ASK, 02:50PM 25 YOUR HONOR.

WE DO NOT DO THIS LIGHTLY. 1 02:50PM 2 BUT THESE ARE EXTRAORDINARY TIMES AND THIS IS 02:50PM EXTRAORDINARY HARM. 3 02:50PM 02:50PM 4 AND ON BEHALF OF MY CLIENTS AND ALL OF THOSE SITTING IN 5 THIS COURTROOM WATCHING THIS CASE, BECAUSE THEY EITHER LOST 02:50PM THEIR JOBS OR ARE NOT ABLE TO OBTAIN THE SERVICES FROM THE 6 02:50PM FEDERAL GOVERNMENT THAT SHE SHOULD BE ABLE TO OBTAIN, WE ASK 02:50PM THIS COURT RESPECTFULLY TO STOP THE UNLAWFUL DISMANTLING OF OUR 8 02:50PM FEDERAL GOVERNMENT AND PUT OUR GOVERNMENT BACK TO WORK. 02:51PM 9 02:51PM 10 THE COURT: OKAY. JUST BEAR WITH ME A SECOND. 02:51PM 11 (PAUSE IN PROCEEDINGS.) 02:51PM 12 THE COURT: I'M GOING TO GRANT LIMITED RELIEF, NOT AS BROAD AS PLAINTIFFS WANT. I'LL EXPLAIN WHY, AND I'LL GIVE A 13 02:52PM MEMORANDUM OPINION IN DUE COURSE, BUT SINCE YOU'VE LEARNED THAT 14 02:52PM 02:52PM 15 EMPLOYEES ARE GOING TO BE TERMINATED TOMORROW FROM DOD, I THINK I BETTER SAY WHAT I'M GOING TO SAY NOW. 02:52PM 16 CONGRESS HAS GIVEN THE AUTHORITY TO HIRE AND FIRE TO THE 17 02:52PM 18 AGENCIES THEMSELVES. 02:52PM 02:52PM 19 THE DEPARTMENT OF DEFENSE, FOR EXAMPLE, HAS STATUTORY AUTHORITY TO HIRE, TO FIRE. 20 02:52PM 21 OPM DOES NOT. OFFICE OF PERSONNEL MANAGEMENT DOES NOT 02:52PM 02:52PM 22 HAVE ANY AUTHORITY WHATSOEVER UNDER ANY STATUTE IN THE HISTORY 02:53PM 23 OF THE UNIVERSE TO HIRE AND FIRE EMPLOYEES WITHIN ANOTHER 02:53PM 24 AGENCY. 02:53PM 25 IT CAN HIRE ITS OWN EMPLOYEES, YES, IT CAN FIRE THEM. BUT

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IT CANNOT ORDER OR DIRECT SOME OTHER AGENCY TO DO SO.

I THINK ACTUALLY THE GOVERNMENT AGREES WITH THAT. THE DEFENSE AGREES WITH THAT. IT WASN'T CLEAR BEFORE, BUT I THINK THEY DO.

BUT THAT IS A CRYSTAL CLEAR STARTING POINT FOR THE ANALYSIS HERE.

SO I'M GOING TO GO THROUGH SOME OF THE EVIDENCE.

THE QUESTION ON THE FACTS IS WHETHER OR NOT OPM ORDERED

THE AGENCIES TO TERMINATE PROBATIONARY EMPLOYEES WITH VERY

LIMITED EXCEPTIONS VERSUS WHETHER OPM GAVE GUIDANCE AND THAT

GUIDANCE WAS THEN TAKEN TO HEART BY THE AGENCIES THEMSELVES WHO

MADE THEIR OWN DECISION AND TERMINATED THESE PROBATIONARY

EMPLOYEES AND WILL DO SO IN THE FUTURE.

OPM DOES HAVE THE AUTHORITY TO GIVE GUIDANCE. IT'S NOT BINDING. IT'S JUST GUIDANCE.

AND THE AGENCIES COULD THUMB THEIR NOSE AT OPM IF THEY WANTED TO IF IT'S GUIDANCE.

BUT IF IT'S AN ORDER OR CAST AS AN ORDER, THEN THE
AGENCIES MAY THINK THAT THEY HAVE TO COMPLY EVEN THOUGH I'M
TELLING THEM RIGHT NOW THAT THEY DON'T.

OPM HAS NO AUTHORITY TO TELL ANY AGENCY IN THE
UNITED STATES GOVERNMENT, OTHER THAN ITSELF, WHO THEY CAN HIRE
AND WHO THEY CAN FIRE, PERIOD.

SO ON THE MERITS I THINK WE START WITH THAT IMPORTED PROPOSITION.

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02:57PM 25

NOW, ON JANUARY 20TH, CHARLES EZELL, ACTING DIRECTOR,

PROMULGATED A MEMORANDUM BASICALLY SAYING TAKE A LOOK AT ALL OF

THESE PROBATIONARY EMPLOYEES AND TAKE A CLOSE, HARD LOOK AND

SEE HOW MANY OF THEM YOU WANT TO RETAIN.

AND THEN ON FEBRUARY 13TH -- THE DEADLINE WAS SUPPOSED TO BE THE 14TH. ON FEBRUARY 13TH THERE WAS A PHONE CALL THAT I WISH I HAD A TRANSCRIPT OF, BUT NO ONE HAS SUPPLIED ME WITH THAT QUITE DIRECTLY.

BUT IN THAT IT WAS THEN FOLLOWED UP BY THE FEBRUARY 14TH
EMAIL. AND THE REASON I BELIEVE THAT PLAINTIFFS ARE LIKELY TO
SUCCEED ON THE MERITS ON WHETHER OR NOT IT WAS AN ORDER IS
BECAUSE SO MANY AGENCIES HAVE SAID SO. MAYBE THEY WEREN'T ON
THE PHONE CALL, BUT THEY HAVE SAID SO TO CONGRESS IN OTHER
PLACES UNDER OATH THAT IT WAS A DIRECTIVE.

I'LL JUST SUMMARIZE.

NSF, WE WERE DIRECTED.

DOD, IN ACCORDANCE WITH DIRECTION FROM OPM.

THE VA, THERE WAS DIRECTION FROM THE OFFICE OF PERSONNEL MANAGEMENT.

I.R.S., REGARDING THE REMOVAL OF PROBATIONARY EMPLOYEES,

AGAIN, THAT WAS SOMETHING THAT WAS DIRECTED FROM OPM. EVEN THE

LETTERS THAT YOUR COLLEAGUES RECEIVED YESTERDAY WERE LETTERS

THAT WERE WRITTEN BY OPM PUT THROUGH THE TREASURY AND GIVEN TO

US.

DOE, PER OPM INSTRUCTIONS, DOE FINDS YOUR FURTHER

1 02:57PM 2 02:57PM 3 02:57PM 02:58PM 4 5 02:58PM 02:58PM 02:58PM 8 02:58PM 02:58PM 9 02:58PM 10 11 02:58PM 02:58PM 12 13 02:58PM 14 02:58PM 02:58PM 15 02:59PM 16 17 02:59PM 18 02:59PM 02:59PM 19 20 02:59PM 21 02:59PM 22 02:59PM

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EMPLOYMENT.

SO HOW COULD ALL OF THIS -- THIS IS SO -- HOW COULD SO

MUCH OF THE WORK FORCE BE AMPUTATED SUDDENLY OVER NIGHT? IT'S

SO IRREGULAR AND SO WIDESPREAD AND SO ABERRANT FROM -- IN THE

HISTORY OF OUR COUNTRY, HOW COULD THAT ALL HAPPEN WITH EACH

AGENCY DECIDING ON ITS OWN TO DO SOMETHING SO ABERRATIONAL? I

DON'T BELIEVE IT. I BELIEVE THEY WERE DIRECTED OR ORDERED TO

DO SO BY OPM IN THAT TELEPHONE CALL. THAT'S THE WAY THE

EVIDENCE POINTS.

NOW, IT COULD BE -- I WANT TO COMPLIMENT THE GOVERNMENT

LAWYER BECAUSE YOU HAVE A -- THIS IS A HARD CASE TO MAKE, AND

YOU'VE DONE AN HONORABLE JOB. BUT THE EVIDENCE, EVEN THOUGH

IT'S CIRCUMSTANTIAL, IT'S NOT REALLY PRELIMINARY, BUT IT'S ALL

WE'VE GOT RIGHT NOW, IT POINTS AGAINST YOU AND IT POINTS IN

FAVOR OF THE PLAINTIFFS THAT THERE WAS AN ORDER TO TERMINATE

THESE PEOPLE.

NOW, IT COULD BE I THINK -- LET'S SAY THE JUSTICE

DEPARTMENT -- I DON'T KNOW, IT'S NOT IN THE RECORD -- THAT THEY

DIDN'T DO THIS. WELL, THE JUSTICE DEPARTMENT IS FULL OF

LAWYERS. THEY'RE GOING TO KNOW THAT OPM IS JUST OUT IN LEFT

FIELD. THEY DON'T HAVE THE AUTHORITY TO TELL US TO DO THIS,

SCREW THEM. SO THERE ARE GOING TO BE SOME AGENCIES WHO DO

THAT.

BUT THERE ARE GOING TO BE OTHER AGENCIES WHO ARE NOT AS STRONG, NOT AS WELL-VERSED, WILLING TO KOWTOW TO OPM WHO TELLS

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THEM WHAT TO DO.

SO THAT'S WHAT HAS HAPPENED HERE, WE'VE LOST A LOT OF PROBATIONARY EMPLOYEES.

ALL RIGHT. NOW, ULTRA VIRES. OPM DOESN'T HAVE AUTHORITY
TO DO THAT. IT'S ULTRA VIRES. OPM DOES NOT HAVE AUTHORITY TO
DO THIS. ULTRA VIRES, THAT MEANS IT'S BEYOND WHAT CONGRESS
TOLD THEM THEY HAVE THE AUTHORITY TO DO.

BUT THAT'S NOT THE END OF THIS COMPLICATED PROBLEM.

LET'S TURN TO THE ISSUE OF JURISDICTION.

THE GOVERNMENT I AGREE WITH.

WITH RESPECT TO THE UNION PLAINTIFFS, EVERY CASE IS ON POINT AGAINST YOU. IT'S SAYING YOU'VE GOT TO CHANNEL YOUR CLAIMS THROUGH THE EMPLOYEES MERITS SYSTEMS PROTECTION BOARD.

NOW, I'M GOING TO FOLLOW THOSE OTHER DECISIONS WITH RESPECT TO THE UNIONS.

I DO THINK THAT THERE IS AN ARGUMENT TO BE MADE IN FAVOR OF THE UNIONS THAT I DON'T THINK YOU ACTUALLY MADE IT, BUT MAYBE YOU SOMEHOW IN A FOOTNOTE DID, BUT TO MY MIND, WHEN CONGRESS SET UP THE MSPB, WHICH I KIND OF REMEMBER, IT WAS THINKING OF AN INDIVIDUAL WHO GOT SCREWED OVER IN THE CIVIL SERVICE. IT WASN'T THINKING OF MASSIVE, MASSIVE TERMINATIONS THAT WOULD TAKE YEARS TO ADJUDICATE.

SO IS AN AGENCY ACTION THIS WIDESPREAD WITHIN THE

GOVERNMENT REALLY SOMETHING THAT CONGRESS INTENDED TO CHANNEL

THROUGH THE MERITS SYSTEMS PROTECTION BOARD?

1 03:01PM 2 03:01PM 3 03:01PM 03:01PM 4 5 03:01PM 03:02PM 03:02PM 8 03:02PM 03:02PM 9 03:02PM 10 03:02PM 11 03:02PM 12 03:02PM 13 03:02PM 14 03:02PM 15 03:02PM 16 17 03:02PM 18 03:02PM 03:02PM 19 03:03PM 20 03:03PM 21 03:03PM 22 03:03PM 23 03:03PM 24 03:03PM 25

IF I WERE WRITING ON A CLEAN SLATE I WOULD SAY NO, BUT IT'S NOT A CLEAN SLATE. AND ON THE SLATE THAT WE'VE GOT, PLAINTIFFS LOSE ON JURISDICTION AS TO THE UNIONS.

BUT AS TO THE ORGANIZATIONS, THE PLAINTIFFS WIN. I DO

BELIEVE THAT THE PLAINTIFFS HAVE ORGANIZATIONAL STANDING UNDER

SIERRA CLUB V. MORTON AND ITS PROGENY. AND THEY'VE SHOWED THAT

THE MEMBERS ARE HURT, THE ORGANIZATIONS ARE HURT BY THESE

MASSIVE LAYOFFS -- NOT LAYOFFS, TERMINATIONS. THEY'RE NOT EVEN

LAYOFFS, THEY'RE TERMINATIONS, IN MANY CASES FOR PERFORMANCE,

WHICH IS NOT TRUE.

I JUST WANT TO SAY, IN ONE CASE, FIVE DAYS BEFORE HE WAS TERMINATED FOR PERFORMANCE HE GOT A GLOWING REPORT. THAT WAS A GUY IN THE NSA I THINK.

THAT DOESN'T LOOK RIGHT. THAT'S JUST NOT RIGHT IN OUR
COUNTRY, IS IT, THAT WE RUN OUR AGENCIES WITH LIES LIKE THAT
AND STAIN SOMEBODY'S RECORD FOR THE REST OF THEIR LIFE? WHO IS
GOING TO WANT TO WORK IN A GOVERNMENT THAT WOULD DO THAT TO
THEM?

PROBATIONARY EMPLOYEES ARE THE LIFEBLOOD OF OUR

GOVERNMENT. THEY COME IN AT THE LOW LEVEL, AND THEY WORK THEIR

WAY UP, AND THAT'S HOW WE RENEW OURSELVES AND REINVENT

OURSELVES IN THE GOVERNMENT IS THROUGH PROBATIONARY EMPLOYEES.

THEY'RE THE BRIGHT MINDS THAT COME OUT OF COLLEGE AND PH.D.'S,

THE GENIUSES, AND THEY COME IN AS PROBATIONARY EMPLOYEES AND

MAYBE THEY RISE UP, AND THEY ARE CONTRIBUTING TO OUR COUNTRY

03:03PM 1 2 03:03PM 3 03:03PM 03:03PM 4 5 03:03PM 03:03PM 03:03PM 8 03:04PM 9 03:04PM 03:04PM 10 11 03:04PM 03:04PM 12 13 03:04PM 14 03:04PM 03:04PM 15 03:04PM 16 17 03:05PM 18 03:05PM 03:05PM 19 20 03:05PM 2.1 03:05PM 22 03:05PM 03:05PM 23 03:05PM 24 03:05PM 25

AND THEY WANT TO CONTRIBUTE.

SO WHEN WE TERMINATE PROBATIONARY EMPLOYEES IN A MASSIVE WAY, IT HURTS THE MISSION OF THE AGENCIES WHICH IN TURN, THIS COMES TO THEIR CONCRETE INJURY, IT HURTS THE MISSION OF THESE ORGANIZATIONAL PLAINTIFFS.

SO I THINK THERE IS JURISDICTION AND STANDING WITH RESPECT TO THE ORGANIZATIONAL PLAINTIFFS.

NOW, IN TERMS OF RELIEF, I MIGHT SAY IT BETTER IN

SOMETHING IN WRITING, BUT I DON'T HAVE IT READY YET. BUT I AM

GOING TO HOLD THAT BY WAY OF RELIEF THAT THIS FEBRUARY 14TH

EMAIL COMMUNICATION AND THE JANUARY 20TH COMMUNICATION AND ALL

EFFORTS BY OPM IN SUPPORT THEREOF VIS-A-VIS THE AGENCIES THAT

ARE AFFECTED BY THESE PLAINTIFFS, AND I'VE GOT TO LIMIT IT TO

THOSE PLAINTIFFS AND THOSE AGENCIES, IS ILLEGAL, SHOULD BE

STOPPED, RESCINDED, AND I'M ORDERING OPM TO TELL THOSE AGENCIES

THAT. IT'S ON THE GROUND OF ULTRA VIRES, AND IT'S ALSO ON THE

GROUND THAT IT VIOLATES THE APA AS A -- THEY SHOULD HAVE GONE

THROUGH THE PUBLIC RULE MAKING PROCESS, BUT THAT'S NOT THE MAIN

POINT. THE MAIN POINT IS ULTRA VIRES.

SO I DO NOT HAVE A -- I HAVE NOT TRACED IT OUT. I HAD IT TRACED OUT SOMEWHERE. THE COMMUNICATIONS WOULD ONLY HAVE TO GO FROM OPM TO THE AGENCIES THAT ARE AFFECTED BY THESE ORGANIZATIONAL PLAINTIFFS.

IT'S NOT EVERYBODY IN THE GOVERNMENT. YOU DON'T HAVE EVERYTHING COVERED. I DON'T WANT TO HEAR ARGUMENT. I'M RULING

NOW. 1 03:05PM SO IT WOULD BE THE NATIONAL PARKS SERVICE. IT WOULD BE 2 03:05PM EVERY AGENCY THAT IS INVOLVED WITH THE VETERANS ADMINISTRATION. 3 03:05PM 03:05PM 4 IT WOULD BE BLM, PARK SERVICE, NSF. 5 (DISCUSSION OFF THE RECORD.) 03:06PM THE COURT: MY LAW CLERK IS TELLING ME I MISSPOKE, 03:06PM BUT I DON'T UNDERSTAND WHAT HE'S TALKING ABOUT. SO I'LL FIX IT 03:06PM IN A MEMORANDUM OPINION. 8 03:06PM 03:06PM 9 BUT THAT'S MY RULING FOR TEMPORARY RELIEF. 03:06PM 10 SO I WANT YOU TO COMMUNICATE THIS BACK. 11 NOW, WHAT ABOUT THE DOD? WELL, THE DOD IS NOT A PARTY AND 03:06PM 03:06PM 12 THERE'S NOBODY IN OUR RECORD -- IS THERE ANYONE IN OUR RECORD 03:06PM 13 THAT WAS DOD? I DON'T THINK SO. TELL ME. 14 03:07PM 03:07PM 15 I DON'T WANT TO HEAR ARGUMENT. I JUST WANT TO HEAR AN ANSWER TO MY QUESTION, DO YOU HAVE AN ORGANIZATION THAT TIES 03:07PM 16 INTO DOD? 17 03:07PM MS. LEYTON: IT DEPENDS ON A QUESTION THAT I HAVE. 18 03:07PM 03:07PM 19 THE VOTE VETS DOES REPRESENT MANY FEDERAL EMPLOYEES BECAUSE 20 30 PERCENT OF FEDERAL EMPLOYEES ARE VETERANS, SO THEY HAVE 03:07PM MANY, MANY MEMBERS WHO ARE WORKING AT THE DEPARTMENT OF 21 03:07PM 03:07PM 22 DEFENSE. 03:07PM 23 THE COURT: ALL RIGHT. BASED ON THAT I'M GOING TO 03:07PM 24 SAY THAT I AM ORDERING OPM TODAY TO COMMUNICATE TO DOD TOMORROW 03:07PM 25 BEFORE THESE TERMINATIONS THAT THE JUDGE HAS RULED THAT THIS IS

03:07PM	1	INVALID, THE FEBRUARY 14TH, JANUARY 20TH, AND ALL EFFORTS BY
03:07PM	2	OPM TO ENFORCE IT ARE INVALID PENDING FURTHER ORDER OF THE
03:07PM	3	COURT.
03:07PM	4	NOW, I CAN'T ORDER DOD NOT TO TERMINATE THEM BECAUSE
03:07PM	5	THEY'RE NOT A PARTY BECAUSE YOU DIDN'T BRING THEM IN AS A
03:08PM	6	PARTY, BUT I'M DOING THE BEST I CAN WITH THE DECK I'VE BEEN
03:08PM	7	DEALT.
03:08PM	8	ALL RIGHT. I WANT TO SET A HEARING AT WHICH WE SHOULD
03:08PM	9	HAVE AN EVIDENTIARY HEARING.
03:08PM	10	AND THE GOVERNMENT GETS TO DEPOSE NOT DEPOSE. WE'RE
03:08PM	11	GOING TO HAVE HIM TESTIFY HERE IN COURT.
03:08PM	12	NOW, THE RULES GIVE YOU SAY I'VE GOT TO DO IT WITHIN
03:08PM	13	14 DAYS. I'M WILLING TO DO IT WITHIN 14 DAYS, BUT IF YOU WILL
03:08PM	14	ALL STIPULATE, WE CAN DO IT LATER, I WOULD PREFER TO DO IT
03:08PM	15	LATER.
03:08PM	16	BUT WE'RE GOING TO HAVE EZELL COME OUT HERE AND HE'S GOING
03:08PM	17	TO BE UNDER OATH RIGHT UP THERE AND THESE LAWYERS ARE GOING TO
03:08PM	18	QUIZ HIM. AND IF THERE IS ANY RECORD OF THAT TELEPHONE CALL,
03:08PM	19	IT SHOULD BE PRESERVED AND PRESENTED HERE IN COURT.
03:08PM	20	SO I WANT TO SEE THAT.
03:08PM	21	ALL RIGHT. WHAT IS YOUR I DON'T WANT YOU TO ARGUE
03:09PM	22	LET'S JUST FOCUS ON DO YOU UNDERSTAND WHAT I'M SAYING ABOUT
03:09PM	23	THE TRO?
03:09PM	24	MS. LEONARD: I DO, YOUR HONOR.
03:09PM	25	ONE POINT OF CLARIFICATION. THERE'S ONE MORE

03:09PM	1	ORGANIZATION, MAIN STREET ALLIANCE, THAT IS SMALL BUSINESS, AND
03:09PM	2	THE SMALL BUSINESS ADMINISTRATION
03:09PM	3	THE COURT: THEN THEY SHOULD BE NOTIFIED, SBA SHOULD
03:09PM	4	BE NOTIFIED.
03:09PM	5	MS. LEONARD: AND THEN ALSO, YOUR HONOR, WE WOULD BE
03:09PM	6	HAPPY TO DO THAT HEARING WITHIN 14 DAYS.
03:09PM	7	THE COURT: AM I HEARING 14 DAYS?
03:09PM	8	THE CLERK: YOU ARE, YOUR HONOR.
03:09PM	9	THE COURT: I AM. OKAY. I'M A SENIOR JUDGE, AND
03:09PM	10	I'M NOT HERE EVERY DAY ANYMORE.
03:09PM	11	OKAY. WOULD YOU LIKE TO DO IT IN 14 DAYS?
03:09PM	12	MR. HELLAND: I THINK WE CAN BE I HAVE TO CONSULT
03:09PM	13	WITH AGENCIES.
03:09PM	14	THE COURT: ALL RIGHT.
03:09PM	15	MR. HELLAND: I'M ALSO HAPPY TO CONFER WITH
03:09PM	16	PLAINTIFFS ON THE SCHEDULE. WE CAN SET IT FOR 14 DAYS BUT
03:09PM	17	PERHAPS
03:09PM	18	THE COURT: ALL RIGHT. LET'S SET IT FOR 14 DAYS.
03:09PM	19	WE'LL START IT AT 8:00 A.M. RIGHT HERE.
03:09PM	20	NOW, YOU SHOULD TELL US WHICH ONES OF THEIR MANY
03:10PM	21	DECLARANTS YOU WOULD LIKE TO CROSS-EXAMINE BECAUSE WE'RE GOING
03:10PM	22	TO BE FAIR BOTH WAYS. AND IF THERE'S ANYBODY ELSE IN THE I
03:10PM	23	THINK MAYBE IT WOULD BE NICE TO HAVE SOMEBODY WHO WAS IN THAT
03:10PM	24	PHONE CALL FROM THE AGENCIES, BUT YOU DON'T EVEN KNOW WHO THEY
03:10PM	25	ARE YET.

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MS. LEONARD: IF I MAY, YOUR HONOR, ON THAT POINT?

WOULD WE BE ABLE TO GET EXPEDITED DISCOVERY IN THE FORM OF THE

GOVERNMENT IDENTIFYING THE INDIVIDUALS WHO WERE ON THAT PHONE

CALL WITHIN A COUPLE DAYS SO THAT WE CAN DECIDE --

THE COURT: YES. WHY DON'T WE GIVE THEM UNTIL NEXT TUESDAY AT NOON, JUST THE IDENTIFICATION OF THOSE PEOPLE, AND THEN MAYBE YOU GET TO PICK OUT THREE OR FOUR OF THOSE PEOPLE, AND WE'LL ORDER THEM TO BE HERE AT THE EVIDENTIARY HEARING.

BUT THERE'S NOT TIME TO GO INTO DOCUMENT DISCOVERY AND ALL. THIS IS NOT YOUR BIG ANTITRUST CASE. WE'VE GOT TO BE VERY NARROWLY FOCUSSED.

BUT WOULD YOU LIKE TO DEPOSE ANY -- I THINK YOU SHOULD
THINK ABOUT IT AND LET THEM KNOW AND SAY, HEY, I WANT TO TALK
TO MR. NEUBACHER. IS THAT HIS NAME? HE USED TO BE THE
SUPERVISOR -- I THINK I USED -- I DIDN'T KNOW HIM PERSONALLY,
BUT BACK WHEN I HAD A LOT TO DO WITH YOSEMITE, I THINK HE WAS
THE SUPERINTENDANT, BUT HE'S NOT THERE ANYMORE.

SO YOU PICK OUT ONE. YOU PICK OUT FIVE. AND THEN IT MAY TAKE US MORE THAN ONE DAY, BUT I HOPE WE CAN GET IT ALL DONE IN ONE DAY IN TERMS OF AN EVIDENTIARY HEARING.

I CAN'T ORDER WHAT I'M ABOUT TO SAY BECAUSE WE DON'T HAVE
THE PARTIES IN FRONT OF ME TO GIVE RELIEF, BUT I AM GOING TO
COUNT ON THE GOVERNMENT TO DO THE RIGHT THING AND TO GO A
LITTLE BIT FURTHER THAN I HAVE ORDERED AND TO LET SOME OF THESE
AGENCIES KNOW WHAT I HAVE RULED BECAUSE I WOULD HATE FOR

1 03:12PM 2 03:12PM 3 03:12PM 03:12PM 4 5 03:12PM 6 03:12PM 03:12PM 03:12PM 8 03:12PM 9 03:12PM 10 03:12PM 11 03:12PM 12 03:12PM 13 03:12PM 14 03:12PM 15 03:13PM 16 03:13PM 17 03:13PM 18 03:13PM 19 20 03:13PM 03:13PM 21 03:13PM 22 03:13PM 23

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PROBATIONARY EMPLOYEES TO LOSE THEIR JOB AND FOR THE GOVERNMENT TO BE COMPROMISED. AS I SAID, THESE ARE YOUNG PEOPLE AND PROBATIONARY EMPLOYEES ARE THE LIFEBLOOD OF THESE AGENCIES, AND IT WOULD BE A SHAME FOR SOMEBODY -- FOR THEM TO BE COMPROMISED AND PREJUDICED NOT KNOWING ABOUT THE RULING AT LEAST BY ONE DISTRICT JUDGE OUT IN CALIFORNIA.

I'LL TRY TO GET OUT A MEMORANDUM OPINION THAT EXPLAINS A LITTLE BIT MORE.

OKAY. ARE THERE ANY -- DO YOU UNDERSTAND THE RELIEF GRANTED?

MR. HELLAND: I DO, YOUR HONOR.

THE COURT: ALL RIGHT. ANYTHING YOU WANT TO BRING
UP ABOUT THE SCHEDULE GOING FORWARD?

MS. LEONARD: ONE MORE PIECE OF BUSINESS,

YOUR HONOR. WE HAVE ALREADY USED OUR ONE FREE AMENDMENT AND TO

THE EXTENT THAT WE WISH TO ADD AGENCIES AS RULE 19 DEFENDANTS,

DO WE HAVE LEAVE TO AMEND THE COMPLAINT AGAIN, YOUR HONOR?

THE COURT: YEAH, I'D SAY YOU SHOULD HAVE LEAVE TO

DO THAT BUT THAT'S GOING TO BE -- IT COULD BE A VERY BIG JOB.

BUT, YES, YOU HAVE LEAVE TO AT LEAST MAKE THE MOTION. I'M NOT

GRANTING OR APPROVING IT IN ADVANCE. YOU HAVE LEAVE TO MAKE

THE MOTION.

MS. LEYTON: THANK YOU, YOUR HONOR.

THE COURT: OKAY. WE HAVE NO FURTHER BUSINESS

TODAY. WE HAVE A PLAN FOR GOING FORWARD. GOOD LUCK TO BOTH

03:13PM	1	SIDES.
03:13PM	2	THE CLERK: CLERK COURT IS ADJOURNED.
03:13PM	3	(COURT CONCLUDED AT 3:13 P.M.)
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3	CERTIFICATE OF REPORTER
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7	I, THE UNDERSIGNED OFFICIAL COURT REPORTER OF THE
8	UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF
9	CALIFORNIA, 280 SOUTH FIRST STREET, SAN JOSE, CALIFORNIA, DO
10	HEREBY CERTIFY:
11	THAT THE FOREGOING TRANSCRIPT, CERTIFICATE INCLUSIVE, IS
12	A CORRECT TRANSCRIPT FROM THE RECORD OF PROCEEDINGS IN THE
13	ABOVE-ENTITLED MATTER.
14	Arene Rodriguez
15	Congression and the second sec
16	IRENE RODRIGUEZ, CSR, RMR, CRR CERTIFICATE NUMBER 8074
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18	DATED: FEBRUARY 28, 2025
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