

APPENDIX

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APPENDIX A

PRECEDENTIAL

UNITED STATES COURT OF APPEALS
FOR THE THIRD CIRCUIT

Nos. 21-2963, 21-2964 & 21-3018

SHERELLE TOMAS, Administrator of the Estate of
Terelle Thomas; T.T., a minor, individually, as child of
decedent Terelle Thomas and as his sole survivor

v.

CITY OF HARRISBURG; OFFICE DARIL FOOSE;
OFFICER SCOTT JOHNSEN; OFFICER
ADRIENNE SALAZAR; TRAVIS BANNING;
OFFICER BRIAN CARRIERE; HARRISBURG CITY
POLICE DEPT JOHN DOE POLICE OFFCERS 1-5;
DAUPHIN COUNTY ADULT PROBATION JOHN
DOE SUPERVISORY OFFICER 1-5; DAUPHIN
COUNTY PRISON JOHN DOE PRISON OFFICIALS
1-5; DAN KINSINGER; DAUPHIN COUNTY;
PRIMECARE MEDICAL INC; PRIMECARE JOHN
DOES MEDICAL EMPLOYEES 1-5,

Appellants

Appeal from the United States District Court for the
Middle District of Pennsylvania
(D.C. Civil Action No. 1-20-cv-01178)
District Judge: Honorable Yvette Kane

Argued on January 11, 2023

(1a)

Before: JORDAN, PHIPPS and ROTH, Circuit Judges

(Opinion filed December 6, 2023)

Sheryl L. Brown (ARGUED)

Siana Law

941 Pottstown Pike

Suite 200

Chester Springs, PA 19425

Counsel for Appellants Officer Daril Foose,
Officer Brian Carriere

Fredrick B. Buck (ARGUED)

Rawle & Henderson

1500 Market Street

19th Flor, Centre Square West

Philadelphia, PA 19102

Counsel for Appellants Officer Scott
Johnsen, Officer Adrienne Salazar and
Travis Banning

Kimberly A. Boyer-Cohen (ARGUED)

Marshall Dennehey Warner Coleman & Goggin

2000 Market Street

Suite 2300

Philadelphia, PA 19103

Counsel for Appellant Dan Kinsinger

Kevin V. Mincey

Riley H. Ross, III (ARGUED)

Mincey Fitzpatrick Ross

1650 Market Street

36th Floor

Philadelphia, PA 19103

Counsel for Appellees

OPINION

ROTH, Circuit Judge:

Sherelle Thomas¹ sued the City of Harrisburg; PrimeCare Medical, Inc.; and several individual law enforcement officers (the Officers) on behalf of her decedent relative, alleging that defendants failed both to render medical care and to intervene to prevent a violation of the right to medical care. The Officers moved to dismiss on grounds of qualified immunity. The District Court denied the motion. The court rejected the Officers' claims of qualified immunity because it found that Sherelle Thomas alleged sufficient facts to state her claims and both rights were clearly established at the time of the violations. The Officers appealed, limited to the issue of qualified immunity. Because the District Court correctly denied the Officers' claim of qualified immunity regarding their failure to render medical care claim, we will affirm on that issue. We conclude, however, that the District Court ruled incorrectly when it recognized a claim of failure to intervene. Because neither our Court nor the Supreme Court have recognized the right to intervene in the context of the rendering of medical care, qualified immunity for the Officers on this claim is appropriate and we will remand this claim to the District Court with instructions to dismiss it as to the Officers.

¹ The plaintiffs are Sherelle Thomas as the Administrator of the Estate of Terelle Thomas and Terelle Thomas's minor child. For convenience, we shall speak of the plaintiffs/appellees in the singular as Sherelle Thomas.

I. BACKGROUND

A. Factual Background

Sherelle Thomas, Administrator of the Estate of Terelle Thomas, alleged the following: On December 14, 2019, Harrisburg Police Officer Daril Foose was partnered with Adult Probation Officer Dan Kinsinger. At approximately 6:15 p.m., Foose observed Terelle Thomas (Thomas) and another man walk from a bar and enter a vehicle as passengers. Foose followed the vehicle and made a traffic stop. Foose then noted that Thomas “spoke to her as if he had ‘cotton mouth’ and had a large amount of an unknown item inside his mouth.”² She also observed “strands in his mouth that were almost like gum and paste,” that his lips were “pasty white,” and that his “Face was covered with a white powdery substance.”³ She believed that Thomas had ingested something and was concealing it in his mouth.⁴ As a result, Probation Officer Kinsinger detained Thomas, during which time Thomas “spit out a white liquid.”⁵ Officer Foose then concluded that Thomas had “ingested a large amount of cocaine.”⁶ However, Thomas told Officer Foose “that the only drugs on his person was a small amount of marijuana and that his lips were white because he had consumed a candy cigarette.”⁷ Officer Foose quickly concluded this was a lie because she “observed cocaine rocks fall out

² Appx. 071.

³ App. 071.

⁴ See Appx. 102 (Officer Foose stated that Thomas spit out “a white liquid that resembled crack cocaine attempted (sic) to be swallowed” and that “Thomas’s mouth indicted (sic) to me that he had ingested a large amount of cocaine.”).

⁵ Appx. 071.

⁶ Appx. 071.

⁷ Appx. 072.

of...Thomas's shirt...and she failed to find any candy cigarettes."⁸

During Thomas's detention, four additional officers (Corporal Scott Johnsen and Officers Adrienne Salazar, Travis Banning, and Brian Carriere) arrived at the scene. Probation Officer Kinsinger and Officer Foose informed each officer that they believed that Thomas had ingested cocaine. Officer Salazar independently arrived at the same conclusion after observing a white powdery substance covering Thomas's lips, and informed Thomas that ingesting cocaine could have an "ill effect" on Thomas's health.⁹ Corporal Johnsen "acknowledged the seriousness of ingesting cocaine by warning . . . Thomas that he could possibly die from ingesting drugs."¹⁰ Officer Banning also observed a "large amount of white residue around and on . . . Thomas' lips," and did not find any evidence of candy cigarettes.¹¹ Based on their observations, the Officers filed police reports indicating Thomas's cocaine ingestion, and Officer Foose prepared and signed an Affidavit of Probable Cause noting that she had observed Thomas consume "crack cocaine in order to conceal it from police."¹²

The Officers jointly determined that Thomas should be transferred to Dauphin County Booking Center at the Dauphin County Prison for detention and processing. Dauphin County contracts with PrimeCare to provide limited medical care to individuals at Dauphin County

⁸ Appx. 072. The Officers found additional crack cocaine rocks in the car where he had been sitting, as well as a digital scale with cocaine residue on it and a clear plastic baggie with marijuana inside it.

⁹ Appx. 072-73.

¹⁰ Appx. 072

¹¹ Appx. 073.

¹² Appx. 115.

Prison. PrimeCare does not have hospital features such as x-ray or CT machines but instead transfers individuals to a nearby hospital for testing and treatment. In addition, Harrisburg Police Department policy dictates that officers take arrestees to the hospital if the arrestees have “consumed illegal narcotics in a way that could jeopardize their health and welfare.”¹³ Despite this policy and the observations noted above, the Officers did not take Thomas to the hospital. Instead, Officer Carriere arrested Thomas and transported him to Dauphin County Booking Center. En route, Thomas told Officer Carriere that he was hot despite an outdoor temperature of 46 degrees.¹⁴ Officer Carriere opened the window.

Upon arrival at the Dauphin County Booking Center, Officer Carriere informed prison officials and medical staff there that Thomas “may have swallowed crack cocaine.”¹⁵ The officials and PrimeCare staff noted that Thomas had white powder covering his lips, but they also failed to send Thomas to a hospital. Instead, the officials placed Thomas in a cell without any medical care or observation. Less than two hours after Thomas’s arrest, surveillance video showed Thomas falling backwards onto the floor, hitting his head, and suffering cardiac arrest. Only then did officials transport Thomas to UPMC Pinnacle Harrisburg Hospital, where he died three days later. His cause of death was “cocaine and fentanyl toxicity.”¹⁶

¹³ Appx. 075.

¹⁴ Thomas also alerted Officer Carriere of his seizure disorder.

¹⁵ Appx. 078.

¹⁶ Appx. 079. Officer Foose was advised that medical personnel “sucked 40 ml of cocaine out of Thomas enroute to the hospital that he had ingested.” Appx. 103.

B. Procedural History

Sherelle Thomas sued numerous parties after her relative's death. Several defendants moved to dismiss the Complaint, and the District Court granted the motions. Sherelle Thomas then filed an Amended Complaint. The Amended Complaint asserted various state and federal claims against several defendants, including the Officers. Only Count IV (Fourteenth Amendment; Failure to Render Medical Care) and Count I (Fourteenth Amendment; Failure to Intervene) are relevant to this appeal.

The Amended Complaint drew six motions to dismiss and one motion for judgment on the pleadings and three other motions, each of which the District Court denied in full.¹⁷ As relevant to this appeal, the District Court found that the Officers were not entitled to qualified immunity on the failure to intervene and failure to render medical care claims because the rights are clearly established, and the Amended Complaint states facts sufficient to allege that the Officers violated these rights. Officers Johnsen, Salazar, Banning, Foose, and Carriere, and Probation Officer Kinsinger filed a collateral appeal, limited to the issue of qualified immunity.

II. JURISDICTION

The District Court had subject matter jurisdiction under 28 U.S.C. §§ 1331 and 1343(a)(3). Sherelle Thomas moved to dismiss this appeal for lack of appellate jurisdiction. We will deny the motion because “a district court’s denial of a claim of qualified immunity, to the

¹⁷ During the pendency of the motions, Sherelle Thomas requested to voluntarily dismiss the City of Harrisburg from the suit. As a result, the District Court dismissed the claims against the City of Harrisburg with prejudice.

extent that it turns on an issue of law, is an appealable ‘final decision’ within the meaning of 28 U.S.C. § 1291 notwithstanding the absence of a final judgment.”¹⁸ Accordingly, we have jurisdiction under § 1291.

III. DISCUSSION

The Officers contend that they are entitled to qualified immunity on the failure to render medical care and failure to intervene claims. We review a district court’s denial of a motion to dismiss on qualified immunity grounds de novo “as it involves a pure question of law.”¹⁹ In doing so, we must accept Sherelle Thomas’s allegations as true and draw all inferences in her favor.²⁰

At the motion to dismiss stage, federal and state officials are entitled to qualified immunity unless (1) the “facts, taken in the light most favorable to the plaintiff, demonstrate a constitutional violation,”²¹ and (2) the alleged right was clearly established at the time of the violation.²² Because Sherelle Thomas alleged a violation of the constitutional right to medical care, made applicable in this case to all the Officers due to their knowledge of Thomas’s obvious consumption of a large amount of cocaine, the Officers are not entitled to qualified immunity

¹⁸ *Mitchell v. Forsyth*, 472 U.S. 511, 530 (1985). See also *Ashcroft v. Iqbal*, 556 U.S. 662, 672 (2009) (“[A] district court’s order rejecting qualified immunity at the motion-to-dismiss stage of a proceeding is a ‘final decision’ within the meaning of § 1291.”); *Dennis v. City of Philadelphia*, 19 F.4th 279, 285 (3d Cir. 2021) (holding that the denial of a motion to dismiss based on qualified immunity can be a reviewable collateral order).

¹⁹ *Dennis*, 19 F.4th at 284 (quoting *James v. City of Wilkes-Barre*, 700 F.3d 675, 679 (3d Cir. 2012)).

²⁰ *Id.* (citing *George v. Rehiel*, 738 F.3d 562, 571 (3d Cir. 2013)).

²¹ *Couden v. Duffy*, 446 F.3d 483, 492 (3d Cir. 2006).

²² *Ashcroft v. al-Kidd*, 563 U.S. 731, 735 (2011).

on the claim of failure to render medical care. However, the District Court erred in finding that the failure to intervene claim involved a constitutional violation. We have not recognized a cause of action for such a purported constitutional violation.

A. Failure to Render Medical Care²³

1. Violation of the Constitutional Right to Medical Care

To plead a violation of the right to medical care, an individual must allege (1) “a serious medical need” and (2) “acts or omissions by [individuals] that indicate a deliberate indifference to that need.”²⁴ A serious medical need is “one that has been diagnosed by a physician as requiring treatment or one that is so obvious that a layperson would easily recognize the necessity for a doctor’s attention.”²⁵ Deliberate indifference is a subjective standard consistent with recklessness.²⁶ It requires both that an individual be aware of facts from which the inference could be drawn of a substantial risk

²³ As a basic legal standard, the Supreme Court has held that the Eighth Amendment protects a prisoner’s serious medical needs. *Estelle v. Gamble*, 429 U.S. 97, 103–04 (1976). Because the Fourteenth Amendment affords pretrial detainees protections at least as great as those available to inmates under the Eighth Amendment, we will review Sherelle Thomas’s claims for failure to render medical care under the Fourteenth Amendment by applying the same standard used to evaluate claims brought under the Eighth Amendment. *See Natale v. Camden Cnty. Corr. Facility*, 318 F.3d 575, 581–82 (3d Cir. 2003).

²⁴ *Natale*, 318 F.3d at 582; *Rouse v. Plantier*, 182 F.3d 192, 197 (3d Cir. 1999).

²⁵ *Monmouth Cnty. Corr. Inst. Inmates v. Lanzaro*, 834 F.2d 326, 247–48 (3d Cir. 1987) (quoting *Pace v. Fauver*, 479 F.Supp. 456, 458 (D.N.J.1979), *aff’d*, 649 F.2d 860 (3d Cir. 1981)).

²⁶ *Natale*, 318 F.3d at 582.

and that the individual actually draws that inference.²⁷ In inadequate medical care cases, we have specifically found deliberate indifference where objective evidence of a serious need for care is ignored and where “necessary medical treatment is delayed for non-medical reasons.”²⁸

We will look to the allegations of the Complaint to determine the adequacy of Sherelle Thomas’s pleading of such a violation. She described numerous facts demonstrating a serious medical need. The facts she has alleged support the position that a layperson in the Officers’ situation²⁹ would have been aware both of the danger of cocaine ingestion and of the fact that Thomas had ingested cocaine.

As set forth in the Amended Complaint, Officer Foose’s statements to Officers Salazar, Banning, and Carriere, as well as her signed Affidavit of Probable Cause, are sufficient to support the allegation that Officer Foose believed that Thomas ingested cocaine. Her belief was based on multiple observations of Thomas: a large amount of an unknown substance was in his mouth, his lips were pasty white, his face was covered with a white powdery substance, cocaine rocks fell from his shirt, and his candy cigarette explanation was not plausible.³⁰ She

²⁷ *Id.*

²⁸ *Id.* (quoting *Lanzaro*, 834 F.2d at 347).

²⁹ Qualified immunity is an individual defense so that we independently analyze the conduct of each officer. *Rouse*, 182 F.3d at 200.

³⁰ At oral argument, the Officers suggested that Thomas may have consumed a small amount of cocaine and thus there was no serious medical need. However, at this stage, we must accept Sherelle Thomas’s pleaded facts and take all inferences in her favor. As a result, we rely on the contention that Thomas consumed a large amount of cocaine, witnessed by various Officers.

also observed him spit out a “white liquid that resembled crack cocaine attempted (sic) to be swallowed.”³¹

The Amended Complaint also alleged that Officers Johnsen, Salazar, Banning, and Carriere and Probation Officer Kinsinger believed that Thomas had ingested a significant quantity of cocaine. A layperson would have known that created a serious medical need. Like Officer Foose, Probation Officer Kinsinger notified another officer of this belief after observing Thomas. Officer Salazar also observed a white powdery substance on Thomas’s lips, and both Officers Salazar and Johnsen verbalized their belief that Thomas had ingested cocaine. Officer Banning observed a “large amount of white residue around and on his lips” and found no evidence of candy cigarettes.³² Moreover, after Officer Carriere was notified by the other officers that Thomas had ingested cocaine, Thomas told Officer Carriere that he was overheating despite the cold weather outside, an indication that he was in physical distress and in need of medical attention. In view of the above allegations, the Officers cannot credibly argue that Thomas’s denial that he ingested cocaine, taken in the light most favorable to Sherelle Thomas, would negate the conclusion that a layperson would believe that he had, in fact, ingested a significant amount of cocaine and therefore had a serious medical need. Ironically, an arrestee, who consumed drugs for the purpose of concealing them, would probably deny having done so.

³¹ Appx. 102.

³² Appx. 106. *Cf. Watkins v. Battlecreek*, 273 F.3d 682, 686 (6th Cir. 2001) (rejecting claim of serious medical need and deliberate indifference at the summary judgment stage where officers did not witness ingestion and decedent “provided rational explanations for his behavior”).

Having established objective evidence of a serious medical need, the Amended Complaint alleged facts to support that the Officers were deliberately indifferent to that need. First, each Officer was aware of numerous facts from which one could draw an inference of a substantial risk to Thomas's health. In view of the undisputed evidence of record, the Officers fail in their argument that Thomas's alleged lack of observable symptoms negate the facts from which an inference of a substantial risk to Thomas's health could be drawn.

Second, the Complaint alleges that each Officer actually drew the inference of a substantial risk to Thomas's health. Cocaine ingestion poses an obvious health risk,³³ and the Amended Complaint asserts that at least two officers, Corporal Johnsen and Officer Salazar, publicly drew such an inference in the presence of the other Officers, acknowledging that ingestion could lead to an "ill effect" on health or to death.³⁴ The Complaint alleges adequate circumstantial evidence to suggest that the remaining officers made, or should have made, a similar inference.

Finally, the Complaint alleges that the Officers ignored evidence of this risk and delayed medical care by deciding to book Thomas and by taking him to a booking center that was ill-equipped to handle emergencies. Moreover, this decision was in direct violation of the

³³ *Rhinehart v. Scutt*, 894 F.3d 721, 738 (6th Cir. 2018) ("A jury is entitled to 'conclude that a prison official knew of a substantial risk from the very fact that the risk was obvious.' And if a risk is well-documented and circumstances suggest that the official has been exposed to information so that he must have known of the risk, the evidence is sufficient for a jury to find that the official had knowledge." (citation omitted) (quoting *Farmer v. Brennan*, 511 U.S. 825, 842-43 (1994))).

³⁴ Appx. 072-073.

department policy cited in the Complaint, which states that individuals who have consumed narcotics should be taken to the hospital if the narcotic consumed could jeopardize their health.³⁵

These facts distinguish this case from those the Officers cite in opposition to a holding that there was a constitutional violation. Most of these cases involved officers who demonstrated no actual belief of narcotic ingestion or officers who failed to draw an inference of substantial risk.³⁶ Because there are sufficient allegations here from which to find deliberate indifference, as well as a serious medical need, Sherelle Thomas has plausibly alleged a violation of the right to medical care.

2. Clearly Established Right

However, before the Officers can be denied qualified immunity from being sued for deliberate indifference to a

³⁵ Other police departments have similar policies, demonstrating a broad view of narcotic ingestion as a serious medical need. *See, e.g.*, New York City Police Department, Patrol Guide: Prisoners Requiring Medical/Psychiatric Treatment 5 (Jun. 1, 2016), *available at* <https://www.nyc.gov/html/ccrb/downloads/pdf/pg210-04-prisoner-requiring-medical-psychiatric-treatment.pdf> (“When a uniformed member of the service observes or suspects that a prisoner has ingested a narcotic or other dangerous substance, the prisoner will be transported from the place of arrest DIRECTLY to the nearest hospital facility . . . UNDER NO CIRCUMSTANCES will a prisoner who has ingested a narcotic or other dangerous substance be transported to the command for arrest processing prior to receiving medical treatment.”).

³⁶ *See, e.g., Nykiel v. Borough of Sharpsburg*, 778 F. Supp. 2d 573, 585 (W.D. Pa. 2011) (rejecting claim on summary judgment where one sole fact, witnessed by one officer, suggested cocaine ingestion and officers requested medical assistance once observing additional signs of overdose); *Watkins*, 273 F.3d at 686 (finding qualified immunity on summary judgment where the evidence did not sufficiently establish that any of the officers believed that the decedent swallowed drugs).

serious medical need, the constitutional right violated must be clearly established.³⁷ In other words, qualified immunity operates “to ensure that before officers are subjected to suit, they are on notice their conduct is unlawful.”³⁸

The District Court properly recognized the “right to medical care for persons in custody of law enforcement.”³⁹ The Supreme Court has established such a right, as have we.⁴⁰ There has not yet, however, been a recognition by this Court of the right to medical care after the ingestion of drugs. That then is the issue that we must determine here: Has such a right been clearly established?

The Officers suggest we should articulate the right as follows:

whether Mr. Thomas had a constitutional right established “beyond debate” to be taken to a hospital emergency room for treatment when none of the officers witnessed him ingest drugs, he repeatedly denied cocaine ingestion even when warned it could cause his death, his companions denied seeing cocaine, he denied experiencing symptoms consistent with cocaine or fentanyl toxicity, he did not request medical care, showed no overt signs of being in medical distress and was taken directly to the prison

³⁷ *Saucier v. Katz*, 533 U.S. 194, 201, 206 (2001).

³⁸ *Id.* at 202, 206 (explaining that a right is clearly established when “it would be clear to a reasonable officer that his conduct was unlawful in the situation he confronted”).

³⁹ *See* Appx. 030.

⁴⁰ *See DeShaney v. Winnebago Cnty. Dep’t of Soc. Servs.*, 489 U.S. 189, 198, 200 (1989); *Estelle*, 429 U.S. at 103–04; *Natale*, 318 F.3d at 582; *Lanzaro*, 834 F.2d at 347.

booking center where he was assessed medically and cleared by the prison’s medical staff to remain.⁴¹

The law, however, does not require such specificity. Although the Officers are correct that the right must be defined beyond a high level of generality,⁴² there need not be “a case directly on point for a right to be clearly established.”⁴³ “A public official,’ after all, ‘does not get the benefit of “one liability-free violation” simply because the circumstance of his case is not identical to that of a prior case.”⁴⁴ Instead, the law requires only that the right “is sufficiently clear that a reasonable official would understand that what he is doing violates that right.”⁴⁵ That standard is met when a violation is “so obvious” it becomes likewise evident that a clearly established right is in play, “even in the absence of closely analogous precedent.”⁴⁶ As a result, qualified immunity is not appropriate when the case in question presents “extreme circumstances” to which “a general constitutional rule already identified in the decisional law may apply with obvious clarity.”⁴⁷ That is the case before us.

⁴¹ Br. of Appellants Johnsen, Salazar, and Banning 25.

⁴² See *Mullenix v. Luna*, 577 U.S. 7, 12 (2015).

⁴³ *Rivas-Villegas v. Cortesluna*, 142 S. Ct. 4, 7–8 (2021) (quoting *White v. Pauly*, 580 U.S. 73, 79 (2017)).

⁴⁴ *Mack v. Yost*, 63 F.4th 211, 233 (3d Cir. 2023) (quoting *Peroza-Benitez v. Smith*, 994 F.3d 157, 166 (3d Cir. 2021)).

⁴⁵ *Id.* at 231 (quoting *Peroza-Benitez*, 994 F.3d at 165); *Pauly*, 580 U.S. at 79–80 (noting that “general statements of the law are not inherently incapable of giving fair and clear warning”).

⁴⁶ *Mack*, 63 F.4th at 232 (quoting *Schneyder v. Smith*, 653 F.3d 313, 330 (3d Cir. 2011)).

⁴⁷ *Brosseau v. Haugen*, 543 U.S. 194, 199 (2004); *Hope v. Pelzer*, 536 U.S. 730, 741 (2002).

We may rely on general principles to find that the facts here present a violation that is “so obvious” “that every objectively reasonable government official facing the circumstances would know that the [Officers’] conduct. . . violate[d] federal law when [they] acted.”⁴⁸ In such a case, “general standards can ‘clearly establish’ the answer, even without a body of relevant case law.”⁴⁹ In other words, “officials can still be on notice that their conduct violates established law even in novel factual circumstances.”⁵⁰

As applied to the facts of this case, we hold therefore that when an officer is aware of the oral ingestion of narcotics by an arrestee under circumstances suggesting the amount consumed was sufficiently large that it posed a substantial risk to health or a risk of death, that officer must take reasonable steps to render medical care.⁵¹ In this case, that care would have been to take the arrestee

⁴⁸ *Mack*, 63 F.4th at 232 (quoting *Schneyder*, 653 F.3d at 330).

⁴⁹ *Brosseau*, 543 U.S. at 199.

⁵⁰ *Hope*, 536 U.S. at 741.

⁵¹ See *DeShaney*, 489 U.S. at 198, 200; *Estelle*, 429 U.S. at 103–04; *Natale*, 318 F.3d at 582; *Lanzaro*, 834 F.2d at 347; *Sandoval v. County of San Diego*, 985 F.3d 657, 680 (9th Cir. 2021) (deriving the right to medical care following the ingestion of narcotics from the general right to medical care); *Reynolds v. Mun. of Norristown*, No. 15-cv-0016, 2019 WL 1429550, at *8–10 (E.D. Pa. Mar. 28, 2019); *de Tavaréz v. City of Fitchburg*, 2014 WL 533889, at *4 (D. Mass. Feb. 6, 2014) (holding that it is obvious that the right to medical care requires officers to provide medical care to those who ingested narcotics); *Border v. Trumbull Cnty. Bd. Of Comm’rs*, 414 F.App’x 831, 839 (6th Cir. 2011) (establishing right to medical care where prisoner showed signs that he was intoxicated).

to a hospital, as provided for in the Harrisburg Police Department policy.⁵²

For the above reasons we will affirm the District Court's denial the Officers' claims for qualified immunity.

B. Failure to Intervene

The Officers contend that the District Court improperly denied their motion to dismiss because (1) Sherelle Thomas cannot adequately plead a violation of failure to intervene to prevent a violation of the right to medical care where no such cause of action exists and (2) there is no clearly established right to intervention in the context of medical care.

The District Court does not directly address whether individuals have a clearly established right to intervention. We agree with the Officers that we have not recognized any such right, nor has the Supreme Court. Though we have recognized a right to have a government actor intervene when the underlying constitutional violation involves excessive force or sexual assault of a person in custody or detention, we have since concluded that our precedent does not establish, let alone clearly establish, a right to intervention in other contexts.⁵³

Because there is no clearly established right to intervention in the medical context, we need not address

⁵² See *Hope*, 536 U.S. at 741–42 (relying on general principles coupled with Department of Corrections regulations and reports to find that the violation was obvious).

⁵³ *Weimer v. County of Fayette*, 972 F.3d 177, 190–91 (3d Cir. 2020) (finding that the right to intervene, which exists against uses of excessive force, has not been clearly extended to intervention to prevent unconstitutional investigations); see also *Ricks v. Shover*, 891 F.3d 468, 479 (3d Cir. 2018) (extending the right to intervention to the “right to be protected by state officials aware of ongoing sexual

the Officers' contention that Sherelle Thomas has failed to plausibly allege a violation of such a right.^{54 55}

Because there is not a clearly established right to intervention to prevent a violation of the right to medical care, the Officers are entitled to qualified immunity as to Sherelle Thomas's failure to intervene claim.

IV. CONCLUSION

For the foregoing reasons, we will affirm in part and reverse in part the District Court's order denying qualified immunity.

assault" in a case dealing with a prisoner); *E.D. v. Sharkey*, 928 F.3d 299, 307–08 (3d Cir. 2019) ("agree[ing] that a[n immigration] detainee's right to be protected by state officials aware of ongoing sexual assault was clearly established").

⁵⁴ *Pearson v. Callahan*, 555 U.S. 223, 236 (2009).

⁵⁵ Because in the process of considering qualified immunity, we have determined that we have not recognized a constitutional duty to intervene to prevent the violation of the right to medical care, we will remand this claim to the District Court with instructions to dismiss it.

Moreover, on the facts here, a claim for failure to intervene would be almost identical to the underlying claim of failure to render medical care: It would have been virtually impossible for any of the Officers to have had knowledge of an ongoing violation of a right to medical care without themselves participating in that violation.

PHIPPS, *Circuit Judge*, dissenting in part.

I do not believe that it is clearly established that the Due Process Clause of the Fourteenth Amendment imposes a duty on law enforcement officers to transport a detained suspect who ingested drugs to a *hospital*. The Majority Opinion disagrees and holds the transportation-to-a-hospital rule is so obvious that it precludes qualified immunity for the officers who took Thomas to a detention center with medical staff on hand. I respectfully dissent for the reasons below.

The lynchpin of the qualified immunity analysis is not so much the first prong – whether a violation of a federal right has occurred – because that rises and falls with the merits of the action. *See Pearson v. Callahan*, 555 U.S. 223, 236 (2009) (identifying the two prongs and holding that they may be considered in either order). Rather, qualified immunity does most of its work through the second prong – whether the violation of a federal right has been clearly established. *See id.* The mainline method of proving that a right is clearly established at the second prong relies on the notice provided to government officials from the articulation of the constitutional right in question at an appropriate level of specificity by either binding precedent or a robust consensus of persuasive authority. *See Ashcroft v. al-Kidd*, 563 U.S. 731, 741–42 (2011) (quoting *Wilson v. Layne*, 526 U.S. 603, 617 (1999)); *see also City of Escondido v. Emmons*, 139 S. Ct. 500, 503 (2019) (per curiam); *District of Columbia v. Wesby*, 138 S. Ct. 577, 589–90 (2018); *Anderson v. Creighton*, 483 U.S. 635, 640 (1987). But here, the Majority Opinion offers no precedent for the proposition that as of December 14, 2019, the Due Process Clause required that officers

transport to a hospital a detained suspect who appears to have ingested drugs.⁵⁶

Without any caselaw support, the Majority Opinion resorts to the extraordinary-circumstances exception – an argument not raised by Thomas’s Estate. Under the exception, which is available only in “exceedingly rare cases,” a federal right may be clearly established for purposes of the second prong even in the absence of controlling precedent or a robust consensus of persuasive authority if the wrongdoing is “so obvious that ‘every objectively reasonable government official facing the circumstances would know that the official’s conduct did violate federal law when the official acted.’” *Schneyder v. Smith*, 653 F.3d 313, 330 (3d Cir. 2011) (quoting *Vinyard v. Wilson*, 311 F.3d 1340, 1351 (11th Cir. 2002)); *see also Mack v. Yost*, 63 F.4th 211, 233 (3d Cir. 2023).

The Supreme Court has applied the extraordinary circumstances exception very differently than the Majority Opinion now does. In *Hope v. Pelzer*, 536 U.S. 730 (2002), the Supreme Court held that tying a shirtless prisoner to a hitching post in the Alabama sun for seven hours without bathroom breaks and with only one or two offers of water was an obvious violation of the Eighth Amendment’s prohibition on cruel and unusual punishment. *Id.* at 734–35. Even without materially similar precedent, the Supreme Court concluded that right was clearly violated due to the “obvious cruelty inherent in th[e] practice.” *Id.* at 745. Similarly, in *Taylor*

⁵⁶ The most comparable cases involving suspects suffering overdoses are both from the Ninth Circuit and they reached different outcomes – both after the events of this case. *Compare Sandoval v. Cnty. of San Diego*, 985 F.3d 657, 680–81 (9th Cir. 2021), with *J.K.J. v. City of San Diego*, 42 F.4th 990, 1001 (9th Cir. 2021), *reh’g en banc granted, opinion vacated*, 59 F.4th 1327 (9th Cir. 2023).

v. Riojas, 141 S. Ct. 52 (2020), the Supreme Court held that “any reasonable officer should have realized” that it was unconstitutional to confine an inmate for six days in two cells – one, which “was covered, nearly floor to ceiling in a massive amount of feces,” and another, which was “frigidly cold” and required the inmate to sleep naked on a sewage-covered floor. *Id.* at 54 (quotations omitted).

But under the Eighth Amendment standard, which the Majority Opinion applies to the due process claims here, the defendant law enforcement officers did not act with such obvious cruelty. Thomas exhibited no plain symptoms of distress. And he responded coherently to inquiries by other later-arriving officers. The only time he expressed physical discomfort was en route to the booking center, which had on-site medical staff. During that ride, Thomas communicated to the officer that he felt hot and requested the officer to roll down the window despite an outside temperature of forty-six degrees. And after Thomas arrived at the detention center, not even the examining nurse realized the urgency of the situation. Under these circumstances, the response by law enforcement officers – who interacted with Thomas to varying degrees and who are not medical professionals – falls well short of the obvious cruelty alleged in *Hope* and *Taylor*.

Despite invoking the extraordinary circumstances exception, the Majority Opinion does not attempt to construe defendants’ conduct as obvious cruelty. Instead, it concludes that a due process violation was obvious based on allegations that the Harrisburg Police Department had “a policy to take an arrestee to the hospital rather than the booking center if they have consumed illegal narcotics in a way that could jeopardize their health and welfare.” Am. Compl. ¶ 73 (App. 75). The Majority Opinion relies on those allegations about the

policy – not to demonstrate obvious cruelty – but rather to show that defendants were on notice that they should have taken Thomas to a hospital, instead of the detention center, which had medical staff on hand. The extraordinary circumstances exception, however, is not such a broad workaround for the second prong: a municipal policy cannot substitute for controlling precedent or a robust consensus of persuasive authority as a means of providing notice that a constitutional right is clearly established. Moreover, any notice provided by the policy was not of constitutional dimension – the policy relayed only the Harrisburg Police Department’s presumptive action plan under the circumstances, and it lacks force of law. Thus, that policy does not set a constitutional standard of conduct for the Harrisburg Police Department, much less for every law enforcement agency operating within this Circuit’s geographical bounds. Such an approach inverts the role of the Constitution as the highest law of the land: constitutional protections should inform police policies; the policy of one police department does not define the constitutional standard of conduct for an entire circuit.

For these reasons, I believe that the Majority Opinion errs in holding that it was clearly established as of December 2019 that law enforcement officers must transport to a hospital a detained suspect appearing to have previously ingested illegal drugs. And here, because the allegations do not identify obvious cruelty, the officers should receive qualified immunity.

APPENDIX B

[FILED: OCTOBER 15, 2021]

IN THE UNITED STATES DISTRICT COURT FOR
THE MIDDLE DISTRICT OF PENNSYLVANIA

SHERELLE THOMAS, :
ADMINISTRATOR OF : No. 1:20-cv-01178
THE ESTATE OF :
TERELLE THOMAS : (Judge Kane)
and T.T., a minor, :
individually, as a child of :
decedent Terelle Thomas :
and as his sole survivor, :
Plaintiffs :
v. :
HARRISBURG CITY :
POLICE :
DEPARTMENT, *et al.*, :
Defendants :

MEMORANDUM

Presently before the Court are six (6) motions to dismiss for failure to state a claim pursuant to Federal Rule of Civil Procedure 12(b)(6) brought by: (1) Defendant City of Harrisburg (“Defendant City”) (Doc. No. 55); (2) Defendant Officers Daril Foose (“Foose”) and Brian Carriere (“Carriere”) (Doc. No. 56); (3) Defendant Officers Scott Johnsen (“Johnsen”), Adrienne Salazar (“Salazar”), and Travis Banning (“Banning”) (Doc. No. 54); (4) Defendant Probation Officer Dan Kinsinger (“Kinsinger”) (Doc. No. 57); and (5) Defendant PrimeCare Medical, Inc. (“PrimeCare”) (Doc. Nos. 87, 90). Defendant

Dauphin County (“Defendant County”) has filed a motion for judgment on the pleadings. (Doc. No. 73.) Also before the Court are: (1) PrimeCare’s motion to strike Plaintiffs’ amended certificate of merit in support of their state law claims (Doc. No. 98); (2) a joint motion to strike Plaintiffs’ notices of supplemental authority (Doc. Nos. 95, 96, 97) brought by Defendants Foose, Carriere, Johnsen, Salazar, and Banning (Doc. No. 101); and (3) Plaintiffs’ motion for leave to file an untimely opposition to PrimeCare’s motion to strike (Doc. No. 104). For the reasons that follow, the Court will deny the motions.

I. BACKGROUND

A. Procedural Background

Plaintiffs Sherelle Thomas, administrator of the estate of Terelle Thomas, and T.T., a minor, as child and sole survivor of decedent Terelle Thomas, initiated the above-captioned action by filing a complaint in this Court on July 10, 2020. (Doc. No. 1.) Plaintiffs’ complaint asserted various state law claims as well as federal claims against Defendants pursuant to 42 U.S.C. § 1983 arising from the circumstances surrounding the death of Terelle Thomas (“Decedent”). (*Id.*) The Court dismissed Plaintiffs’ complaint on February 23, 2021. (Doc. No. 50.) The order terminated Dauphin County Adult Probation as a defendant on sovereign immunity grounds, but granted Plaintiffs leave to file an amended complaint to rectify all other pleading deficiencies identified by the Court. (*Id.*) Plaintiffs subsequently filed an amended complaint adding PrimeCare and PrimeCare John Doe Employees as defendants. (Doc. No. 52.) Plaintiffs’ amended complaint asserts: (1) a federal claim for failure to intervene against Defendant Officers Foose, Kinsinger, Johnsen, Salazar, Banning, Carriere, and various John Doe Officers and PrimeCare employees (collectively the

“Individual Defendants”) (Count I); (2) claims for failure to train, supervise, control, or discipline against Defendant County and Defendant City (collectively the “Government Defendants”) as well as PrimeCare, John Doe Dauphin County Adult Probation (“DCAP”) Supervisory Officers, John Doe Prison Officials, John Doe PrimeCare employees, and Harrisburg Police John Does (Counts II and III); (3) a claim for failure to render medical care against the Individual Defendants (Count IV); and (4) state law claims for medical negligence, wrongful death, and survival action against PrimeCare and PrimeCare John Does (Counts V, VI, and VII). (*Id.*)

Defendants Banning, Johnsen, Salazar, Carriere, Foose, and Defendant City filed motions to dismiss Plaintiffs’ amended complaint on April 8, 2021. (Doc. Nos. 54, 55, 56.) Defendant Kinsinger filed a motion to dismiss the following day. (Doc. No. 57.) On April 15, 2021, Defendant County filed an answer to the amended complaint with affirmative defenses and a crossclaim against all other Defendants. (Doc. No. 58.) All other Defendants filed responses to Defendant County’s answer (Doc. Nos. 68, 70, 71, 72), after which Defendant County filed a motion for judgment on the pleadings (Doc. No. 73).

On May 5, 2021, PrimeCare filed a notice of intention to file a motion to dismiss Plaintiffs’ state law claims for failure to file a certificate of merit pursuant to Pennsylvania law. (Doc. No. 69.) Pursuant to the deadline PrimeCare provided in the notice, PrimeCare filed a motion to dismiss on June 14, 2021.¹ (Doc. No. 87.)

¹ The record is somewhat unclear on this point as PrimeCare’s notice indicates a deadline of June 4, 2021, but PrimeCare’s later submissions to the Court indicate that Plaintiffs requested extensions

Plaintiffs subsequently filed a certificate of merit. (Doc. No. 89.) When PrimeCare filed a supplemental motion to dismiss on June 23, 2021 (Doc. No. 90), Plaintiffs filed an amended certificate of merit (Doc. No. 92). PrimeCare then filed a motion to strike Plaintiffs' amended certificate of merit. (Doc. No. 98.) On July 3, 2021, Plaintiffs filed three notices of supplemental authority in support of their opposition to the pending motions to dismiss, alerting the Court to a June 28, 2021 decision of the United States Supreme Court. (Doc. Nos. 95, 96, 97.) On July 12, 2021, the Individual Defendants filed a joint motion to strike Plaintiffs' supplemental filings for noncompliance with the Local Rules of this Court. (Doc. No. 101.) On July 28, 2021, Plaintiffs filed a revised notice of supplemental authority in response to the arguments raised in the Individual Defendants' motion to strike to bring Plaintiffs' filing into compliance with the Middle District of Pennsylvania Local Rules for notices of supplemental authority.²

B. Factual Background³

On December 14, 2019, at approximately 6:15 p.m., Defendant Officer Foose observed Decedent and another man enter a vehicle after walking away from a bar. (Doc. No. 52 ¶ 37.) Shortly thereafter, Foose began to follow the vehicle and ultimately initiated a traffic stop. (*Id.* ¶¶ 39-40.) Foose observed that Decedent appeared to have

of time to file the certificate of merit and PrimeCare agreed to extend the deadline through June 18, 2021. (Doc. No. 98 ¶¶ 3-6.)

² In light of Plaintiffs' filing of the revised notice of supplemental authority in compliance with the Local Rules of this Court, the Court will not consider Plaintiffs' previously filed notices and will deny the Individual Defendants' motion to strike as moot.

³ The following factual background is taken from the allegations of Plaintiffs' amended complaint. (Doc. No. 52.)

something in his mouth. (Id. ¶¶ 41-43.) Foose then notified her partner, Kinsinger, that she suspected Decedent was attempting to conceal something and asked Kinsinger to detain Decedent. (Id. ¶ 44.) While being detained by Kinsinger, Decedent spat out a white liquid. (Id. ¶ 45.)

Foose then went to speak to Decedent, noting in her report that she suspected he had ingested a large amount of cocaine because “[h]is lips were completely pasted white. His tongue and spit were white and forming a large amount of paste inside of his mouth. [Decedent’s] face appeared to be covered in a white powdery substance.” (Id. ¶ 47, Exh. A at 6.) Decedent denied ingesting cocaine and told Foose that his lips were white because he had consumed a candy cigarette. (Id. ¶ 48.) However, Foose observed cocaine rocks falling out of Decedent’s shirt when he unzipped his hoodie. (Id. ¶ 49.) No candy cigarettes were found in the vehicle or on the occupants of the vehicle. (Id.) When Officers Johnsen, Salazar, and Banning arrived on the scene, Kinsinger and Foose advised them that they believed Decedent had ingested cocaine. (Id. ¶¶ 50-55, 58-60.) Carriere was also informed of the suspicions of the other officers when he arrived on the scene. (Id. ¶ 63.) After the conclusion of the incident, Foose prepared and signed an affidavit of probable cause alleging that she observed Decedent consume cocaine and criminally charged him with tampering with evidence. (Id. ¶ 66, Exh. B at 4.)

Carriere transported Decedent to the Dauphin County Booking Center (“Booking Center”). (Id. ¶ 67.) Plaintiffs assert that Decedent was not taken to the Booking Center to receive medical attention, but rather for the purposes of detaining and processing Decedent as an arrestee. (Id. ¶ 68.) During the transport, Decedent complained that he was hot and requested that Carriere roll down the window despite the temperature being

approximately forty-six (46) degrees. (Id. ¶¶ 80-82.) Several of the Individual Defendants completed police reports pursuant to the incident. (Id. ¶¶ 70-71, Exh. A.) None of those reports indicate that any officer sought to provide Decedent with medical attention or that any discussion about the provision of medical treatment occurred at the time of arrest. (Id.) Plaintiffs allege that this decision was in violation of Harrisburg Police Department policy that requires arrestees to be taken to the hospital if they have consumed illegal narcotics in a way that could jeopardize their health and welfare. (Id. ¶ 73.)

Upon arrival at the Booking Center, Carriere informed various John Does and medical staff that Decedent may have ingested cocaine. (Id. ¶ 93.) Despite this information and despite observing white powder on Decedent's mouth, John Does failed to take any action to transfer Decedent to a hospital for monitoring and treatment. (Id. ¶¶ 94-95.) Decedent, still with white powder on his lips, was instead placed in a cell without medical care or physical observation. (Id. ¶ 97.) Decedent subsequently fell backwards onto the floor and hit his head, after which he suffered cardiac arrest. (Id. ¶ 98.) Not until almost 20 minutes later was Decedent finally transported by emergency medical technicians to UPMC Pinnacle Harrisburg Hospital for medical treatment. (Id. ¶ 101.) Decedent was pronounced dead on December 17, 2019. (Id. ¶ 103.) The cause of death was later determined to be cocaine and fentanyl toxicity. (Id.)

Defendant County contracts with PrimeCare to provide limited medical care to inmates at Dauphin County Prison. (Id. ¶ 83.) Plaintiffs allege that PrimeCare is not outfitted like a hospital or emergency room and not equipped to perform tasks routinely performed in hospitals such as x-rays, CT scans, stomach pumping, or

setting broken bones. (Id. ¶¶ 86-87.) Instead, PrimeCare must transfer inmates to the UPMC Pinnacle Harrisburg Hospital for tests, treatment, and scans. (Id. ¶ 88.) Accordingly, Plaintiffs allege that PrimeCare is not equipped or designed to treat new arrivals like Decedent who are suspected to have ingested drugs. (Id. ¶ 89.)

Furthermore, Plaintiffs allege that on the date of Decedent's arrest, PrimeCare and Dauphin County Prison were unfit to render proper medical services to an inmate who had ingested cocaine. (Id. ¶ 90.) Plaintiffs assert that PrimeCare and Dauphin County Prison had a history of providing "questionable medical care." (Id. ¶ 91.) Specifically, in the five years before the incident in question, ten (10) individuals housed in Dauphin County Prison died. (Id.) Plaintiffs note that these facts indicate ongoing issues with the quality and availability of medical care at Dauphin County Prison at the time Individual Defendants decided to take Decedent to the Booking Center rather than a hospital. (Id. ¶ 92.)

II. LEGAL STANDARD

A. Motion to Dismiss Standard

Rule 12(b)(6) of the Federal Rules of Civil Procedure permits a defendant to move to dismiss a complaint for "failure to state a claim upon which relief can be granted." See Fed. R. Civ. P. 12(b)(6). When reviewing the sufficiency of a complaint pursuant to a motion to dismiss under Rule 12(b)(6), the Court must accept as true all material allegations in the complaint and all reasonable inferences that can be drawn from them, viewed in the light most favorable to the plaintiff. See Foglia v. Renal Ventures Mgmt., 754 F.3d 153, 154 n.1 (3d Cir. 2014). However, a civil complaint must "set out 'sufficient factual matter' to show that the claim is facially plausible." See Fowler v. UPMC Shadyside, 578 F.3d 203, 210 (3d Cir.

2009) (quoting Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009)). The Court need not accept legal conclusions set forth as factual allegations. See Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007). Review of the pleadings at the motion to dismiss stage “requires the reviewing court to draw on its judicial experience and common sense.” See Iqbal, 556 U.S. at 679. “[W]here the well-pleaded facts do not permit the court to infer more than the mere possibility of misconduct, the complaint has alleged—but it has not ‘show[n]’—‘that the pleader is entitled to relief.’” See id. (quoting Fed. R. Civ. P. 8(a)(2)).

Consistent with the Supreme Court’s ruling in Twombly and Iqbal, the United States Court of Appeals for the Third Circuit has identified three steps a district court must take when determining the sufficiency of a complaint under Rule 12(b)(6): (1) identify the elements a plaintiff must plead to state a claim; (2) identify any conclusory allegations contained in the complaint “not entitled” to the assumption of truth; and (3) determine whether any “well-pleaded factual allegations” contained in the complaint “plausibly give rise to an entitlement to relief.” See Santiago v. Warminster Twp., 629 F.3d 121, 130 (3d Cir. 2010) (citation and internal quotation marks omitted). A complaint is properly dismissed where the factual content in the complaint does not allow a court “to draw the reasonable inference that the defendant is liable for the misconduct alleged.” See Iqbal, 556 U.S. at 678. The Third Circuit has specified that in ruling on a Rule 12(b)(6) motion to dismiss for failure to state a claim, “a court must consider only the complaint, exhibits attached to the complaint, matters of public record, as well as undisputedly authentic documents if the complainant’s claims are based upon these documents.” See Mayer v. Belichick, 605 F.3d 223, 230 (3d Cir. 2010) (citing Pension Benefit Guar. Corp. v. White Consol. Indus., Inc., 998 F.2d

1192, 1196 (3d Cir. 1993)). Additionally, a court may not assume that a plaintiff can prove facts that the plaintiff has not alleged. See Associated Gen. Contractors of Cal. v. Cal. State Council of Carpenters, 459 U.S. 519, 526 (1983). However, there is no “probability requirement at the pleading stage.” See Phillips v. Cnty. of Allegheny, 515 F.3d 224, 234 (3d Cir. 2008) (quoting Twombly, 550 U.S. at 555). Rather, the Twombly standard “simply calls for enough facts to raise a reasonable expectation that discovery will reveal evidence of the necessary element.” See id. (internal quotation marks omitted).

B. Motion for Judgment on the Pleadings Standard

Federal Rule of Civil Procedure 12(c) provides that a party may move for judgment on the pleadings once pleadings are closed. See Fed. R. Civ. P. 12(c). In order to prevail on a motion pursuant to Rule 12(c), a moving party must demonstrate “that no material issue of fact remains to be resolved and that he is entitled to judgment as a matter of law.” See Rosenau v. Unifund Corp., 539 F.3d 218, 221 (3d Cir. 2008) (quoting Jablonski v. PanAm. World Airways, Inc., 863 F.2d 289, 290-91 (3d Cir. 1988)). When reviewing a motion for judgment on the pleadings, a court must “view the facts presented in the pleadings and the inferences to be drawn therefrom in the light most favorable to the nonmoving party,” a standard which is essentially identical to that applied in assessing motions to dismiss under Rule 12(b)(6). See id.

III. DISCUSSION

The Court will begin the disposition of the pending motions by addressing Defendant City’s motion to dismiss Plaintiffs’ claim under the 14th Amendment for failure to train, supervise, control, or discipline (Count III). (Doc. No. 55.) Next, the Court will address Plaintiffs’ claims

against the Individual Defendants for failure to intervene (Count I) and failure to render medical care (Count IV), and Individual Defendants' associated motions to dismiss. (Doc. Nos. 54, 56, 57.) The Court will then decide whether the Individual Defendants are entitled to qualified immunity. Then, the Court will address Plaintiffs' claims against PrimeCare for failure to train, supervise, control, or discipline (Count II), and Defendant PrimeCare's associated partial motion to dismiss. (Doc. No. 87.) Next, the Court will turn to the Defendant PrimeCare's partial motion to dismiss (*id.*) and supplemental partial motion to dismiss (Doc. No. 90) Plaintiffs' claims against it for medical negligence (Count V), wrongful death (Count VI), and Plaintiffs' state law survival action (Count VII). Additionally, the Court will rule on PrimeCare's motion to strike Plaintiffs' amended certificate of merit (Doc. No. 92) as to Plaintiffs' state law claims (Doc. No. 98). Finally, the Court will rule on Defendant County's motion for judgment on the pleadings concerning Plaintiffs' claim against it for failure to train, supervise, control, or discipline the Individual Defendants (Count II). (Doc. No. 73.)

A. Plaintiffs' Claim Against Defendant City (Count III)

Count III of Plaintiffs' amended complaint asserts a claim against Defendant City for failure to properly train, supervise, control, or discipline the Individual Defendants. (Doc. No. 52.) In Monell v. N.Y.C. Dep't of Soc. Servs., 436 U.S. 658 (1978), the Supreme Court established that municipalities can be held liable for constitutional violations under 42 U.S.C. § 1983. See id. at 690. However, municipal liability is limited to those actions for which the municipality itself is actually responsible. See Pembaur v. Cincinnati, 475 U.S. 469, 479 (1986). Specifically, liability attaches when "execution of a

government's policy or custom, whether made by its lawmakers or by those whose edicts or acts may fairly be said to represent official policy, inflicts the injury." See Monell, 436 U.S. at 694. Liability can also attach under Monell where a municipal entity fails to train, supervise, control, or discipline its employees. See Reitz v. Cnty. of Bucks, 125 F.3d 139, 145 (3d Cir. 1997). In sum, a municipality is subject to § 1983 liability to the extent it maintained an unconstitutional custom or policy that caused the constitutional violations alleged by the claimant, but is not liable for injuries on the sole basis that they were inflicted by its employees. See Monell, 436 U.S. at 694.

In support of its motion to dismiss Plaintiffs' claim against it, Defendant City asserts that Plaintiffs have failed to adequately allege a Monell claim, an argument based at least in part on the assertion that Plaintiffs have failed to adequately allege an underlying constitutional violation committed by the Individual Defendants. (Doc. Nos. 55, 64 at 10.) In response, Plaintiffs requested that the Court allow them to voluntarily withdraw their claim against Defendant City without prejudice to their right to refile claims against Defendant City before the expiration of the statute of limitations and to terminate Defendant City from the instant action at this time. (Doc. No. 79.) Defendant City does not concur in this request. (Doc. No. 84.)

The Court will grant Plaintiffs' request and deny Defendant City's motion to dismiss (Doc. No. 55) as moot. As discussed, infra, the Court finds that Plaintiffs have adequately alleged an underlying constitutional violation committed by the Individual Defendants. Therefore, the Court will not foreclose Plaintiffs' further amendment of claims against any other Defendants, including Defendant City, particularly when the statute of limitations has not

yet expired. The Court further notes that Plaintiffs would need to seek leave of Court for future amendments, including any that might reassert claims against Defendant City, and the Court would assess the adequacy of those claims in determining whether to allow further amendment. Accordingly, the Court finds that a dismissal of Plaintiffs' claim against Defendant City without prejudice is appropriate.

B. Plaintiffs' Claims Against the Individual Named Defendants (Counts I and IV)

1. Plaintiffs' Failure to Intervene Claim Under 42 U.S.C. § 1983 (Count I)

Count I of Plaintiffs' amended complaint asserts a claim against the Individual Defendants for failure to intervene, with an underlying constitutional violation of failure to render medical care. (Doc. No. 52.) For the reasons that follow, the Court will deny the Individual Defendants' motions to dismiss as to this claim. (Doc. Nos. 54, 56, 57.)

a. Applicable Legal Standard

Section 1983 is the vehicle by which private citizens can seek redress for violations of federal constitutional rights committed by state officials. See 42 U.S.C. § 1983. The statute states, in pertinent part:

Every person who, under color of any statute, ordinance, regulation, custom, or usage, of any State or Territory or the District of Columbia, subject, or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws, shall be liable to the party injured in an action at law,

suit in equity, or other proper proceeding for redress
.....

See id. “Section 1983 is not a source of substantive rights,” but is merely a means through which “to vindicate violations of federal law committed by state actors.” See Pappas v. City of Lebanon, 331 F. Supp. 2d 311, 315 (M.D. Pa. 2004) (quoting Gonzaga Univ. v. Doe, 536 U.S. 273, 284-85 (2002)). To maintain a cause of action under § 1983, a plaintiff must demonstrate that: (1) the conduct complained of was committed by persons acting under color of state law; and (2) the conduct violated a right, privilege, or immunity secured by the Constitution or laws of the United States. See Harvey v. Plains Twp. Police Dep’t, 421 F.3d 185, 189 (3d Cir. 2005) (quoting West v. Atkins, 487 U.S. 42, 48 (1988)).

The Third Circuit laid out the elements of a constitutional claim for failure to intervene in Smith v. Mensinger, 293 F.3d 641 (3d Cir. 2002). Specifically, the court stated that “[i]f a police officer, whether supervisory or not, fails or refuses to intervene when a constitutional violation... takes place in his presence, the officer is directly liable under Section 1983.” See id. at 650 (quoting Byrd v. Clark, 783 F.2d 1002, 1007 (11th Cir. 1986) (internal quotation marks omitted)). The Third Circuit has clarified that such liability requires proof that the officer had a “reasonable and realistic opportunity to intervene.” See id. at 651.

b. Arguments of the Parties

The Individual Defendants argue that Plaintiffs’ claims for failure to intervene cannot be sustained because Plaintiffs’ amended complaint fails to sufficiently plead an underlying constitutional violation for failure to

provide medical care. (Doc. No. 63 at 6-10.)⁴ In the alternative, the Individual Defendants assert that Plaintiffs have insufficiently alleged that they had a reasonable opportunity to intervene. (*Id.* at 10-11.)⁵ In response, Plaintiffs argue that they have sufficiently pleaded a claim for failure to provide medical care (Doc. No. 78 at 2-8)⁶ and that the amended complaint includes allegations related to the Individual Defendants' opportunities to intervene in an ongoing denial of medical care (*id.* at 9-10).⁷

c. Whether the Court Should Dismiss Plaintiff's Failure to Intervene Claim

Upon review of Plaintiffs' amended complaint, the parties' arguments, and the applicable law, and accepting as true all factual allegations in Plaintiffs' amended complaint and construing all reasonable inferences to be drawn therefrom in the light most favorable to Plaintiffs, the Court finds that Plaintiffs have plausibly alleged a failure to intervene claim. Plaintiffs have alleged, and the exhibits to the complaint further indicate, that the Individual Defendants were all aware that Decedent ingested cocaine, a circumstance which should have required emergency medical care, and they could have made a decision to take Decedent to a hospital. (Doc. No. 52 ¶¶ 64, 67-71, 93-95, 105-107.) Furthermore, the amended complaint adds allegations to those from Plaintiffs' previous complaint to clarify the fact that Decedent was not taken to the Booking Center for medical care and that, even if he had been, the Individual

⁴ See also (Doc. No. 62 at 7-9; Doc. No. 65 at 10-18).

⁵ See also (Doc. No. 62 at 9-10; Doc. No. 65 at 18-20).

⁶ See also (Doc. No. 77 at 2-8; Doc. No. 80 at 2-10).

⁷ See also (Doc. No. 77 at 8-9; Doc. No. 80 at 10-11).

Defendants knew or should have known that medical staff at the Booking Center were not equipped to provide adequate medical care for an arrestee who had ingested narcotics. (Id. ¶¶ 70-77, 85-89, 96.) Accordingly, the Court finds that Plaintiffs have plausibly alleged a failure to intervene claim and will therefore deny the Individual Defendants' motions to dismiss this claim.

2. Plaintiff's Claim for Failure to Render Medical Care (Count IV)

Count IV of Plaintiffs' amended complaint asserts a claim against the Individual Defendants for failure to render medical care. (Doc. No. 52.) For the reasons that follow, the Court will deny the Individual Defendants' motions to dismiss as to this claim. (Doc. Nos. 54, 56, 57.)

a. Applicable Legal Standard

Claims for denial of medical care to arrestees are analyzed under the same standards as Eighth Amendment claims for denial of medical care to prisoners. See Natale v. Camden Cnty. Corr. Facility, 318 F.3d 575, 581 (3d Cir. 2003). In order to state a claim for denial of medical care, a plaintiff must allege sufficient facts to show the defendant acted with deliberate indifference to his or her medical needs. See id. at 582. The Third Circuit has noted that deliberate indifference requires evidence of "(i) a serious medical need, and (ii) acts or omissions by [] officials that indicate deliberate indifference to that need." See id. (citation omitted.) Further, deliberate indifference may exist in circumstances where there was "objective evidence that [a] plaintiff had a serious need for medical care,' and [] officials ignored that evidence" or "where 'necessary medical treatment is delayed for non-medical reasons.'" See id. at 582 (citing Nicini v. Morra, 212 F.3d 798, 815 n.14 (3d Cir. 2000)); Monmouth Cnty.

Corr. Inst. Inmates v. Lanzaro, 834 F.2d 326, 347 (3d Cir. 1987)).

A serious medical need is “one that has been diagnosed by a physician as requiring treatment or one that is so obvious that a lay person would easily recognize the necessity for a doctor’s attention.” See Monmouth Cnty., 834 F.2d at 347 (quoting Pace v. Fauver, 479 F. Supp. 456, 458 (D.N.J. 1979), aff’d, 649 F.2d 860 (3d Cir. 1981)) (internal quotation marks omitted). Deliberate indifference is a subjective standard analogous to criminal law’s “recklessness” standard, meaning a plaintiff must demonstrate a reckless disregard of a known “substantial risk of serious harm.” See Farmer v. Brennan, 511 U.S. 825, 836 (1994). Further, an official must “be aware of facts from which the inference could be drawn that a substantial risk of serious harm exists” and “must also draw the inference.” See id. at 837.

b. Arguments of the Parties

The Individual Defendants argue that Plaintiffs have failed to plausibly allege that Decedent had a serious medical need while in their custody and have further failed to allege facts indicating deliberate indifference. (Doc. No. 63 at 6-10.)⁸ In support of this argument, the Individual Defendants rely on the averments in Plaintiffs’ Exhibit A that Decedent was coherent and not demonstrating any medical symptoms while in their presence, that Decedent denied consuming cocaine several times, and that Decedent was cleared by medical staff at the booking center. (Id.) In response, Plaintiffs argue that: the Individual Defendants acted in violation of their own department policy; they were aware that ingestion of drugs was a serious medical concern; they did

⁸ See also (Doc. No. 62 at 7-9; Doc. No. 65 at 10-18).

not believe Decedent's denials of ingesting cocaine; and Decedent was not taken to the Booking Center for medical care. (Doc. No. 78 at 2-8.)⁹

c. Whether the Court Should Dismiss Plaintiffs' Claim for Failure to Render Medical Care

Upon review of Plaintiffs' amended complaint, the parties' arguments, and the applicable law, and accepting as true all factual allegations in Plaintiffs' amended complaint and construing all reasonable inferences to be drawn therefrom in a light most favorable to Plaintiffs, the Court concludes that Plaintiffs have plausibly alleged a claim for failure to render medical care. The allegations of Plaintiffs' amended complaint clarify that the Individual Defendants at no point specifically sought medical care for Decedent despite believing that he had ingested a large amount of cocaine. (Doc. No. 52 ¶¶ 64, 67-71, 93-95.)¹⁰ Furthermore, Decedent was exhibiting at least one symptom of medical distress when he was taken to the Booking Center because he mentioned that he was hot despite the cold temperature outside. (*Id.* ¶¶ 80-82.) Although Decedent was transported to the Booking Center, where medical staff were present, the amended complaint and exhibits plausibly allege that the Individual Defendants did not send Decedent to the Booking Center for medical treatment and either knew or should have known that medical staff at the Booking Center were not equipped to assess and treat an arrestee suspected of ingesting narcotics. (*Id.* ¶¶ 70-77, 85-89, 96.)

⁹ See also (Doc. No. 77 at 2-8; Doc. No. 80 at 2-10).

¹⁰ See also (Doc. No. 52 ¶¶ 41-49, 51-52, 54-57, 59-61, 63-66, 97-100, 105-106).

The Court's reading of the amended complaint indicates that Decedent's medical need was "so obvious that a lay person would easily recognize the necessity" for some form of medical treatment, see Monmouth Cnty., 834 F.2d at 347 (quoting Pace, 479 F. Supp. at 458) (internal quotation marks omitted), and that the Individual Defendants failed to seek any treatment for Decedent. In addition, the Court has identified persuasive cases that present analogous circumstances to those present here which similarly find a plausible inference of deliberate indifference, albeit at summary judgment.¹¹ See, e.g., Sandoval v. Cnty. of San Diego, 985 F.3d 657, 670-71 (9th Cir. 2021) (finding deliberate indifference where an arrestee died of a methamphetamine overdose while in custody after jail medical staff failed to monitor him or provide care, despite the arrestee showing signs of physical distress); Reynolds v. Mun. of Norristown, No. 15-cv-0016, 2019 WL 1429550, at *8-10 (E.D. Pa. Mar. 28, 2019) (finding deliberate indifference and denying qualified immunity where arrestee had a head injury and diabetes and defendant officers did not seek medical care despite suspecting medical need); Imhoff v. Temas, 67 F. Supp. 3d 700, 712 (W.D. Pa. 2014) (finding deliberate indifference and denying qualified immunity where

¹¹ The Court additionally finds persuasive allegations that the Individual Defendants acted in violation of their own department policy which instructed that arrestees suspected of ingesting drugs should be taken to a hospital. See Darden v. City of Fort Worth, Tex., 880 F.3d 722, 732 n.8 (5th Cir. 2018) (noting that the existence of a policy and the notice it provides to officers is relevant to analyzing the reasonableness of a particular decision); Pierce v. Cherry Hill Twp., No. 09-cv-6487, 2013 WL 3283952, at *11 (D.N.J. June 26, 2013) (denying qualified immunity where officers suspected medical need but nonetheless transported the detainee to jail rather than a hospital despite training on identifying and responding to medical emergencies).

detainee was denied treatment for drug withdrawal and a withdrawal-related asthma attack). At a minimum, the Court finds that Plaintiffs have plausibly alleged a claim for failure to provide medical care. Accordingly, the Court will deny the Individual Defendants' motions to dismiss Plaintiffs' claim.¹²

3. Qualified Immunity

The Individual Defendants claim they are entitled to qualified immunity because 1) plaintiffs have not adequately pleaded claims for failure to render medical care or failure to intervene; and 2) the law regarding the alleged constitutional violations was not clearly established as to the circumstances of Decedent's death. (Doc. Nos. 62 at 11-13, 63 at 11-12, 65 at 21-23.) The Court rules that the Individual Defendants are not entitled to qualified immunity at this juncture, for reasons explained at length below.

a. Applicable Legal Standard

“Qualified immunity shields federal and state officials from money damages unless a plaintiff pleads facts showing (1) that the official violated a statutory or constitutional right, and (2) that the right was ‘clearly established’ at the time of the challenged conduct.”

¹² The Individual Defendants also seek to dismiss Plaintiffs' claims for punitive damages. The Court notes that the Individual Defendants do not dispute that punitive damages are an available remedy in § 1983 cases (Doc. No. 63 at 13-14), but rather assert that Plaintiffs' amended complaint does not adequately plead facts in support of their request for punitive damages (*id.*). However, because “an inquiry into the availability of punitive damages and the intent behind a defendant's conduct is inherently fact-specific,” see Judge v. Shikellamy Sch. Dist., 135 F. Supp. 3d 284, 300 (M.D. Pa. 2015), the Court will not determine at this stage of the proceedings whether Plaintiffs are entitled to request punitive damages.

Ashcroft v. al-Kidd, 563 U.S. 731, 735 (2011) (citing Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982)). In order to determine whether a right was clearly established, the Court must ask “whether it would be clear to a reasonable officer that his conduct was unlawful in the situation he confronted.” See Schmidt v. Creedon 639 F.3d 587, 598 (3d Cir. 2011) (quoting Saucier v. Katz, 533 U.S. 194, 202 (2001), overruled on other grounds by Pearson v. Callahan, 555 U.S. 223, 226 (2009)) (internal quotation marks omitted). “If it would not have been clear to a reasonable officer what the law required under the facts alleged, then he is entitled to qualified immunity.” Id. Stated differently, for a right to be clearly established, “existing precedent must have placed the statutory or constitutional question beyond debate.” See al-Kidd, 563 U.S. at 741. As the Supreme Court recently noted, “[t]his demanding standard protects ‘all but the plainly incompetent or those who knowingly violate the law.’” See District of Columbia v. Wesby, 138 S. Ct. 577, 589 (2018) (quoting Malley v. Briggs, 475 U.S. 335, 341 (1986)). Accordingly, “there must be sufficient precedent at the time of action, factually similar to the plaintiff’s allegations, to put [the] defendant on notice that his or her conduct is constitutionally prohibited.” See Mammaro v. N.J. Div. of Child Prot. & Permanency, 814 F.3d 164, 169 (3d Cir. 2016) (quoting McLaughlin v. Watson, 271 F.3d 566, 572 (3d Cir. 2001)). In making this determination, the Court looks to applicable Supreme Court precedent, but if none exists, “a ‘robust consensus of cases of persuasive authority’ in the Court[s] of Appeals could clearly establish a right for purposes of qualified immunity.” See id. (quoting Taylor v. Barks, 575 U.S. 822, 826 (2015)).

The United States Supreme Court’s decision in White v. Pauly, 137 S. Ct. 548 (2017), clarifies the Court’s inquiry in this regard. In that opinion, the Supreme Court

reaffirmed that its case law “do[es] not require a case directly on point” for a right to be clearly established, but “existing precedent must have placed the statutory or constitutional question beyond debate.” See id. at 551 (quoting Mullenix v. Luna, 577 U.S. 7, 12 (2015)) (internal quotation marks omitted). The Supreme Court reiterated that the clearly-established law “must be ‘particularized’ to the facts of the case,” and cautioned that the presentation of a unique set of facts by a case is an “important indication” that a defendant’s conduct at issue did not violate a “clearly established” right. See id. at 552 (quoting Anderson v. Creighton, 483 U.S. 635, 640 (1987)) (internal quotation marks omitted). However, a constitutional deprivation that occurs under unique factual circumstances does not necessarily warrant an automatic grant of qualified immunity. See Hope v. Pelzer, 536 U.S. 730, 741 (2002) (holding that “officials can still be on notice that their conduct violates established law even in novel factual circumstances”). There may be the rare “obvious case,” where “a body of relevant case law” is not necessary, see Brosseau v. Haugen, 543 U.S. 194, 199 (2004), especially when the case in question presents “extreme circumstances” to which “a general constitutional rule already identified in the decisional law may apply with obvious clarity.” See Taylor v. Riojas, 141 S. Ct. 52, 53-54 (2020) (quoting Hope 536 U.S. at 741) (internal citation and quotation marks omitted).

b. Arguments of the Parties

The Individual Defendants argue that, even if Plaintiffs have sufficiently pleaded a claim for denial of medical care, they are entitled to qualified immunity. (Doc. No. 63 at 11-13.)¹³ Although the Individual Defendants do not contest that there is a general

¹³ See also (Doc. No. 62 at 10-13; Doc. No. 65 at 20-23).

constitutional right to medical care, they assert that it was not clearly established at the time of the incident that failure to provide medical care in the circumstances alleged here, or failure to take Decedent to a hospital, would be a constitutional violation. (*Id.*) In response, Plaintiffs argue that a reasonable officer should have known the actions taken by the Individual Defendants violated Decedent's right to medical care and note that, within the Third Circuit, courts regularly deny qualified immunity to officials where a plaintiff has sufficiently pleaded deliberate indifference, as Plaintiffs have done in this case. (Doc. No. 78 at 10-13.)¹⁴

c. Whether the Individual Defendants are Protected by Qualified Immunity

Upon review of Plaintiffs' amended complaint, the parties' arguments, and the applicable law, the Court declines to find that the Individual Defendants are protected by qualified immunity at this juncture. As discussed, *supra*, the Court finds that Plaintiffs have sufficiently alleged the violation of a constitutional right. Accordingly, the only remaining inquiry is whether that right was clearly established at the time of the incident in question.

The Court finds that the right to medical care was sufficiently clearly established at the time of this incident in December 2019 such that the Individual Defendants should have been on notice that their failure to provide Decedent with medical care under the circumstances alleged amounted to a constitutional violation. At a minimum, there is no dispute that there is a clearly established right to medical care for persons in custody of law enforcement. See *Revere v. Mass. Gen. Hosp.*, 463

¹⁴ See also (Doc. No. 77 at 10-12; Doc. No. 80 at 11-14).

U.S. 239 (1983); Estelle v. Gamble, 429 U.S. 97 (1976). It has additionally been clearly established for decades within this Circuit that officers may not ignore evidence of a need for medical care. See Natale, 318 F.3d at 582 (collecting cases).

However, more specifically, the Third Circuit has regularly indicated that where there are sufficient allegations of deliberate indifference, a defendant cannot credibly claim qualified immunity, especially at the motion to dismiss stage. See, e.g., Beers-Capitol v. Whetzel, 256 F.3d 120, 142 n.15 (3d Cir. 2001) (noting that where deliberate indifference requires actual knowledge or awareness, “a defendant cannot have qualified immunity if she was deliberately indifferent” and “conduct that is deliberately indifferent to an excessive risk . . . cannot be objectively reasonable conduct”); Carter v. City of Philadelphia, 181 F.3d 339, 356 (3d Cir. 1999) (finding that if a plaintiff plausibly alleges deliberate indifference at the motion to dismiss stage, a defendant’s conduct is not objectively reasonable and qualified immunity is unavailable); see also Reynolds, 2019 WL 1429550, at *8-10 (finding a genuine issue of material fact as to deliberate indifference and denying qualified immunity where arrestee had a head injury and diabetes and defendant officers did not seek medical care despite suspecting medical need); Nealman v. Laughlin, No. 15-cv-1579, 2016 WL 4539203, at *7 (M.D. Pa. Aug. 31, 2016) (rejecting qualified immunity defense for defendants because there was “no debate” that the claim could proceed against “custodial officers who are aware of and act with reckless indifference to a detainee’s ‘particularized vulnerability’”); Imhoff, 67 F. Supp. 3d at 712 (finding a plausible claim for deliberate indifference and denying qualified immunity where detainee was denied treatment for drug withdrawal and a withdrawal-

related asthma attack); Gioffre v. Cnty. of Bucks, No. 08-cv-4232, 2009 WL 3617742, at *6 (E.D. Pa. Nov. 2, 2009) (finding adequately pleaded allegations of deliberate indifference and denying qualified immunity on a motion to dismiss where prisoner was denied treatment for drug withdrawal).¹⁵ Accordingly, it follows that where a pretrial detainee's right to medical care is concerned, reasonable officers are on notice that they violate that right where they are subjectively aware of a medical need and nonetheless deliberately fail to obtain medical care for the detainee. See Natale, 318 F.3d at 582-83 (collecting cases).

In the present case, the Court has already found that, interpreting the facts in the light most favorable to the Plaintiffs, Plaintiffs have plausibly alleged that the Individual Defendants believed that Decedent had ingested cocaine, knew that the ingestion of cocaine was dangerous, and went so far as to inform Decedent that if he had ingested cocaine he could die. (Doc. No. 52 ¶ 52, Exh. A at 8.) Indeed, Defendant Foose signed an affidavit saying that she observed Decedent consume crack cocaine and criminally charged him with tampering with evidence on those grounds. (Id. ¶ 66, Exh. B at 4.) Nonetheless, the Individual Defendants transported Decedent, in violation

¹⁵ The Sixth Circuit Court of Appeals has also indicated that there is a clearly established right to medical care specifically in the context of a detainee's use of illegal drugs where officers were deliberately indifferent to the risk of harm. See Border v. Trumbull Cnty. Bd. Of Comm'rs, 414 F. App'x 831, 839-40 (6th Cir. 2011) (affirming district court's denial of qualified immunity on summary judgment where detainee died of a drug overdose in custody, where adequate medical care was allegedly not provided); see also Gomez v. City of Memphis, No. 2:19-cv-02412, 2021 WL 1647923, at *9-10 (W.D. Tenn. Apr. 27, 2021) (denying qualified immunity where the decedent was allegedly denied medical care after ingesting marijuana at the time of arrest and charged with tampering with evidence), appeal filed (6th Cir., May 7, 2021).

of their own department policy directing that he should be taken to a hospital, to the Booking Center, where medical staff were not equipped to assess and treat individuals who had ingested narcotics. (*Id.* ¶¶ 67-74, 83-92.) Plaintiffs allege that Decedent was not provided with any legitimate medical care at the Booking Center. (*Id.* ¶¶ 93-104.) Upon consideration of these allegations, as well as the above-cited case law, the Court concludes that there is a sufficient body of law within this Circuit to have put the Individual Defendants on notice that suspecting a medical need upon arrest based on ingestion of narcotics and yet failing to seek medical care for an arrestee like Decedent is a clearly established constitutional violation. Even if no such body of law did exist in this Circuit, the duty of officers to render medical care applies with “obvious clarity” to a situation in which officers know an arrestee is likely experiencing an overdose. *See Taylor*, 141 S.Ct. at 53-54. Put another way, viewing Plaintiffs’ allegations in the light most favorable to Plaintiffs, the Court finds that a reasonable officer in the position of the Individual Defendants would have known that the law required them to provide Decedent with medical care. *See Schmidt*, 639 F.3d at 598. Accordingly, the Court declines to grant the Individual Defendants qualified immunity.

C. Plaintiffs’ Claims Against Defendant PrimeCare

Plaintiffs’ Federal Claim Against PrimeCare for Failure to Train, Supervise, Control, or Discipline (Count II)¹⁶

Count II of Plaintiffs’ amended complaint asserts a Monell claim against Defendant PrimeCare for failure to

¹⁶ Plaintiffs similarly assert a Monell claim against Defendant County for failure to train, supervise, control, or discipline (Count II).

train, supervise, control, or discipline the Individual Defendants. (Doc. No. 52.) For the reasons below, the Court will deny Defendant PrimeCare’s partial motion to dismiss as to this claim. (Doc. Nos. 87.)

a. Applicable Legal Standard

“Generally, private actors do not act under color of state law, thus are not liable under Section 1983. However, in certain circumstances, a private individual may be treated as a state actor if there is a close nexus between parties.” Luck v. Mount Airy #1, LLC, 901 F. Supp. 2d 547 (M.D. Pa. 2012) (citing Leshko v. Servis, 423 F.3d 337, 339 (3d Cir. 2005)). One circumstance in which the Supreme Court has found such a nexus is when state prison systems contract with private groups to provide medical care to incarcerated persons. See West, 487 U.S. at 56-57. In such cases, private healthcare providers are “clothed with the authority of state law.” See id. at 55 (quoting United States v. Classic, 313 U.S. 299, 326 (1941)) (internal quotation marks omitted). When a plaintiff asserts a claim against a private corporation providing medical care, the plaintiff “must allege a policy or custom that resulted in the alleged constitutional violations.” See Palakovic v. Wetzel, 854 F.3d 209, 232 (3d Cir. 2017) (citing Natale 318 F.3d at 583-84)). Allegations of this sort are analyzed under the Monell framework. See Natale, 318 F.3d at 583-84.

Under Monell, a municipality or other entity acting under color of state law may be liable under § 1983 for a failure to train its employees. See Reitz, 125 F.3d at 145. The failure to train must amount to “deliberate

However, Defendant County has filed a motion for judgment on the pleadings (Doc. No. 73) and, therefore, the Court addresses that claim separately.

indifference to the constitutional rights of persons with whom [officials] come in contact.” See City of Canton, Ohio v. Harris, 489 U.S. 378, 388 (1989). A finding of deliberate indifference “consists of a showing as to whether (1) municipal policymakers know that employees will confront a particular situation, (2) the situation involves a difficult choice or a history of employees mishandling, and (3) the wrong choice by an employee will frequently cause deprivation of constitutional rights.” See Forrest v. Parry, 930 F.3d 93, 106 (3d Cir. 2019) (citing Carter, 181 F.3d at 357). More specifically, “the identified deficiency in a city’s training program must be closely related to the ultimate injury.” See City of Canton, 489 U.S. at 391. A failure-to-train inquiry must focus on “the adequacy of the training program in relation to the tasks particular officers must perform.” See id. at 390. Ultimately, a plaintiff alleging failure to train must “identify a failure to provide specific training that has a causal nexus with their injuries” and show that “the absence of that specific training can reasonably be said to reflect a deliberate indifference to whether the alleged constitutional deprivations occurred.” See Reitz, 125 F.3d at 145 (citation omitted).

In order to establish deliberate indifference arising from the failure to train, supervise, control, or discipline officers, a plaintiff must generally show that the failure alleged “has caused a pattern of violations.” See Berg v. City of Allegheny, 219 F.3d 261, 276 (3d Cir. 2000) (citing Bd. of Cnty. Comm’rs of Bryan Cnty., Okla. v. Brown, 520 U.S. 397, 408-409 (1997)). In certain narrow circumstances a single constitutional violation may suffice to support a claim for failure to train. See Connick v. Thompson, 563 U.S. 51, 71-72 (2011). In such a case, the complaint must contain allegations that policymakers “kn[e]w to a moral certainty” that the alleged constitutional deprivation

would occur, and the need for further training “must have been plainly obvious.” See City of Canton, 489 U.S. at 390 n.10. In single-incident cases, liability depends on “the likelihood that the situation will recur and the predictability that an officer lacking specific tools to handle that situation will violate citizens’ rights.” See Thomas v. Cumberland Cnty., 749 F.3d 217, 223-24 (3d Cir. 2014) (quoting Bryan Cnty., 520 U.S. at 409) (internal quotation marks omitted).

While the bar for establishing a Monell claim for failure to train is ultimately quite high, the Third Circuit has held that requiring plaintiffs to identify a particular policy responsible for the underlying constitutional deprivation and to attribute that policy to a specific policymaker at the motion to dismiss stage, prior to discovery, is “unduly harsh.” See Carter, 181 F.3d at 357-58 (finding that a plaintiff alleging a failure to train claim could not be expected to know “exactly what training policies were in place or how they were adopted”). Accordingly, district courts in this circuit often do not require plaintiffs to allege the specific policies, procedures, customs, or training protocols that led to their injury until litigation has reached its later stages. See, e.g., Ravert v. Monroe Cnty., 4:20-cv-0889, 2021 WL 1017372, at *4-6 (M.D. Pa. Mar. 17, 2021) (finding that a plaintiff’s Monell claim survived a motion to dismiss where no specific policy or custom was alleged, but where there existed a “reasonable inference that the acts complained of were undertaken pursuant to a policy, procedure, or custom”); Ramos-Vazquez v. PrimeCare Medical, Inc., No. 09-cv-00364, 2010 WL 3855546, at *9 (E.D. Pa. Sept. 30, 2010) (holding that a plaintiff’s Monell claim against PrimeCare survived a motion to dismiss, because “[p]laintiff cannot be expected to specify and articulate which policy, procedure or custom resulted in

these actions; nor should he be expected to know which entity formulated each policy”).

b. Arguments of the Parties

Plaintiffs allege a federal claim for failure to train, supervise, control, or discipline against Defendant PrimeCare (Count II). (Doc. No. 52.) The underlying constitutional violation alleged is a claim for failure to render medical care against PrimeCare John Does (Count IV).¹⁷ (*Id.*) Defendant PrimeCare argues that Plaintiffs have failed to allege a federal claim for failure to train, supervise, control, or discipline against it because “[Decedent] was evaluated by medical personnel” and “therefore, Plaintiff[s] [are] unable to demonstrate a deliberate indifference to a serious medical condition for an underlying violation of [Decedent’s] constitutional rights.” (Doc. No. 88 at 9.) PrimeCare further argues that “it is clear from the allegations in the Complaint that there was a process in place for detainees to undergo a medical evaluation” and “there is no defective policy or practice which in any way contributed to [Decedent’s] death which arose from his ingestion of illegal drugs.”

¹⁷ PrimeCare argues that “it is not possible for Plaintiffs to demonstrate the requisite state of mind of the unnamed medical personnel to violate Mr. Thomas’ rights” and therefore Plaintiffs’ Monell claim fails because the underlying claim for failure to render medical care (Count IV) is insufficient. (Doc. No. 100 at 5.) However, PrimeCare has not moved to dismiss Count IV, nor has PrimeCare’s legal counsel entered an appearance on behalf of the PrimeCare John Does. As of the issuance of this Memorandum and Order, the PrimeCare John Does are unrepresented, unidentified, and have not appeared before this Court. As the issue of failure to render medical care is raised neither by the appropriate parties nor in relation to the appropriate claim, the Court cannot address it at this time. For the foregoing reasons the Court declines to address PrimeCare’s arguments regarding the sufficiency of Plaintiffs’ allegations as to failure to render medical care by the PrimeCare John Does.

(Id.) In response, Plaintiffs argue that “PrimeCare is vested with the authority to establish policies or customs, practices and usages of the Dauphin County Booking Center, and did in fact establish policies, customs, practices and usages whereby PrimeCare medical staff would not render emergency medical care to persons in custody without regard for whether the individual faces imminent death.” (Doc. No. 94 at 4.) Plaintiffs note that “[p]ursuant to these policies, customs, practices and usages, PrimeCare medical staff failed to render emergency medical care to [Decedent] despite receiving valid information suggesting that [Decedent] may have ingested drugs.” (Id.) Further, Plaintiffs argue that the amended complaint alleges a pattern and practice of failures to render adequate medical care by PrimeCare at Dauphin County Prison that resulted in ten deaths in the five years prior to Decedent’s death. (Id. at 4-5.) As evidence of deliberate indifference, Plaintiffs point to the fact that PrimeCare staff members were informed that Decedent may have ingested drugs and that they noted white powder in and around his mouth, but nonetheless failed to treat him as a patient likely experiencing an overdose. (Id. at 5-6.)

c. Whether the Court Should Dismiss Plaintiff’s Claim for Failure to Train, Supervise, Control, or Discipline Against PrimeCare

Upon review of Plaintiffs’ amended complaint, the parties’ arguments, and the applicable law, and accepting as true all factual allegations in Plaintiffs’ amended complaint and construing all reasonable inferences to be drawn therefrom in the light most favorable to Plaintiffs, the Court finds that Plaintiffs have adequately alleged a claim for failure to train, supervise, control, or discipline against PrimeCare. Plaintiffs have plausibly alleged that

PrimeCare failed to adequately train its employees to recognize signs of a drug overdose and to respond appropriately. Plaintiffs' amended complaint alleges that PrimeCare employees were informed when Decedent arrived at the Booking Center that he had likely just ingested crack cocaine. (Doc. No. 52 ¶ 93.) Indeed, the amended complaint asserts that Decedent still had white powder coating his mouth at the time he was evaluated by PrimeCare employees. (Id. ¶ 94.) According to the amended complaint, instead of transporting Decedent to an adequately equipped emergency room or, at the very least, monitoring him for signs of an overdose, PrimeCare's medical professionals provided no care of any sort. (Id. ¶ 97.) Rather, Decedent was left, unmonitored, in a holding cell until he collapsed to the floor. (Id. ¶ 100.) Not until twenty minutes after his collapse was Decedent taken to the emergency room to receive proper treatment. (Id. ¶ 101.) Plaintiffs' material allegations, when taken as true, support a finding that medical professionals, if properly trained to provide care at a detention center, would not have ignored such obvious indicators that a detainee was experiencing an overdose as a result of ingesting narcotics. In addition to the failings in this case, Plaintiffs have alleged a pattern or practice of failure to render medical care by PrimeCare, which led to a number of inmate deaths at Dauphin County Prison. (Id. ¶ 90-92.) Even absent such allegations, if this court were to find that Plaintiffs' claim rests only on a single incident, a drug overdose of an individual in custody is a situation highly likely to recur at Dauphin County Prison, and without adequate training, the probability is high that PrimeCare employees will violate the rights of individuals by failing to render to medical care under similar

circumstances in the future. See Thomas, 749 F.3d at 223-24.

While Plaintiffs will ultimately bear the burden of identifying specific deficiencies in PrimeCare's training program that are causally connected to the constitutional violations alleged, requiring such a showing at the motion to dismiss stage would run counter to precedent. To survive a motion to dismiss, Plaintiffs must plead only "enough facts to raise a reasonable expectation that discovery will reveal evidence of the necessary element." See Phillips, 515 F.3d at 234 (quoting Twombly, 550 U.S. at 555). Although Plaintiffs have not alleged specific deficiencies in PrimeCare's training program, the allegations of Decedent's treatment by PrimeCare staff raise a plausible inference that PrimeCare could ultimately be found liable under a failure to train theory. Failure to train claims are highly fact-intensive inquiries, as they require scrutiny of training programs and the job responsibilities of specific individuals. To establish these facts, plaintiffs need access to information typically available only through discovery. Given the nature of the claim and the facts alleged by Plaintiffs in their amended complaint, Plaintiffs have raised a reasonable expectation that discovery may reveal deficiencies in PrimeCare's training programs that led to the failure to treat Decedent's overdose in a manner that rises to the level of deliberate indifference. Given this expectation, dismissing Plaintiffs' federal claim prior to discovery because they fail to allege a specific defect in PrimeCare's training or supervision would be "unduly harsh." See Carter, 181 F.3d at 357-58. Accordingly, the Court declines to dismiss

Plaintiffs' claim against PrimeCare for failure to train, supervise, control, or discipline.

1. Plaintiffs' State Law Claims (Counts V, VI, and VIII) and PrimeCare's Motion to Strike

PrimeCare's arguments in support of dismissal of Plaintiffs' state law claims are entirely based on the argument that Plaintiffs' originally filed certificate of merit (Doc. No. 89) is deficient and that Plaintiffs' amended certificate of merit (Doc. No. 92) is untimely and should be stricken from the record. Because the Court finds that Plaintiffs' original certificate of merit is sufficient and, in the alternative, that PrimeCare has not established that Plaintiffs' amended certificate of merit should be stricken, the Court will deny PrimeCare's motion to dismiss (Doc. No. 87) and supplemental motion to dismiss (Doc. No. 90) Plaintiffs' state law claims and will deny PrimeCare's motion to strike (Doc. No. 98).

a. Applicable Legal Standard

Under Pennsylvania law, a plaintiff seeking to assert either a professional liability claim against a licensed professional such as a physician or a nurse, or a claim of corporate negligence against a hospital must file a certificate of merit. See Pa. R. Civ. P. 1042.1, 1042.3; Liggon – Redding v. Est. of Sugarman, 659 F.3d 258, 260 (3d Cir. 2011). A certificate of merit must be signed by an attorney or pro se party, and must affirm that:

- (1) an appropriate licensed professional has supplied a written statement that there exists a reasonable probability that the care, skill or knowledge exercised or exhibited in the treatment, practice or work that is the subject of the complaint, fell outside acceptable

professional standards and that such conduct was a cause in bringing about the harm, or

(2) the claim that the defendant deviated from an acceptable professional standard is based solely on allegations that other licensed professionals for whom this defendant is responsible deviated from an acceptable professional standard, or

(3) expert testimony of an appropriate licensed professional is unnecessary for the prosecution of the claim.

See Pa. R. Civ. P. 1042.3(a)(1)–(3). When a plaintiff asserts both a claim of direct liability and vicarious liability against a defendant, the plaintiff must file either separate certificates of merit as to each theory or a single certificate of merit that lists both theories. See Pa. R. Civ. P. 1042.3(b)(2); see also Aul v. Correct Care Sols., No. 3:18-cv-02142, 2021 WL 1837571, at *6 (M.D. Pa. May 7, 2021). The Court, upon good cause shown, is authorized to extend the time for filing a certificate of merit. See Pa. R. Civ. P. 1042.3(d).

b. Arguments of the Parties

PrimeCare asserts that Plaintiffs’ state law claims should be dismissed because Plaintiffs’ amended certificate of merit is untimely and because Plaintiffs “filed a[n] [original] [c]ertificate of [m]erit only as to a vicarious liability claim.” (Doc. No. 91 at 8.) Therefore, PrimeCare argues, Plaintiffs were “unable to provide a [c]ertificate of [m]erit to support a direct cause of action for negligence against PrimeCare” and “[t]his failure is fatal to any direct cause of action against PrimeCare.” (Id.) In response, Plaintiffs note that their original certificate of merit supports both direct and vicarious liability theories and that each paragraph “track[s] the

language” of the relevant sections of the applicable rule. (Doc. No. 94 at 6-7.) Plaintiffs did, however, request leave of Court to file their amended certificate of merit for purposes of clearing up any confusion. (*Id.* at 8.)

c. Whether the Court Should Dismiss Plaintiffs’ State Law Claims

Upon review of Plaintiffs’ certificates of merit, the parties’ arguments, and the applicable law, the Court declines to dismiss Plaintiffs’ state law claims against PrimeCare. As an initial matter, the Court agrees with Plaintiffs that the original certificate of merit tracks the language of Rule 1042.3 for both direct and vicarious liability claims. (Doc. No. 89.) Accordingly, it is difficult for the Court to see how it could find Plaintiffs’ certificate of merit deficient for using language laid out in the rule at issue. PrimeCare has not identified any authority in support of its argument that the certificate of merit is deficient for doing so. However, even if Plaintiffs’ original certificate of merit was not as clear as it could have been, Pennsylvania law authorizes the Court to overlook “procedural errors” where a party has “substantially complied with the requirements of a rule and no prejudice would result.” See *Womer v. Hilliker*, 908 A.2d 269, 277 (Pa. 2006). Plaintiffs filed an original certificate of merit by the deadline agreed upon by the parties that substantially complied with Rule 1042.3. Plaintiffs subsequently requested leave to file the amended certificate of merit in their opposition to PrimeCare’s supplemental motion to dismiss for the sake of clarity only. (Doc. No. 94 at 8.) PrimeCare’s only argument that it would be prejudiced by the Court allowing the amended certificate of merit to be filed appears to be that the original certificate does not support claims of direct liability. As the Court determines that the original certificate of merit is sufficient to support Plaintiffs’

claims of direct liability against PrimeCare, there does not appear to be any prejudice to PrimeCare in allowing the amended certificate of merit to be filed for clarity to all parties. Accordingly, the Court will deny PrimeCare's motions to dismiss Plaintiffs' state law claims (Doc. Nos. 87, 90) and will deny PrimeCare's motion to strike (Doc. No. 98).¹⁸

D. Defendant Counts' Motion for Judgment on the Pleadings

Count II of Plaintiffs' amended complaint asserts a Monell claim against Defendant County for failure to properly train, supervise, control, or discipline the Individual Defendants. (Doc. No. 52.) For the reasons that follow, the Court will deny Defendant County's motion for judgment on the pleadings on this claim. (Doc. No. 73.)

1. Applicable Legal Standard

As noted, supra, municipal liability is limited to those actions for which the municipality itself is actually responsible. See Pembaur, 475 U.S. at 479. Specifically, liability attaches when "execution of a government's policy or custom, whether made by its lawmakers or by those whose edicts or acts may fairly be said to represent official policy, inflicts the injury." See Monell, 436 U.S. at 694. That is, a municipality is subject to § 1983 liability to the extent it maintained an unconstitutional custom or policy that caused the constitutional violations alleged by

¹⁸ Plaintiffs did not file a timely opposition to PrimeCare's motion to strike, but rather filed a motion for leave to file an untimely opposition asserting good cause and excusable neglect for the failure to file their opposition. (Doc. No. 104.) Because the Court disposes of PrimeCare's motion to strike within its disposition of PrimeCare's supplemental motion to dismiss, it need not consider Plaintiffs' proposed brief in opposition to the motion to strike and will deny Plaintiffs' motion as moot.

the claimant, but is not liable for injuries on the sole basis that they were inflicted by its employees. See id. Under Monell, an entity acting under color of state law may be liable under § 1983 for a failure to train its employees. See Reitz, 125 F.3d at 145. The failure to train must amount to “deliberate indifference to the constitutional rights of persons with whom [officials] come in contact.” See City of Canton, 489 U.S. at 388.

2. Arguments of the Parties

Defendant County argues that it is entitled to judgment on the pleadings because: (1) the County is not liable for the conduct of Defendant Kinsinger; (2) Plaintiffs’ Monell claim fails because Plaintiffs have not stated a claim for an underlying constitutional violation by John Doe Corrections Officers; (3) Plaintiffs’ Monell claim fails because Plaintiffs have not alleged a policy or custom of failure to address medical emergencies; and (4) Plaintiffs’ claim for punitive damages against Defendant County fails as a matter of law. (Doc. No. 74 at 14-25.) Defendant County further argues that the pleadings when viewed as a whole indicate that Plaintiffs have not established that Decedent was denied medical care or a pattern of similar incidents that would establish deliberate indifference on the part of policymakers. (Id. at 17-19, 22-25.) In response, Plaintiffs argue that: (1) Defendant County’s arguments are based primarily on disputed facts that preclude dismissal at this time; (2) Defendant County lacks standing to seek the dismissal of claims against John Does that it does not represent; and (3) the amended complaint includes sufficient allegations related to the failure to provide medical care by Dauphin

County and PrimeCare to support a Monell claim. (Doc. No. 81 at 1-2, 4, 6-7, 11-12.)

3. Whether Defendant County is Entitled to Judgment on the Pleadings

Upon review of the pleadings in this matter, the parties' arguments, and the applicable law, and viewing the allegations of Plaintiffs' amended complaint in the light most favorable to Plaintiffs, the Court declines to dismiss Plaintiffs' Monell claim against Defendant County and will deny Defendant County's motion for judgment on the pleadings. As an initial matter, Defendant County's arguments that it is entitled to relief because Plaintiffs have failed to plead an underlying constitutional violation are foreclosed by the Court's determination, supra, that Plaintiffs' amended complaint adequately pleads an underlying constitutional violation on the part of the Individual Defendants. The same analysis is applicable to the currently unnamed John Doe Defendants.¹⁹ Further,

¹⁹ To the extent that Defendant County argues that it cannot be held liable for the actions of Defendant Kinsinger and John Doe DCAP Supervisory Officers, and that DCAP John Does should be dismissed from this action, the Court agrees with Plaintiffs that because Defendant County's counsel did not enter an appearance on behalf of DCAP John Does, Defendant County does not have standing to seek dismissal of these defendants. See e.g., Deeds v. Bayer, No. 3:03-cv-453, 2007 WL 1232230, at *6 (D. Nev. Apr. 26, 2007) (finding that the Attorney General's office lacked standing to bring a motion to dismiss a party that it did not represent). Further, the Court agrees with Plaintiffs that Kinsinger and DCAP John Does are not entitled to immunity under the Eleventh Amendment because they are not being sued for work as probation officers or the supervision of employees acting of Pennsylvania's judicial district, but rather, inter alia, for actions outside of those ascribed to employees of Pennsylvania's judicial district committed in connection with Defendant County. (Doc. No. 81 at 4-5.) At a minimum, the Court finds that Plaintiffs are entitled to discovery regarding the relationship between Dauphin County and Kinsinger's role as an arresting officer.

it is clearly established that disputes of fact preclude a ruling in favor of the moving party on a motion for judgment on the pleadings. See Sikirica v. Nationwide Ins. Co., 416 F.3d 214, 220 (3d Cir. 2005) (stating that “[j]udgment will not be granted unless the movant clearly establishes there are no material issues of fact”).

Regarding Defendant County’s argument that Plaintiffs have failed to allege that Defendant County and various John Doe Defendants maintain a custom and practice of failing to train, instruct, supervise, control, or discipline officers in recognizing individuals in custody who require emergency medical care, the Court finds this argument unpersuasive. Plaintiffs specifically allege that Defendant County and its supervisory John Does maintain such a practice, and, further, Defendant County contracts with Defendant PrimeCare and relies on Defendant PrimeCare for medical expertise despite the above-noted alleged pattern and practice of PrimeCare’s deficient provision of medical care. (Doc. No. 52 ¶¶ 83, 90-92, 106-109, 122-28.) Several of Circuit Courts of Appeal have acknowledged that governments may not absolve themselves of responsibility for constitutional deprivations because they contract with private entities for the provision of medical care. See, e.g., King v. Kramer, 680 F.3d 1013, 1020 (7th Cir. 2012); Ancata v. Prison Health Servs., Inc., 769 F.2d 700, 705 (11th Cir. 1985) (stating that “if the county permitted the sheriff and/or prison health officials that it contracted with to establish [an unconstitutional] policy or custom, it may also be liable”) (internal citations omitted). Accordingly,

the Court will deny Defendant County's motion for judgment on the pleadings.²⁰

IV. CONCLUSION

For the foregoing reasons, the Court will deny the motions to dismiss filed by the Individual Defendants and Defendant PrimeCare (Doc. Nos. 54, 56, 57, 87, 90), deny as moot the motion to dismiss filed by Defendant City (Doc. No. 55), as well as the motions to strike filed by PrimeCare and the Individual Defendants (Doc. Nos. 98, 101), and the motion for leave to file a brief in opposition to PrimeCare's motion to strike (Doc. No. 104), and will deny Defendant County's motion for judgment on the pleadings (Doc. No. 73). Consistent with Plaintiffs' requests to voluntarily dismiss Defendant City from this action and to withdraw their claim for punitive damages against Defendant County, the Court will direct that Defendant City be terminated as a defendant without prejudice and that Plaintiffs' claim for punitive damages against Defendant County be dismissed with prejudice. An appropriate Order follows.

²⁰ Plaintiffs agreed to voluntarily withdraw their claim for punitive damages against Defendant County. (Doc. No. 81 at 12.) Accordingly, the Court does not reach Defendant County's arguments regarding punitive damages.

APPENDIX C

**UNITED STATES COURT OF APPEALS
FOR THE THIRD CIRCUIT**

Nos. 21-2963, 21-2964 & 21-3018

SHERELLE TOMAS, Administrator of the Estate of
Terelle Thomas; T.T., a minor, individually, as child of
decendent Terelle Thomas and as his sole survivor

v.

CITY OF HARRISBURG; OFFICE DARIL FOOSE;
OFFICER SCOTT JOHNSEN; OFFICER
ADRIENNE SALAZAR; TRAVIS BANNING;
OFFICER BRIAN CARRIERE; HARRISBURG CITY
POLICE DEPT JOHN DOE POLICE OFFCERS 1-5;
DAUPHIN COUNTY ADULT PROBATION JOHN
DOE SUPERVISORY OFFICER 1-5; DAUPHIN
COUNTY PRISON JOHN DOE PRISON OFFICIALS
1-5; DAN KINSINGER; DAUPHIN COUNTY;
PRIMECARE MEDICAL INC; PRIMECARE JOHN
DOES MEDICAL EMPLOYEES 1-5,

Appellants

(M.D. Pa. No. 1-20-cv-01178)

SUR PETITION FOR REHEARING

Present: CHAGARES, Chief Justice, JORDAN,
HARDIMAN, SHWARTZ, KRAUSE, RESTREPO,
BIBAS, PORTER, MATEY, PHIPPS, FREEMAN,

64a

MONTFOMERY-REEVES, CHUNG and *ROTH,
Circuit Judges

The petition for rehearing filed by **Appellants** in the above-entitled case having been submitted to the judges of the circuit in regular active service, and no judge who concurred in the decision having asking for rehearing, and a majority of the judges of the circuit in regular service not having voted for rehearing, the petition for rehearing by the panel and the Court en banc, is **DENIED**.

BY THE COURT,
s/ Jane R. Roth
Circuit Judge

Dated: January 8, 2024
Sb/cc: All Counsel of Record

* The vote of the Honorable Jane R. Roth is limited to panel rehearing only.

APPENDIX D

Amend. XIV.

Section. 1. All persons born or naturalized in the United States and subject to the jurisdiction thereof, are citizens of the United States and of the State wherein they reside. No State shall make or enforce any law which shall abridge the privileges or immunities of citizens of the United States; nor shall any State deprive any person of life, liberty, or property, without due process of law; nor deny to any person within its jurisdiction the equal protection of the laws.

Section. 2. Representatives shall be apportioned among the several States according to their respective numbers, counting the whole number of persons in each State, excluding Indians not taxed. But when the right to vote at any election for the choice of electors for President and Vice President of the United States, Representatives in Congress, the Executive and Judicial officers of a State, or the members of the Legislature thereof, is denied to any of the male inhabitants of such State, being twenty-one years of age, and citizens of the United States, or in any way abridged, except for participation in rebellion, or other crime, the basis of representation therein shall be reduced in the proportion which the number of such male citizens shall bear to the whole number of male citizens twenty-one years of age in such State.

Section. 3. No person shall be a Senator or Representative in Congress, or elector of President and Vice President, or hold any office, civil or military, under the United States, or under any State, who, having previously taken an oath, as a member of Congress, or as an officer of the United States, or as a member of any

State legislature, or as an executive or judicial officer of any State, to support the Constitution of the United States, shall have engaged in insurrection or rebellion against the same, or given aid or comfort to the enemies thereof. But Congress may by a vote of two-thirds of each House, remove such disability.

Section. 4. The validity of the public debt of the United States, authorized by law, including debts incurred for payment of pensions and bounties for services in suppressing insurrection or rebellion, shall not be questioned. But neither the United States nor any State shall assume or pay any debt or obligation incurred in aid of insurrection or rebellion against the United States, or any claim for the loss or emancipation of any slave; but all such debts, obligations and claims shall be held illegal and void.

Section. 5. The Congress shall have power to enforce, by appropriate legislation, the provisions of this article.

APPENDIX E

Section 1983 of Title 42, United States Code, provides:

Every person who, under color of any statute, ordinance, regulation, custom, or usage, of any State or Territory or the District of Columbia, subjects or causes to be subjected, any citizen of the United States or other person within the jurisdiction thereof to the deprivation of any rights, privileges, or immunities secured by the Constitution and laws, shall be liable to the party injured in an action at law, suit in equity, or other proper proceeding for redress, except that in any action brought against a judicial officer for an act or omission taken in such officer's judicial capacity, injunctive relief shall not be granted unless a declaratory decree was violated or declaratory relief was unavailable. For the purposes of this section, any Act of Congress applicable exclusively to the District of Columbia shall be considered to be a statute of the District of Columbia.

APPENDIX F

[FILED: MARCH 25, 2021]

IN THE UNITED STATES DISTRICT COURT FOR
THE MIDDLE DISTRICT OF PENNSYLVANIA

SHERELLE THOMAS, :
ADMINISTRATOR OF : No. 1:20-cv-01178
THE ESTATE OF :
TERELLE THOMAS : JURY TRIAL
and T.T., a minor, : DEMANDED
individually, as a child of :
decedent Terelle Thomas :
and as his sole survivor, :
Plaintiffs :
v. :
CITY OF :
HARRISBURG; :
OFFICER DARIL :
FOOSE; OFFICER :
SCOTT JOHNSEN; :
OFFICER ADRIENNE :
SALAZAR; OFFICER :
TRAVIS BANNING; :
OFFICER BRIAN :
CARRIERE; :
HARRISBURG CITY :
POLICE DEPT JOHN :
DOE POLICE :
OFFICERS 1 - 5; :
and :
DAUPHIN COUNTY; :
DAUPHIN COUNTY :
ADULT PROBATION :

JOHN DOE
SUPERVISORY
OFFICERS 1-5;
DAUPHIN COUNTY
PRISON JOHN DOE
PRISON OFFICIALS 1-
5; PROBATION
OFFICER DAN
KINSINGER;

and

PRIMECARE
MEDICAL, INC.; and
PRIMECARE JOHN
DOE MEDICAL
EMPLOYEES 1-5

Defendants

AMENDED COMPLAINT

JURISDICTION AND VENUE

1. This action is brought pursuant to 42 U. S. C. §1983, the Fourteenth Amendment to the United States Constitution, the Constitution of the Commonwealth of Pennsylvania, and Pennsylvania Law.

2. This Middle District of Pennsylvania Court has original jurisdiction over the Plaintiffs' federal law claims pursuant to 28 U. S. C. §§1331 and 1343, in that the claims raise questions of federal law, and jurisdiction over the pendent State Law claims pursuant to 28 U. S. C. §1367(a) where the state claims are so related to federal claims in the action within this Court's original jurisdiction that they form part of the same case or controversy under Article III of the United States Constitution.

3. Venue is proper in this Middle District of Pennsylvania pursuant to 28 U. S. C. §1391(b)(1) where all the Defendants reside in the Commonwealth of Pennsylvania and 28 U. S. C. §1391(b)(2) where a substantial part of the events or omissions giving rise to the Plaintiffs' federal claims occurred within the geographical limits of this District.

4. This action is also brought under the laws of The Commonwealth of Pennsylvania as Wrongful Death, Survival, and Negligence actions pursuant to claims arising from Defendants' deliberate and malicious indifference in failing to train its various personnel in the recognition and treatment of medical issues in arrestees and inmates and further in depriving decedent Terelle Thomas of his rights to both due process and equal protection constitutionally guaranteed him, all of which eventually led to his death at the young age of thirty-one (31) years old.

PARTIES

5. Plaintiff Sherelle Thomas, Administrator of the Estate of Terelle Thomas, as Administrator of the said Estate of Terelle Thomas, brings this action pursuant to 42 Pa. C. S. A. §8302 (Survival).

6. Administrator Sherelle Thomas was appointed Administrator by the Dauphin County Register of Wills on the 11th day of March 2020, under Administrative File Number 2220-0262.

7. Plaintiff T.T., a minor, is the decedent's natural daughter and only survivor, and she resides in Harrisburg, Pennsylvania. Because the decedent was single and had no other survivors, the Plaintiff brings this action on her own behalf as the only person entitled to

recover as the decedent's survivor pursuant to 42 Pa. C. S. A. §8301 (Wrongful Death).

8. Plaintiffs' Decedent is Terelle Thomas, who died in Harrisburg, Pennsylvania on December 17, 2019 as the direct and proximate result of the Defendants' individual and joint actions and omissions, all of which occurred in the City of Harrisburg, Dauphin County, Pennsylvania.

9. A Defendant is Dauphin County, PA ("Dauphin County"), a county, political subdivision, and governmental entity in the Commonwealth of Pennsylvania, organized and existing under the laws of the Commonwealth of Pennsylvania, with a principal place of business at 101 Market Street, Harrisburg, PA 17101. At all times relevant hereto, Defendant Dauphin County was responsible for Dauphin County Adult Probation and Dauphin County Judicial Center and Prison. Dauphin County Judicial Center and Prison houses the Central Booking Facility ("Booking Center") for all police departments in Dauphin County. Defendant Dauphin County employed and was responsible for training and supervising the probation officers and prison officials who daily engaged probationers and persons taken into custody, and who participated in and were the cause of decedent Terelle Thomas's death.

10. One or more Defendants are Dauphin County Adult Probation John Doe Supervisory Officers ("DCAP John Doe(s)") 1 - 5,¹ having a place of business at 917 Gibson Blvd. in Steelton, PA 17113. At all times relevant hereto, DCAP John Does participated in and was/were the cause of decedent Terelle Thomas's death.

¹ Plaintiffs are **not** suing Dauphin County Adult Probation. Instead, as in the Original Complaint, Plaintiffs are suing John Doe Supervisory Officers of Dauphin County Adult Probation.

11. One or more Defendants are Dauphin County Prison John Doe Prison Officials (“DCP John Doe(s)”) 1 - 5, having a place of business at 451 Mall Blvd. in Harrisburg, PA 17111. At all times relevant hereto, DCP John Does participated in and was/were the cause of decedent Terelle Thomas’s death.

12. A Defendant is Dan Kinsinger, an Adult Probation Officer with Dauphin County Adult Probation, having a main place of business at 917 Gibson Blvd, Steelton, PA, 17113. At all times relevant hereto, said Probation Officer participated in and was the cause of decedent Terelle Thomas’s death.

13. A Defendant is the City of Harrisburg, having a main place of business at 10 N. 2nd St, Harrisburg, PA, 17110. At all times relevant hereto, Defendant City of Harrisburg employed, trained and supervised the several Harrisburg police officers that participated in and were the cause of decedent Terelle Thomas’s death. Defendant City of Harrisburg failed to adequately train its police personnel in recognizing and identifying arrestees with serious health issues requiring diversion to a hospital.

14. A Defendant is Daril Foose, a Police Officer with Harrisburg Police, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Police Officer participated in and was the cause of decedent Terelle Thomas’s death.

15. A Defendant is Scott Johnsen, a supervisory Police Officer with Harrisburg Police, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Police Officer participated in and was the cause of decedent Terelle Thomas’s death.

16. A Defendant is Adrienne Salazar, a Police Officer with Harrisburg Police, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Police Officer participated in and was the cause of decedent Terelle Thomas's death.

17. A Defendant is Travis Banning, a Police Officer with Harrisburg Police, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Police Officer participated in and was the cause of decedent Terelle Thomas's death

18. A Defendant is Brian Carriere, a Police Officer with Harrisburg Police, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Police Officer participated in and was the cause of decedent Terelle Thomas's death.

19. One or more Defendants are Harrisburg Police Department John Doe Police Officers (Harrisburg John Doe(s)) 1 - 5, having a main place of business at 123 Walnut Street, Harrisburg, PA, 17110. At all times relevant hereto, said Harrisburg John Does participated in and were the cause of decedent Terelle Thomas's death.

20. A Defendant is PrimeCare Medical, Incorporated ("Defendant PrimeCare"), a corporation having a main place of business at 3490 Locust Lane, Harrisburg, Pennsylvania, 17109. At all times relevant hereto, Defendant PrimeCare was a corporation that provided, under contract with Dauphin County, the medical personnel that failed to provide medical care to decedent Terelle Thomas and thereby participated in and were the cause of decedent Terelle Thomas's death.

21. At all times relevant hereto, Defendant PrimeCare had a duty to comply with generally accepted

medical and mental health standards of care in their medical treatment of decedent Terelle Thomas.

22. Defendant PrimeCare, by and through its agents, workers, doctors and nurses, violated their duty of care to decedent Terelle Thomas.

23. Defendant PrimeCare's violation of its duty of care was a direct and proximate cause and a substantial factor in bringing about the decedent's injuries and death.

24. One or more Defendants are PrimeCare John Doe Medical Employees ("PrimeCare John Doe") 1 – 5, having a place of business at 3490 Locust Lane in Harrisburg, PA, 17109. At all times relevant hereto, said PrimeCare John Does participated in and were the cause of decedent Terelle Thomas's death, and their complained-of acts and omissions were objectively unreasonable, malicious and intended to cause harm.

25. The complained-of acts and failures to act by Harrisburg Police supervisory and non-supervisory Defendants herein were objectively unreasonable and were malicious and sadistic and intended to cause harm.

26. The acts and failures to act by DCAP John Does and non-supervisory Defendants herein were objectively unreasonable and were malicious and sadistic and intended to cause harm.

27. At all times relevant hereto, the within described corporate, departmental and individual Defendants were state actors, and the individual Defendants were acting in the course and scope of their duties with their respective corporate or departmental employers, to wit, the City of Harrisburg, PrimeCare and Dauphin County, and in furtherance of those corporate or departmental employers' business objectives and purposes.

28. At all times relevant hereto, the within described corporate and/or departmental employers, to wit, the City of Harrisburg, PrimeCare and Dauphin County, were liable for the acts and failures to act of the individual Defendants, both known and unknown to Plaintiffs, under theories of agency, master-servant, respondeat superior and/or control or right of control.

29. Plaintiffs bring this action in part under and by virtue of the Pennsylvania Wrongful Death Act, 42 Pa. C.S.A. §8301, and the Survival Act, 42 Pa. C.S.A. §8302, to recover damages legally appropriate thereunder, including, but not limited to damages for all hospital, medical, funeral, burial and estate administration expenses incurred, loss of support and contribution which the family would have received from the decedent from the time of his death for the duration of his work life expectancy; compensated for the pecuniary value of the services, society and comfort he would have given to his daughter had he lived; and compensated for the loss of the services the decedent would have contributed to his daughter, and also for the net amount of money the decedent would have earned from the date of his death and would have earned between that date and the end of his life work expectancy; compensation for the mental and physical pain and suffering and inconvenience the decedent endured from the moment of his injury to the moment of his death.

30. Plaintiffs' decedent did not bring an action during his lifetime for actual injuries or damages sought here.

31. At all times relevant hereto, Defendants individually and jointly, and at each successive stage from his initial arrest to his incarceration at the Dauphin County Booking Center, were under a duty and obligation to recognize and identify that decedent Terelle Thomas

had serious medical health problems and to divert him from a prison environment to a hospital so that he might receive treatment instead of punishment.

32. At all times relevant hereto, Defendants individually and jointly breached that duty by failing to recognize and identify that decedent Terelle Thomas had serious medical problems and failing to divert him from a prison environment to a hospital at which he would have received treatment instead of incarceration.

33. As a direct and proximate result of that breach, decedent Terelle Thomas died on December 17, 2019 at the age of thirty-one (31) years old.

34. At all times relevant hereto, Defendants also breached that duty by treating decedent Terelle Thomas unreasonably and inhumanely and denying him emergency medical treatment as described herein, and by further failing to properly document or record their contact with decedent Terelle Thomas.

35. As a direct and proximate result of said unreasonable and inhumane treatment and denial of emergency medical treatment as described herein to which he was subjected at the hands of the Defendants, individually and/or jointly, Terelle Thomas died on December 17, 2019 at the age of thirty-one (31) years old.

36. All Defendants, with the exception of City of Harrisburg, PrimeCare and Dauphin County, are being sued in their individual capacity.

OPERATIVE FACTS

Officers Arrest Decedent And Conclude That He Ingested Cocaine

37. On or about December 14, 2019, at approximately 6:15 PM, Defendant Foose observed Decedent Thomas

and another male walk from the area of a bar and enter a vehicle as passengers.

38. The two men were walking, laughing, and conversing with each other when observed by Defendant Foose.

39. Shortly thereafter, Defendant Foose began to follow the vehicle.

40. Defendant Foose initiated a traffic stop at the intersection of South 17th Street and Holly Street.

41. Upon initiating contact with Decedent Thomas, Defendant Foose observed that Decedent Thomas spoke to her as if he had “cotton mouth” and a large amount of an unknown item inside of his mouth.

42. As Decedent Thomas spoke, Defendant Foose saw strands in his mouth that were almost like gum and paste.

43. Defendant Foose’s knowledge, training and experience informed her that Decedent Thomas’s behavior was common among individuals who have ingested something in order to conceal it from police.

44. Defendant Foose then notified her partner Defendant Kinsinger that she believed Decedent Thomas was concealing something in his mouth and directed Defendant Kinsinger to detain Decedent Thomas.

45. While being detained by Defendant Kinsinger, Decedent Thomas did not spit out the large item believed to be in his mouth, but instead only spit out a white liquid.

46. After detaining the other occupants of the vehicle, Defendant Foose return to Decedent Thomas and after speaking to him, quickly concluded that Decedent Thomas had in fact ingested a large amount of cocaine.

47. According to her report, Defendant Foose's conclusion that Decedent Thomas had ingested cocaine was based on several observations. Those observations included Decedent Thomas' lips being pasty white; Decedent Thomas' tongue and spit were white; a large amount of paste inside of Decedent Thomas' mouth; and Decedent Thomas' face was covered with a white powdery substance. Exhibit A at 6.

48. Decedent Thomas informed Defendant Foose that the only drugs on his person was a small amount of marijuana and that his lips were white because he had consumed a candy cigarette.

49. These assertions turned out to be untrue as Defendant Foose observed cocaine rocks fall out of Decedent Thomas's shirt as he unzipped his hoodie and she failed to find any candy cigarettes inside the vehicle or on any of the occupants of the vehicle.

50. At approximately 6:22 p.m., Defendant Johnsen arrived at the location of the traffic stop.

51. Upon his arrival, Defendant Kinsinger informed Defendant Johnsen that he had also reached the conclusion that Decedent had ingested crack cocaine. Exhibit A at 8.

52. Defendant Johnsen acknowledged the seriousness of ingesting cocaine by warning Decedent Thomas that he could possibly die from ingesting drugs.

53. At approximately 6:22 p.m., Defendant Salazar arrived at the location of the traffic stop.

54. Upon her arrival, Defendant Salazar was informed by Defendant Foose that Defendant Foose believed that Decedent Thomas had ingested crack cocaine.

55. Defendant Salazar observed a white powder substance covering Decedent Thomas' lips and also reached the conclusion that Decedent Thomas had ingested cocaine.

56. Like Defendant Johnsen, Defendant Salazar acknowledged the seriousness of ingesting cocaine by warning Decedent Thomas that doing so could have an ill effect on his health. Exhibit A at 9.

57. Defendant Salazar asked Decedent Thomas *what* he ingested, thus indicating a belief that Decedent Thomas had in fact ingested cocaine as advised by Defendant Foose.

58. At approximately 6:22 p.m., Defendant Banning arrived at the location of the traffic stop.

59. Like the other officers, Defendant Banning observed a large amount of white residue around and on Decedent Thomas' lips.

60. Defendant Foose advised Defendant Banning that she believed Decedent Thomas had eaten crack cocaine. Exhibit A at 10.

61. Like Defendant Foose, Defendant Banning searched for and did not locate any evidence of candy cigarettes to support Decedent's explanation for the white residue around his lips. Exhibit A at 10.

62. Defendant Carriere subsequently arrived on the scene.

63. Defendant Carriere was also informed by Defendant Foose that she suspected Decedent Thomas had swallowed crack cocaine. Exhibit A at 11.

64. In total, Defendants Foose, Kinsinger, Johnsen, Salazar, Banning and Carriere (together, "Defendant

Officers”) had observed the following of Decedent Thomas:

- He spoke as if he had “cotton mouth”;
- He had a large amount of an unknown item inside of his mouth;
- He never spit out the large unknown item;
- Cocaine rocks fell from his shirt and were all around where he sat in the car

despite his assertion that he only had marijuana on his person;

- He had a white substance on his lips and shirt; and
- No candy cigarettes or candy cigarette box were found despite his assertion that the white substance was the result of eating candy cigarettes.

65. Given these observations and the fact that Defendants Foose, Johnsen, and Salazar actually filed police reports indicating that they concluded that Decedent Thomas had ingested cocaine, Defendant Officers had no basis to believe Decedent’s denials that he had ingested cocaine.

66. Finally, in a clear indication that Defendant Officers believed that Decedent ingested cocaine, Defendant Foose prepared and signed an Affidavit of Probable Cause alleging that she observed Decedent Thomas consume crack cocaine and criminally charged him with Tampering with Evidence. Exhibit B at 4.

Despite Believing that Decedent Thomas had Swallowed a Large Amount of Cocaine, Defendant Officers Decided to Violate Departmental Policy and Take Decedent to Jail Instead of a Hospital

67. As reported by Defendant Salazar, the officers on the scene subsequently made a decision to have Defendant Carriere transport Decedent Thomas to the Dauphin County Booking Center, which is located in the Dauphin County Jail. Exhibit A at 9.

68. The decision was made to take Decedent Thomas to the Dauphin County Booking Center for the purposes of detaining and processing Decedent as an arrestee.

69. Decedent Thomas was **not** taken to the Dauphin County Booking Center to receive medical attention.

70. Indeed, none of the individual Defendants who completed a police report about this incident even suggested that anyone sought to provide Decedent Thomas with medical attention, much less take him to the Dauphin County Booking Center for a medical assessment by Defendant PrimeCare medical staff. Exhibit A.

71. Defendant Officers on the scene did not discuss taking Decedent Thomas to the Booking Center for medical treatment nor was a decision made to seek medical treatment for Decedent, despite their belief that Decedent had ingested a large amount of cocaine.

72. Defendant Officers' failure to seek medical treatment amounted to a decision to violate Departmental policy and showed deliberate indifference to Decedent Thomas's need for medical care.

73. The Harrisburg Police Department has a policy to take an arrestee to the hospital rather than the booking

center if they have consumed illegal narcotics in a way that could jeopardize their health and welfare.

74. Indeed, Harrisburg Mayor Eric Papenfuse has admitted that Decedent Thomas “should have received urgent medical care, and I deeply regret that he did not.” See Exhibit C.

75. Upon information and belief, this policy acknowledges the inherent danger in ingesting illegal narcotics and seeks to address this danger.

76. Furthermore, upon information and belief, it is considered to be best practice to seek immediate medical treatment when an individual is suspected of ingesting illegal drugs.

77. However, despite the Harrisburg Police Department policy, Defendant Officers made the decision to send Decedent Thomas to Dauphin County Booking Center in Defendant Carriere’s police vehicle. Exhibit A at 9.

78. To that end, Defendant Salazar led Decedent Thomas to the caged compartment of Defendant Carriere’s vehicle.

79. At approximately 6:47 p.m., Defendant Carriere transported Decedent Thomas from the area South 17th Street and Holly Street to the Dauphin County Booking Center.

80. Upon being placed in the police car, Decedent told Defendant Carriere that he was hot and requested that Defendant Carriere lower the window. Defendant Carriere did so.

81. This request was yet another indication that Decedent had ingested cocaine and was in need of medical attention.

82. Specifically, the air temperature at the time was approximately 46 degrees. Decedent Thomas's complaint of being hot and needing his window down was an indication that he was in physical distress and in need of emergency medical attention.

Dauphin County Prison² Was Not the Fit to Render Proper Medical Services

83. Defendant Dauphin County contracts with Defendant PrimeCare to provide limited medical care to inmates incarcerated in the Dauphin County Prison.

84. Defendant PrimeCare asserts on its website that it offers health care programs that are customized to meet the specific needs of its clients.

85. Specifically, in the Dauphin County Prison, Defendant PrimeCare focuses on providing correctional health care specific to the Dauphin County correctional facility.

86. As such, Defendant PrimeCare is not outfitted like a hospital or even like the Emergency Room of a hospital.

87. Upon information and belief, Defendant PrimeCare is not equipped to perform tasks routinely performed at hospitals such as x-rays; CT-scans, stomach-pumping or setting broken bones.

² The Dauphin County Prison and Dauphin County Booking Center are used interchangeably herein. Upon information and belief, The Booking Center and Judicial Center are located within the Prison and arrestees enter the Prison once they are processed through the Booking Center. Defendants PrimeCare John Does and DCP John Does work interchangeably in the Booking Center and Prison.

88. Instead, Defendant PrimeCare must transfer inmates to nearby UPMC Pinnacle Harrisburg Hospital for tests, treatment, scans, etc.

89. As such, Defendant PrimeCare is not equipped or designed to behave like a hospital or emergency room and treat new arrivals like Decedent who show up to Dauphin County Prison with ailments like ingesting cocaine.

90. Moreover, by December 14, 2019, Defendant PrimeCare and Dauphin County Prison had developed a reputation of not providing adequate health care to inmates thereby underscoring the notion that Dauphin County Prison was not fit to render proper medical services to an individual who had ingested cocaine.

91. Specifically, in the 5 years before Decedent Thomas died in custody, 10 people housed in Dauphin County Prison died, with many of them receiving questionable medical care. These deaths include:

- Ty'rique Riley (21 years old) fell unconscious on June 26, 2019 and died on July 1, 2019 from a medical crisis. Defendant PrimeCare is currently being sued for, *inter alia*, failing to provide Mr. Riley with proper medical care;
- James Macaulay (45) died March 21, 2019 of suicide;
- Emily E. Endrizzi (39) died March 11, 2019 of suicide;
- and
- Sarah E. Quinn (29) died September 17, 2017 of suicide. <https://www.pennlive.com/news/2019/07/ten-prisoners-died-in-dauphin-county-4-of-them-from-suicide-in-past-5-years.html>.

92. Mr. Riley's death and the string of suicides indicate at the very least issues with the medical care and monitoring occurring at Dauphin County Prison when the

Defendant Officers decided to take Decedent Thomas to the prison instead of the hospital.

Decedent Thomas was taken to Dauphin County Prison and Ignored

93. Upon arrival at the Dauphin County Booking Center, Defendant Carriere informed DCP John Doe(s) and Dauphin County Prison medical staff that Decedent Thomas may have swallowed crack cocaine. See Exhibit A, page 11.

94. Defendant DCP John Does and Defendant PrimeCare John Does noted that Decedent Thomas had white powder on his lips.

95. Despite receiving information suggesting that Decedent Thomas ingested cocaine, neither Defendant PrimeCare John Does nor Defendant DCP John Does took actions to transfer Decedent to a hospital where he could be properly monitored and treated.

96. The Dauphin County Prison was ill-equipped to determine if Decedent Thomas had ingested cocaine and ill-equipped to provide medical care to address a cocaine ingestion. As such, Defendants PrimeCare John Does and DCP John Does could not properly assess Decedent Thomas and clear him to stay at the prison.

97. Despite this, at approximately 7:13 p.m. Decedent Thomas was placed in a cell at Dauphin County Booking Center and given no medical care or proper observation.

98. At approximately 8:04 p.m., Decedent Thomas is seen on surveillance video falling backwards on to the floor and hitting his head. Decedent Thomas then suffered cardiac arrest and “coded” on the floor of the Booking Center cell.

99. Shortly thereafter, Defendants PrimeCare John Does and DCP John Does arrived to find Decedent Thomas with white powder still on his lips. Decedent Thomas was unresponsive, pulseless and apneic.

100. Decedent Thomas falling backwards on to the floor during cardiac arrest was recorded on a Booking Center camera.

101. At approximately 8:24 p.m. Decedent Thomas was finally transported by emergency medical technicians to UPMC Pinnacle Harrisburg Hospital for medical treatment.

102. Decedent Thomas remained hospitalized at UPMC Pinnacle Harrisburg Hospital until December 17, 2019.

103. At approximately 5:05 p.m. on December 17, 2019, Decedent Thomas died, and after an autopsy was performed, the cause of death was determined to be cocaine and fentanyl toxicity.

104. On December 27, 2019, Defendant City of Harrisburg, in an attempt to obtain negative information regarding Decedent Thomas, directed a police Sargent to the home of Decedent Thomas' sister Sherelle Thomas where she was coerced to sign a consent form to search the contents of Decedent Thomas' cellular phone.

Defendants Repeatedly Failed Decedent Thomas

105. Despite the suspicions of Defendant Officers that Decedent Thomas had swallowed a dangerous drug, Decedent Thomas was taken to a prison instead of a hospital for emergency medical treatment.

106. Once at the Dauphin County Prison, Defendants DCP John Does and PrimeCare John Does were deliberately indifferent to Decedent Thomas' health crisis

and his need for emergency medical treatment, and failed to transfer him to a hospital for observation and treatment.

107. Instead of taking Decedent Thomas to a hospital or other medical facility, and because they had been poorly trained to recognize dangerous health issues, all of the individual police and probation officers involved in the arrest of Decedent Thomas ignored police and county protocol that called for Decedent Thomas to be taken to the hospital for emergency medical care and instead Defendant Carriere took Decedent Thomas to the Dauphin County Booking Center at Dauphin County Jail.

108. In failing to train its police, probation officers, medical staff and prison officials in detecting and recognizing medical emergencies among the people its officers arrested, Defendants City of Harrisburg, PrimeCare and Dauphin County exposed its deliberate indifference to the medical needs of people its officers might be called upon to arrest.

109. Defendants City of Harrisburg, PrimeCare, Dauphin County and their officers and staff were under a duty to obtain for Decedent Thomas and other arrestees medical attention when it appeared they needed it, but said Defendants made no effort to train their officers to detect, recognize, and/or respond to medical emergencies in the people their officers arrested or to provide or obtain any medical attention for Decedent Thomas.

FEDERAL CLAIMS

COUNT I: Sherelle Thomas, Administrator of the Estate of Terelle Thomas, Deceased -v- Defendants Officer Daril Foose, Probation Officer Dan Kinsinger, Officer Scott Johnsen, Officer Adrienne Salazar, Officer Travis Banning, Officer Brian Carriere, DCP John Does and PrimeCare John Does. (Deprivation of Rights Guaranteed Under the 14th Amendment to the U. S. Constitution, addressable via 42 U. S. C. §1983; Failure to Intervene)

110. The allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

111. As indicated above, Defendant Officers, Defendant DCP John Does and Defendant PrimeCare John Does individually and/or jointly failed to provide Decedent Thomas with needed emergency medical care.

112. As the denial of medical treatment continued, none of the individuals present intervened to stop the denial of medical care or otherwise bring it to a halt despite having several opportunities to do so, whether at the scene of the arrest or at Dauphin County Prison.

113. At any point at the scene of the arrest, any one of Defendants Foose, Johnsen, Salazar, Banning, Carriere and Kinsinger could have stepped in to provide Decedent Thomas with medical care by taking him to the hospital given the fact that Defendant Officers believed that he had ingested cocaine and given the Harrisburg Police Department policy to take individuals suspected of ingesting narcotics to a hospital rather than the Dauphin County Prison.

114. Likewise, at any point at the Dauphin County Booking Center within the Dauphin County Prison, any

one of Defendants DCP John Does or PrimeCare John Does could have stepped in to transfer Decedent Thomas to a hospital for proper monitoring and treatment.

115. Indeed, Defendant Officers, Defendant DCP John Does and Defendant PrimeCare John Does all had reasonable and realistic opportunities to intervene as the denials of medical care occurred in their presence and were ongoing.

116. These failures to intervene in the denial of emergency medical treatment were so malicious and objectively unreasonable that it would shock the conscience of a reasonable person.

117. Defendants' failure to intervene exceeded the normal standards of decent conduct, exhibited a deliberate indifference to Decedent's health and well-being and was willful, malicious, oppressive, outrageous, and unjustifiable. Therefore, punitive damages are necessary and appropriate.

118. As a direct and proximate result of Defendants' failure to intervene as more particularly described above, Decedent Thomas's rights protected under the Fourteenth Amendment were violated, and he suffered injury as a result.

119. Defendants subjected Decedent Thomas to these deprivations of rights unreasonably, intentionally, wantonly, outrageously, and with conscious and reckless disregard for whether his rights would be violated by their actions.

120. As a direct and proximate result of Defendants' failure to intervene, Decedent Thomas suffered deprivations of his rights, physical injuries, pain and suffering, emotional distress, and mental anguish, all to his great detriment and loss.

WHEREFORE, Plaintiff demands judgment in its favor and against said Defendants, individually and/or jointly, and requests all appropriate relief in an amount in excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, punitive damages, attorneys fees and all other relief as the Court deems appropriate.

COUNT II: Sherelle Thomas, Administrator of the Estate of Terelle Thomas, Deceased -v- Dauphin County, PrimeCare, DCAP John Doe Supervisory Officers, DCP John Doe Prison Officials and PrimeCare John Doe

(Deprivation of Rights Guaranteed Under the 14th Amendment to the U. S. Constitution, addressable via 42 U. S. C. §1983; Failure to Train, Supervise, Control or Discipline)

121. The allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

122. Dauphin County and DCAP John Doe Supervisory Officers, have exclusive management and control of the policies and practices of Dauphin County Adult Probation regarding the method and manner of recognizing individuals in custody whom require emergency medical care and are responsible for insuring that Dauphin County Adult Probation Officers otherwise conduct themselves in a lawful manner in undertaking and performing their duties. Defendants Dauphin County and DCAP John Does are vested with the authority to establish policies or customs, practices and usages of Dauphin County Adult Probation through training, supervision, discipline and otherwise controlling the officers of Dauphin County Adult Probation.

123. Dauphin County and DCP John Doe Prison Officials, have exclusive management and control of the policies and practices of Dauphin County Booking Center regarding the method and manner of recognizing individuals in custody whom require emergency medical care and are responsible for insuring that corrections officers working in the Booking Center otherwise conduct themselves in a lawful manner in undertaking and performing their duties. Defendants Dauphin County and DCP John Does are vested with the authority to establish policies or customs, practices and usages of the Booking Center through training, supervision, discipline and otherwise controlling the officers of Booking Center.

124. PrimeCare and PrimeCare John Does have exclusive management and control of the policies and practices of PrimeCare Medical Staff operating in the Dauphin County Prison regarding the method and manner of recognizing individuals in custody whom require emergency medical care and are responsible for insuring that medical staff working in the Booking Center and Prison otherwise conduct themselves in a lawful manner in undertaking and performing their duties. Defendants PrimeCare and PrimeCare John Does are vested with the authority to establish policies or customs, practices and usages of the Booking Center through training, supervision, discipline and otherwise controlling the medical staff of Booking Center and Prison.

125. Defendants Dauphin County, PrimeCare, DCAP John Does, DCP John Does and PrimeCare John Does violated the Decedent's rights by the custom and practice of failing to train, instruct, supervise, control and discipline the probation officers of Dauphin County Adult Probation, the corrections officers of Dauphin County Prison and the medical staff working in the Dauphin County Prison in recognizing individuals in custody whom

require emergency medical care. Said customs, practice and usage caused the deprivation of Decedent's rights secured under the Fourteenth Amendment to the United States Constitution, other laws of the United States, and the laws of the Commonwealth of Pennsylvania.

126. There exists within Dauphin County Adult Probation and the Dauphin County Booking Center policies or customs, practices and usages that are so pervasive that they constitute the policies of the Probation Department and Booking Center, such that they are and were the moving force behind and thereby caused the constitutional deprivations of the Decedent as have been set forth herein.

127. The polices, customs, practices and usages that exist include the following:

- The officers of DCAP detain individuals at the direction of Harrisburg police officers and in doing so, disregard Harrisburg Police Department policy and ignore obvious needs for medical attention; and
- The officers of DCAP and the Dauphin County Booking Center and the PrimeCare medical staff fail to render emergency medical care to persons in custody without regard for whether the individual faces imminent death.

128. As a result of Dauphin County, PrimeCare, DCAP John Does, DCP John Does and PrimeCare John Does' failure to train, discipline or supervise their officers, they deprived Decedent Thomas of his rights to be free from the denial of medical care in violation of the Fourteenth Amendment to the Constitution of the United States and remediable under 42 U.S.C. §1983.

WHEREFORE, Plaintiff demands judgment in its favor and against said Defendants individually and/or jointly, and requests all appropriate relief in an amount in

excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, punitive damages, attorneys fees and all other relief as the Court deems appropriate.

**COUNT III: Sherelle Thomas, Administrator of the
Estate of Terelle Thomas, Deceased -v- City of
Harrisburg, Harrisburg Police John Does**

**(Deprivation of Rights Guaranteed Under the 14th
Amendment to the U. S. Constitution, addressable via
42 U. S. C. §1983; Failure to Train, Supervise, Control
or Discipline)**

129. The allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

130. The City of Harrisburg and Harrisburg Police John Does, have exclusive management and control of the policies and practices of the Harrisburg Police Department regarding the method and manner of recognizing individuals in custody whom require emergency medical care and are responsible for insuring that members of the Harrisburg Police Department otherwise conduct themselves in a lawful manner in undertaking and performing their duties. Defendants City of Harrisburg and Harrisburg Police John Does are vested with the authority to establish policies or customs, practices and usages of the Harrisburg Police Department through training, supervision, discipline and otherwise controlling the officers of Harrisburg Police Department.

131. Defendants City of Harrisburg and Harrisburg Police John Does violated the Decedent's rights by the custom and practice of failing to train, instruct, supervise, control and discipline the officers of the Harrisburg Police

Department in recognizing individuals in custody who require emergency medical care. Said customs, practice and usage caused the deprivation of decedent's rights secured under the Fourteenth Amendment to the United States Constitution, other laws of the United States, and the laws of the Commonwealth of Pennsylvania.

132. There exists within Harrisburg Police Department policies or customs, practices and usages that are so pervasive that they constitute the policies of the Harrisburg Police Department, such that they are and were the moving force behind and thereby caused the constitutional deprivations of the Decedent as have been set forth herein.

133. The polices, customs, practices and usages that exist include the following:

- The officers of the Harrisburg Police Department detain individuals and disregard Harrisburg Police Department policy by ignoring obvious needs for medical attention; and
- The officers of the Harrisburg Police Department fail to render emergency medical care to persons in custody without regard for whether the individual faces imminent death.

134. As a result of the City of Harrisburg and Harrisburg Police John Does' failure to train, discipline or supervise their officers, they deprived Decedent Thomas of his rights to be from the denial of medical care in violation of the Fourteenth Amendment to the Constitution of the United States and remediable under 42 U.S.C. §1983.

WHEREFORE, Plaintiff demands judgment in its favor and against said Defendants, individually and/or jointly, and requests all appropriate relief in an amount in

excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, punitive damages, attorneys fees and all other relief as the Court deems appropriate.

**COUNT IV: Sherelle Thomas, Administrator of the Estate of Terelle Thomas, Deceased -v- Defendant Officers, PrimeCare John Does and DCP John Does
(Failure to Render Medical Care)**

135. The Allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

136. Decedent Thomas had a constitutional right to appropriate medical care when he was placed under arrest by law enforcement officials who believed that he had ingested a large amount of cocaine.

137. Likewise, Decedent Thomas had a constitutional right to appropriate medical care when he was received by the Dauphin County Prison as an arrestee and a pre-trial detainee by officials and medical staff who were informed that he may have ingested a large amount of cocaine.

138. At all times mentioned herein, the failure to render medical care to Decedent Thomas by Defendants Daril Foose, Dan Kinsinger, Scott Johnsen, Adrienne Salazar, Travis Banning, and Brian Carriere (“Defendant Officers”) was a violation of Decedent’s constitutional rights in that it amounted to a deprivation of health, life, and property in violation of the Due Process Clause of the Fourteenth Amendment to the Constitution of the United States, in each and all of the following ways:

- By performing their duties as police officers and first responders with deliberate indifference for the serious medical condition of Decedent Thomas;
- By failing to take appropriate steps to protect Decedent Thomas from a known danger when the defendants were aware of a serious medical need based on Decedent Thomas' actions and symptoms and based on the officers' own beliefs;
- By failing to take the appropriate steps when the failure to treat Decedent Thomas' medical condition could and did result in further significant injury and the unnecessary and wanton infliction of death;
- By failing to take the appropriate steps when the existence of Decedent Thomas' medical condition was such that a reasonable police officer would find it important and worthy of comment or treatment;
- By failing and refusing to transport Decedent Thomas to a hospital for emergency medical help;
- By deliberately denying decedent medical attention and causing decedent's death;
- By failing to follow the policies and procedures of Harrisburg Police Department.

139. As shown above, Defendant Officers believed that Decedent Thomas had ingested cocaine to avoid detection.

140. As also stated above, given Decedent Thomas's false assertions when arrested, combined with Defendant Officers' observations, it stands to reason that Defendant Officers had no basis to believe Decedent's denials that he had ingested cocaine.

141. Moreover, it is illogical to believe that an individual who ingested illegal drugs would readily admit

to doing so since his objective in swallowing the drugs is to avoid detection.

142. Any attempt to argue that Defendant Officers relied on Decedent's assertions that he did not ingest cocaine is undermined by the fact that Defendant Foose asserted in a Criminal Complaint that Decedent was observed consuming crack cocaine and that he was charged with tampering with evidence.

143. By making the decision to take Decedent Thomas to the Dauphin County Booking Center instead of the hospital given their beliefs that he ingested cocaine, and given the Departmental policy requiring a transport to the hospital, Defendant Officers were deliberately indifferent to Decedent's serious need for medical attention.

144. Defendant Carriere displayed further deliberate indifference by reporting to the officials at the Booking Center that Decedent *may* have ingested cocaine when he and the other Defendant Officer actually believed that Decedent had in fact ingested cocaine.

145. At the Dauphin County Booking Center, PrimeCare John Does and DCP John Does deprived Decedent Thomas of health, life, and property in violation of the Due Process Clause of the Fourteenth Amendment to the Constitution of the United States, in each and all of the following ways:

- By refusing to admit Decedent to the Dauphin County Prison given PrimeCare's inability to properly treat someone suspected of ingesting cocaine;
- By failing to immediately transfer Decedent to a hospital upon learning that he may have ingested cocaine given their inability to adequately determine, monitor and treat Decedent;

- By failing to monitor Decedent and thereby allowing him to “code” on the floor of his jail cell;
- By failing to correctly assess Decedent as proof of their failed assessment was the fact that Decedent died of cocaine and fentanyl toxicity.

146. At all times mentioned herein Defendants Daril Foose, Dan Kinsinger, Scott Johnsen, Adrienne Salazar, Travis Banning, Brian Carriere, PrimeCare John Does and DCP John Does individually and/or jointly were deliberately indifferent to the serious medical condition of Decedent Terelle Thomas, notwithstanding notice and actual knowledge thereof.

WHEREFORE, Plaintiff demands judgment in its favor and against said, individually and/or jointly, and requests all appropriate relief, in an amount in excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, punitive damages, attorneys fees and all other relief as the Court deems appropriate.

STATE LAW CLAIMS

**COUNT V: Sherelle Thomas, Administrator of the
Estate of Terelle Thomas, Deceased -v- Defendants
PrimeCare and PrimeCare John Does**

(Medical Negligence)

147. The allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

148. At all times relevant hereto, Defendant PrimeCare and its medical providers including PrimeCare John Does had a duty to comply with generally accepted medical health standards of care in its

medical and mental health treatment of Decedent Thomas.

149. Defendant PrimeCare had a duty to establish policies, practices, and procedures to ensure that its respective agents, workers, doctors and nurses correctly assess arrestees brought to the Dauphin County Prison for admission; refuse to admit arrestees that they cannot properly treat; and, once admitted, properly treat and care for pre-trial detainees.

150. Defendant PrimeCare, by and through its respective agents, workers, doctors and nurses, including PrimeCare John Does, violated its duty of care to Decedent Thomas and provided care that was below applicable standards of care for admitting, monitoring, supervising and treating arrestees in need of medical treatment.

151. As a direct and proximate result of that breach, decedent Terelle Thomas deprivations of his rights, physical injuries, pain and suffering, emotional distress, mental anguish, and eventually death on December 17, 2019 at the age of thirty-one (31) years old.

WHEREFORE, Plaintiff demands judgment in its favor and against said Defendants, individually and/or jointly, and requests all appropriate relief, in an amount in excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, punitive damages, attorneys fees and all other relief as the Court deems appropriate.

**COUNT VI: Plaintiff T.T., a minor -v- Defendants
PrimeCare and PrimeCare John Does
(Wrongful Death)**

152. The Allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

153. Decedent's sole survivor is his daughter, T.T., a minor, who is entitled to recover damages for his death, and on whose behalf this action is brought pursuant to the Pennsylvania Wrongful Death Act 42 Pa.C.S.A. Section 8301 et seq.

154. Decedent's death was caused by the intentional, malicious, and/or grossly negligent conduct of said Defendants, individually and/or jointly.

155. As described above, said Defendants, through their medical negligence, caused the death of Decedent Terelle Thomas.

156. As a direct and proximate result of said Defendants' individual and joint actions, Decedent Terelle Thomas was unnecessarily caused extreme physical pain, mental anguish and suffering, and death, and was deprived of the enjoyment and pleasure of life.

157. As a further direct and proximate result of said Defendants' actions, decedent's survivor has suffered serious emotional pain and economic loss due to the wrongful death of her father, Terelle Thomas.

158. As a direct and proximate result of said Defendant's actions, decedent's daughter is entitled to recover damages for:

- (a) the loss of the value of decedent's services;
- (b) loss of decedent's comfort and society;

(c) contributions decedent would have made to the plaintiffs from his labor;

(d) all damages recoverable under the statute.

WHEREFORE, Plaintiff T.T., a minor, demands judgment in her favor and against said Defendants, individually and/or jointly, and request all appropriate relief, including, in an amount in excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including but not limited to, compensatory damages, court costs, attorneys fees and all other relief as the Court deems appropriate.

COUNT VII: Estate of Terelle Thomas -v- Defendants PrimeCare and PrimeCare John Does

(Survival Action)

159. The Allegations contained in all preceding Paragraphs are here incorporated and included by reference as if fully set forth here.

160. As a direct and proximate result of said Defendants' actions as described herein, Terelle Thomas suffered grievous bodily injury, and mental and physical pain and suffering.

161. From the time of his arrest until the time of his death, and throughout his detention, Decedent Thomas was conscious and aware of the denial of medical care and other harmful acts to which he was subjected by said Defendants, individually and/or jointly, and felt extreme pain and suffering as a result thereof.

162. On behalf of the Estate of Terelle Thomas, Sherelle Thomas, Administrator of the Decedent's Estate, brings this action under the Pennsylvania Survival Act, 42 Pa. C.S.A. Section 8302, and claims for Terelle Thomas's Estate compensation for all damages suffered by Terelle Thomas and recoverable under the

statute by reason of the grievous bodily injury, mental and physical pain and suffering caused him by said Defendants as described above.

WHEREFORE, the Estate of Terelle Thomas demands judgment in its favor and against Defendants, individually and/or jointly, and requests all appropriate relief, in an amount in excess of FIVE MILLION (\$5,000,000.00) DOLLARS, including, but not limited to, compensatory damages, court costs, attorneys fees and all other relief as the Court deems appropriate.

Respectfully submitted,
MINCEY FITZPATRICK ROSS, LLC

/s/ Kevin V. Mincey

Kevin V. Mincey

/s/ Riley H. Ross III

Riley H. Ross III

Date: March 25, 2021

Attorneys for Plaintiffs

APPENDIX G
EXCERPT OF INITIAL CRIME REPORT
BY DARIL FOOSE
DECEMBER 14, 2019
(Full Document Available at C.A. App. 102)

On 12/14/19, I was in full SCU uniform of the day operating an unmarked Harrisburg City Police Vehicle. My partner for this date was APO Kinsinger.

At approximately 1815HRS, I observed a Jeep parked at the intersection of S 15th ST/ Swatara Street. A male exited the passenger seat and walked west bound on Swatara Street. As I circled the area to see if this male was meeting with someone, I was traveling north bound on Daisy Street and observed the male, who was later identified as Jay Wilkerson, walking back towards the Jeep after leaving the area to the rear of Queenies Bar. Immediately after seeing this male, I observed another male, later identified as Terelle Thomas, walking quickly from the rear of Queenies Bar as well. When Wilkerson was leaving, it appeared as if he was laughing and having a conversation with Thomas. I was able to position my vehicle to travel south bound on S 15th St, towards Swatara Street. In doing so, I observed the Jeep fail to come to a complete stop at the stop sign at S 15th ST/ Swatara Street. A traffic stop was conducted in the area of S 17th ST/ Holly Street.

Upon approach, the driver was identified as Theresea Henderson. The passenger was identified as Jay Wilkerson. As I went to identified Terelle Thomas, he spoke to me like he had "cotton mouth". When I asked him his name, he talked as if he had a large amount of an unknown item inside of his mouth. As I looked at him, I could see strands, almost gum and paste like, forming in

his mouth as he is talking to me. From my knowledge, training, and experience, this behavior is common for individuals who have ingested an item to conceal it from police. I notified my partner, APO Kinsinger, that I believed Thomas was concealing something in his mouth and to detain him. APO Kinsinger was able to detain Thomas and yelled for him to spit out the items inside of his mouth. Where Thomas did spit was a white liquid that resembled crack cocaine attempted to be swallowed. As other units arrived on scene, both Wilkerson and Henderson were detained.

After Henderson and Wilkerson were detained, I was able to go and speak to Thomas. Thomas's mouth indicated to me that he had ingested a large amount of cocaine. His lips were completely pasted white. His tongue and spit were white and forming a large amount of paste inside of his mouth. Thomas's face appeared to be covered in a white powdery substance. I did verbally mirandize Thomas, to which he stated he understood his rights. Thomas stated the only drug's he had on him was a small amount of marijuana. He stated that he just ate a candy cigarette and that is why his lips were so white. As APO Kinsinger was searching Thomas, he unzipped his black hoodie in my presence. In doing so, small crack cocaine rocks did fall out of Thomas's shirt.

I did verbally mirandize Wilkerson. He advised he understood his rights. Wilkerson stated that he did not have anything illegal on his person and advised that there was nothing illegal inside the vehicle. Wilkerson did give verbal consent to search his person, to which nothing was found.

I did verbally mirandize Henderson, to which she stated she understood her rights. Henderson stated she did not know of any drugs inside the vehicle. She did give

verbal consent to search the vehicle, which is registered to her. Henderson also provided verbal consent to search her person, which no illegal items were found.

A search of the vehicle was conducted. Where Thomas was sitting, multiple crack cocaine rocks were located on the seat and on the floor. These rocks were collected for evidence.

Furthermore on Thomas, the following items were located:

- In his hand when APO Kinsinger was detaining him, \$130.00 in US currency (5) \$20.00; (3) \$10.00.
- In his pocket \$230.00 in US currency (1) \$50.00; (9) \$20.00
- One Samsung cell phone
- One digital scale with cocaine residue, functioning.
- One clear plastic baggie
- One clear plastic baggie with marijuana inside of it

It should be noted that during the search of the vehicle and all occupants of the vehicle, there was no paraphernalia that suggested crack cocaine use (IE crack pipes, push rods, chor boy). Furthermore, there were no candy cigarettes inside the vehicle or on any occupants.

Thomas was transported to the Central Booking Center by Officer Carriere. Prior to transport, Cpl Johnsen advised that Thomas advised him that he did not eat any illegal items.

At base, all evidence was logged into secondary evidence. The drugs will be sent to PSP lab for further analysis and official weight. The cell phone will be kept in evidence for a search warrant to be conducted. The money found on Thomas will be sent for ION scan.

106a

Thomas will be charged with the following offense:

PWI-crack

Possession of Small Amount of Marijuana

Possession of Drug Paraphernalia

Tampering with Evidence

After Thomas was transported to the Central Booking Center, I was advised that he had a seizure and needed to go to the Harrisburg Hospital. I was advised that Lifeteam personal that they had sucked 40ml of cocaine out of Thomas while enroute to the hospital that he had ingested.

APPENDIX H
EXCERPT OF SUPPLEMENTAL REPORT
BY SCOTT JOHNSEN
DECEMBER 14, 2019
(Full Document Available at C.A. App. 104)

On 12/14/19 at about 1822 hours I responded to the area of S 17th and Holly streets to assist on a traffic stop conducted by Officer Foose. Upon arrival I found that Probation Officer Dan Kinsinger had the rear seat passenger detained who was Terelle Thomas. Officer Foose was in the process of detaining the driver, Theresa Henderson. Officer Foose requested that the front seat passenger, Jay Wilkerson also be detained.

PO Kinsinger advised that he thought Thomas had ingested crack cocaine due to a white powdery substance around Thomas's mouth. There was also crack remnants in the back seat of the vehicle. I asked Thomas multiple times if he ingested anything and he insisted that he did not and that the white on his mouth was from a candy cigarette. I advised him that if he did ingest something we needed to know so that we could inform medical staff because he could possibly die. Thomas again insisted that he did not ingest anything.

I also spoke with Wilkerson and Henderson. Both individuals stated that they did not see Thomas ingest anything and did not know that he had crack.

I remained on scene until Thomas was transported by Officer Carriere. At that time Henderson and Wilkerson were free to leave.

On 12/15/19 at about 1420 hours Tonyka Lugaro came into the lobby stating that she was Thomas's sister. She was requesting Thomas's property. I told her that any property we did have would be unavailable until during

the week. She understood. She also asked what happened because she did not know. I advised her on the basics of the incident. She also provided me with her mothers information, Mary Thomas in case anyone needed to be contacted again. I was then able to look up the case and also spoke to Officer Foose. All of the property that was in Thomas' possession is evidence in this case. I called Tonyka back and advised her of this information.

APPENDIX I
EXCERPT OF SUPPLEMENTAL REPORT
BY ADRIENNE SALAZAR
DECEMBER 14, 2019
(Full Document Available at C.A. App. 105)

On 12/14/2019 I was on duty in full uniform assigned to the Harrisburg Police Housing Unit and operating marked police vehicle 297. At approximately 1822 hours, I responded S. 17th St. and Holly St. to assist PO Foose with a traffic stop. Upon arrival I assisted APO Kinsinger with securing Terelle Thomas as he conducted a search of his person.

I was advised by PO Foose that she believed Mr. Thomas ingested crack cocaine and he verbally denied it several times when asked in my presence. A small bag of suspected marijuana buds and a digital scale with white powder residue on it were located in Mr. Thomas' pockets. I remained with Mr. Thomas as officers conducted a search of the vehicle. I observed a white powder substance covering Mr. Thomas' lips and he continued to deny having ingested crack cocaine. I informed him that it was important for us to know what he ingested for his safety in the event that it would have any ill affect on his health. He refused to tell me what he ingested.

During my interaction with Mr. Thomas he appeared conscious and was able to speak with me in a coherent manner. I asked him on two separate occasions if he was feeling okay and he stated that he was okay. I closely observed him while on scene and his condition did not appear to worsen. It was determined that PO Carriere would transport Mr. Thomas to the Dauphin County Booking Center and I brought him to the caged compartment of marked police vehicle 206. This

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concluded my interaction with Mr. Thomas and I cleared from the scene. There is nothing further at this time.

APPENDIX J
EXCERPT OF SUPPLEMENTAL REPORT
BY TRAVIS BANNING
DECEMBER 14, 2019
(Full Document Available at C.A. App. 106)

On Saturday 12/14/19, I was working in full Police uniform operating marked unit 207 assigned to District 7 of Harrisburg City. At around 1822 hrs I responded to the area of N 17th and Holly Sts to assist Officer Foose with a traffic stop. Upon arrival Officer Foose had 3 individuals detained for a drug investigation after the stop. Officer Foose was questioning a TerelleThomas who was a passenger within the vehicle. I observed that Thomas had a large amount of white residue around and on his lips. Officer Foose advised me that she believed that Thomas had eaten crack cocaine. She advised me that Thomas had told her that the white residue on his lips was from him eating candy cigarettes. I asked Thomas what the substance on his lips was again, and he stated “candy cigarettes, the kind that come in a box”. I assisted Officer Foose with completing the search of the vehicle. Crack cocaine was in plain view on the rear passenger seat. There was no box of candy cigarettes to my knowledge that were located inside of the vehicle or on Thomas’ person. While I was on scene, Thomas never stated that he ate crack cocaine, and he did not act as if he was under the influence of anything, or seemed to becoming ill. I cleared the scene and this ended my involvement with this incident.

APPENDIX K
EXCERPT OF TRANSPORT REPORT
BY BRIAN CARRIERE
DECEMBER 14, 2019
(Full Document Available at C.A. App. 107)

On Saturday 12/14/19 at 1847 hrs, I transported Terelle Thomas from the area of S 17th St and Holly St to the Dauphin County Booking Center. I was in full Police uniform. I was working on Patrol as the district 6 Officer. I was operating unit 206.

Prior to the prisoner transport, Officer Foose advised me that the prisoner, Terelle Thomas, may have ingested crack-cocaine, but he had been denying do so. I took possession of Thomas. I asked him if he ingested crackcocaine and he told me that he did not. I placed him in the rear prisoner compartment of unit of 206. He told me that he was hot and asked me to lower the window for him. I did so. I ensured that the camera was activated. He was handcuffed behind his back. I did not secure him with a seat belt because the seat belt receptacle is not functional. I started the transport at 1847 hrs. The starting mileage was 14625.9. I arrived at the booking center at 1853 hrs. The ending mileage was 14627.9. I continued to check on Thomas throughout the transport. He told me that he was okay. I asked him if he had medical conditions. Thomas advised me that he suffers from a seizure disorder.

Once at the booking center, I advised the booking staff of Thomas' conditions. I advised that may have swallowed crack-cocaine. He was seen by medical staff at the booking center and was cleared to stay. The booking staff asked him several times if he ingested crack-cocaine. Again, he denied doing so.

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Later in the evening, I was advised that Thomas had a medical emergency at the booking center and was transported to Harrisburg Hospital. I sent an email to Sergeant Abromitis and requested for the transport video to be saved.

This ended my involvement in this case.

APPENDIX L
EXCERPT OF SUPPLEMENTAL REPORT
BY MARC MCNAUGHTON
DECEMBER 14, 2019
(Full Document Available at C.A. App. 108)

On this date, at the request of Sgt Meik I responded to 323 s 18th St to attempt to make contact with Linda Thomas, the sister of Terrel Thomas. (Note: Sgt Meik requested 1st Platoon assist due to street crimes ending their shift and he had to start the downtown detail).

I arrived at 323 S 18th St along with PO Restrepo and knocked on the door as well as the porch window numerous times with no response. No lights were on in the residence at the time, nor was any movement seen or heard. PO Restrepo was observing the second floor area of the residence while attempted contact and also saw no lights nor movement during our attempted contact.

Upon clearing I updated Sgt Meik to the negative contact at the residence. This ends my involvement with this incident.

APPENDIX M
EXCERPT OF SUPPLEMENTAL REPORT
BY DOMINIC M. CRISTILLO
DECEMBER 14, 2019
(Full Document Available at C.A. App. 109)

On 12/15/2019, I was in full police uniform operating police SUV 206. I was assigned to district 6 in the City of Harrisburg. I was tasked by CPL McNaughton to retrieve prisoner property from the booking center for a Terelle Thomas.

I arrived to the booking center at around 0430 hours and made contact with the on staff supervisor who gave me Thomas' property. I returned to base with the prisoner property, which included the following items: A black jacket, a black Nike sweatshirt, a pair of black socks, and Timberland boots. All of these items were packaged, placed and logged into the secondary evidence room, stored in locker 23. The property log was updated appropriately.

This concludes my involvement in this case.